# COUNCIL OF THE CITY OF PHILADELPHIA COMMITTEE OF THE WHOLE 

Room 400, City Hall
Philadelphia, Pennsylvania Wednesday, May 8, 2019 10:37 a.m.

PRESENT:
COUNCIL PRESIDENT DARRELL L. CLARKE COUNCILWOMAN JANNIE L. BLACKWELL
COUNCILMAN ALLAN DOMB
COUNCILMAN WILLIAM K. GREENLEE
COUNCILWOMAN HELEN GYM
COUNCILMAN AL TAUBENBERGER

BILLS 190152, 190153, 190154, and 190155 RESOLUTION 190164

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COUNCIL PRESIDENT CLARKE: Good
morning. We're going to get started.
This is the public hearing of the
Committee of the Whole regarding Bills
No. 190152, 190153, 190154, 190155, and Resolution No. 190164.

Mr. Stitt, please read the
titles of the bills and resolution.
THE CLERK: Bill No. 190152, an
ordinance to adopt a Capital Program for the six Fiscal Years 2020 through 2025 inclusive.

Bill No. 190153, an ordinance to adopt a Fiscal 2020 Capital Budget.

Bill No. 190154, an ordinance adopting the Operating Budget for Fiscal Year 2020.

Bill No. 190155, an ordinance
amending Chapter 19-1500 of The
Philadelphia Code, entitled "Wage and Net Profits Tax," by revising certain tax rates, under certain terms and conditions.

Resolution No. 190164,

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resolution providing for the approval by the Council of the City of Philadelphia of a Revised Five Year Financial Plan for the City of Philadelphia covering Fiscal Years 2020 through 2024, and incorporating proposed changes with respect to Fiscal Year 2019, which is to be submitted by the Mayor to the Pennsylvania Intergovernmental Cooperation Authority (the "Authority") pursuant to the Intergovernmental Cooperation Agreement, authorized by an ordinance of this Council approved by the Mayor on January 3, 1992 (Bill No. 1563-A), by and between the City and the Authority.

COUNCIL PRESIDENT CLARKE:
Thank you, Mr. Stitt.
Today we continue the public hearing of the Committee of the Whole to consider the bills read by the Clerk that constitute proposed operating and capital spending measures for Fiscal 2020, a Capital Program, and a forward-looking

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Capital Plan for Fiscal 2020 through
Fiscal 2025.
Today we will hear testimony
from the following City departments:
Department of Revenue, Board of Revision of Taxes, and revenue tax bills.

Mr. Stitt, the first person to
testify is?
THE CLERK: Frank Breslin.
(Witnesses approached witness
table.)
COUNCIL PRESIDENT CLARKE: Good morning.

COMMISSIONER BRESLIN: Good morning.

Good morning, President Clarke and members of City Council. I am Frank Breslin, Revenue Commissioner. I would like to thank the members of City Council for their ongoing support as the Department collects the money needed to provide City and School District services and the efforts of continued expansion of our assistance programs and payment plans

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for taxpayers and water customers.
To continue those efforts, the Department of Revenue is requesting $\$ 32,879,233$ from the General Fund in Fiscal Year 2020. This is a $\$ 1,627,742$ increase over Fiscal Year 2019. This includes $\$ 1,233,742$ in Class 100 to provide for salary increases for District Council 33 staff and to add 21 new positions for TIPS replacement and one new tax analyst position for our Commercial Activity License program. This will assist with the implementation efforts to support this technological initiative. The remainder of the increase will fund outside appraiser services for expert reports and testimony when property owners contest appraisals for real estate tax purposes and support services for TIPS replacement.

Joining me today are Michelle
Bethel, Deputy Revenue Commissioner, and Marisa Waxman, First Deputy Revenue Commissioner. We are pleased to answer
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your questions on Revenue's Fiscal Year 2020 budget.

COUNCIL PRESIDENT CLARKE: I'll
tell you, the word is getting out among the City departments. The testimony is getting shorter and shorter. I'm loving it. Thank you.

I got a couple of questions.
First, I just want to say I want to thank you and your team, your willingness and ability to dispatch individuals out to functions. We always have a series of initiatives and meetings, basically get down to community meetings across our district and I'm assuming they are happening in other parts of the City, and you've always had individuals there that have been extremely helpful and giving information out to community residents and providing assistance actually on the spot, giving assistance in terms of starting the process of applications of forms for tax relief programs. I really want to say how much $I$ appreciate it.

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And I want to also appreciate you, to thank you for working actually with Councilman Domb and myself when we were having the discussion around sequestration, and you worked with us to make sure that we were on point and getting people engaged both in tax relief programs and trying as best as possible to get the City's taxes collected. So I want to thank you for your work on that. COMMISSIONER BRESLIN: You're welcome. Thank you.

COUNCIL PRESIDENT CLARKE: In
your testimony, you talk about the one-year collection rate of real estate at 96.1, and it clearly appears to be trending in the right direction. Realistically is there a likelihood that we could increase this percentage and, if so, how do we get there? COMMISSIONER BRESLIN: Well, I think it's indicative of our collection strategy and our relief programs. The strategy is really working, and we've
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been trending, as you said, we've been trending in the right direction. Our preliminary numbers indicate that we'll continue to move in that direction, and we believe that, again, the preliminary numbers indicate like 96.4 is what we're anticipating.

COUNCIL PRESIDENT CLARKE:
Okay. A far cry from where we were.
In your budget detail, you show
a 1.2 million increase in Class 100 , increase in salary, and 21 additional positions. In your testimony you described these positions are supporting the Integrated Tax System, ITS, and the Commercial Activity Revocation program.

What positions in your department are you adding and how will these positions improve your department's performance in that respect? You can just detail the goals and the programs that I've outlined.

COMMISSIONER BRESLIN: Right.
So one of our -- the ITS, Integrated Tax

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System, is really the biggest initiative for this department. Our legacy system, which is over 30 years old, is really holding us back from getting to the next level. And we're in the process now. We have RFPs out, we have received proposals, and we're looking at moving forward with getting this new system.

As part of that process, we've looked at other -- we've met and reviewed systems in other jurisdictions and basically getting best practices so that this will be a successful initiative, and what we've learned is that we really need a dedicated team, a team dedicated to the implementation, not do your regular job and work on the implementation. That's been a problem in some jurisdictions and they've given us the heads-up to that. Other jurisdictions that use the dedicated team have stressed how important that was to their success. So basically what we're doing is, we're taking 20 positions from the Department,

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key staff that we think will be key leaders to this initiative, and we're going to move them onto the project full time, and then we're going to do essentially like a waterfall of a backfill. So we're not backfilling necessarily their position. We're going to move staff up into positions. So to the degree that we take a manager, we'll move a supervisor up, backfill up, and fill at the lowest position, and that helps us be fiscally responsible with this process, but that's what we're doing. And that, we're hoping, will lead to a very successful implementation. It's a several-year
implementation. It could be two, three-year implementation. It will be incremental, but that will really change the whole customer experience for

Revenue. I mean, the way taxpayers communicate with us will change. Taxpayers will be able to do everything through a taxpayer portal. They'll be
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able to see their payments. They'll be able to see where things -- where payments are applied, when taxes are due. It will be much easier to interact with the City, and it will be much easier also for us on the City side -- so that's the customer facing. It will just be a total improvement from customer facing.

And then from the City side, it
will be a vast improvement. Right now our system is so old, that programming is a real challenge to us in getting programmers, because it's essentially a computer language that's not really taught in schools anymore and it's not cutting edge. So it's hard for us, and it's also hard to do the programming. Things are kind of hard-coded into the system. So something that would seem like a very simple change in a modern platform is very difficult, and that holds us back. So we're really excited about this, and we know that this is really the

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future of Revenue and this will really revolutionize the customer experience. But in order to do that, we need to dedicate a staff to this implementation. It's a significant implementation. COUNCIL PRESIDENT CLARKE: So you're saying that the staff needs as it relates to these programmers, they're difficult to find people qualified for those positions?

COMMISSIONER BRESLIN: Yes. COUNCIL PRESIDENT CLARKE: Is that industry-wide or is it just regional, is it Philadelphia?

COMMISSIONER BRESLIN: Every jurisdiction that $I$ go to, regional and national events of tax administrators, and every jurisdiction that has an old legacy system similar to ours is experiencing the same challenge, and it's why so many jurisdictions have over the last few years or are now moving to a new integrated tax system.

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                                    COUNCIL PRESIDENT CLARKE:
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Okay. Great.
Your department, I was looking
at your participation rate and your MBE/WBE/DBE, and your numbers are pretty successful. I think you're at a 52 percent rate for professional service contracts. Can you talk to me about what you've done to get that number in terms of outreach to have a diverse contracting record? Is there something in particular we may be able to explain to other departments or other people?

COMMISSIONER BRESLIN: We've been working really closely with OEO and sitting down and meeting with them periodically and going through our numbers and going through what we can do to improve those numbers. I don't think we have any secret kind of magic potion there, but it's just really paying attention to it and working closely with OEO.

COUNCIL PRESIDENT CLARKE: And you got to be committed to making sure

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that that happens.
COMMISSIONER BRESLIN:
Absolutely.
COUNCIL PRESIDENT CLARKE: All
right. One last question. So at a
recent hearing, you stated that a large percentage of the delinquent tax accounts are attributed to non-Philadelphians, and I'm actually not surprised by that. Actually in doing some research, we're doing some research on individuals that are buying properties in gentrified areas and an overwhelming number of the purchasers are from outside of the City of Philadelphia, and that's this ongoing debate we're having with a number of people who have expressed an interest in property acquisition and disposition, and we'll get to that.

Can you tell me the percentage of tax delinquents that live out of the City? And if you don't have that available right now, I'll understand.

COMMISSIONER BRESLIN: For real

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COUNCIL PRESIDENT CLARKE: 11
percent?
COMMISSIONER BRESLIN: Yes. I
don't know for other taxes, but that's the number. And we can look to see if we can get you that, but for real estate tax, non-Philadelphia owners who are delinquent is 11 percent.

COUNCIL PRESIDENT CLARKE:
Didn't we recently, I guess a couple years ago, we were authorized by the General Assembly an initiative that allows us to go after other assets or something, if you can explain that.

COMMISSIONER BRESLIN: That's
correct. That's correct, and we're doing that right now. We continue to do that. So basically what that means is if we have a non-Philadelphia owner who owns multiple properties in Philadelphia that are delinquent, we can actually take that lien and attach it to that person, and
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then all of the properties are then affected as well as that personal residence outside of Philadelphia. I mean, kind of the example that's been used before in hearings is somebody who may live in a big home in the suburbs and have rental properties here and they're not paying taxes. Now we can actually get a lien on that suburban property, so that means they can't sell that property, they can't refinance that property unless they satisfy the delinquencies in Philadelphia.

COUNCIL PRESIDENT CLARKE:
Yeah. That's been extremely helpful, and I want to thank the state for giving us the authority. I think Councilwoman Parker was working on that with a number of her former colleagues up there. That was --

COMMISSIONER BRESLIN: That's been helpful. COUNCIL PRESIDENT CLARKE:

Thank you.
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The Chair recognizes Councilman Greenlee.

COUNCILMAN GREENLEE: Thank you, Mr. President.

Good morning.
COMMISSIONER BRESLIN: Good morning.

COUNCILMAN GREENLEE: And also
I want to thank you and your office for the help you provide to me and the staff when we call with problems. Appreciate that.

And you touched on payment agreements, but in numbers, do you know how many payment agreements overall or just in real estate, however you want to break it down, that you've had over, say, the past year? And does that increase, I guess is what I'm really interested in?

DEPUTY COMMISSIONER WAXMAN:
Hi. Marisa Waxman, First Deputy Revenue Commissioner.

So off the top of my head, I
can tell you about the owner-occupied

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payment agreements for real estate. As of the end of December 2018, we had 11,472 owner-occupied payment agreements, and around 82,85 percent of those were in our Tier 4 and 5. So those are our lower income, most vulnerable homeowners. In addition to that, we had 15,000 standard real estate tax payment agreements. And so all told, there's about 26,000 real estate tax payment agreements right now. We've got around 63,000 total delinquent accounts. So that's a really good share of those folks who -- that money is still delinquent, but they're compliant with us. So it's like even if they're not all the way up to speed and there's a problem, they had a whoopsie-doodle, they can still get into those payment agreements.

I don't have the business tax agreements off the top of my head, but we can certainty provide that.

COUNCILMAN GREENLEE: Okay.
And is that a significant increase from

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other years of people entering into agreements?

DEPUTY COMMISSIONER WAXMAN: So particularly in the OOPA, it is a notable increase that we had since the prior year, and a lot of the changes, though, that went into OOPA this year, we think actually it's going to make it easier for folks to stay in. A lot of what we used to have was a lot of churn where folks would get in, not be able to keep up on their current taxes, fall out, break it, get into a new agreement. With the changes that went in, because folks at those Tier 4 and 5 can roll in their current year automatically -- we'll do it for them unless they tell us not to -we're going to see a lot less churn.

We also, though, have been
making sure that folks who aren't compliant get information sort of early and clearly about how to stay in. So we think that we're going to be able to keep folks in the program and keep increasing

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the folks who are in there.
COUNCILMAN GREENLEE: Do you
know how much in revenue that has brought in or could you get that?

DEPUTY COMMISSIONER WAXMAN: So
right now the OOPA program has \$122 million under agreement, and basically all that money is, for the most part, sort of parked and protected. Folks then make monthly payments based on their income. So we get some amount of money in. We're not -- but those agreements can be over time or at our lowest tiers. There are ones that are zero dollar a month that can take a long time.

COUNCILMAN GREENLEE: Okay.
And Deputy Commissioner Bethel, on water, do you have any figures on that along the same lines?

DEPUTY COMMISSIONER BETHEL:
Good morning, Councilman.
COUNCILMAN GREENLEE: Good
morning.
DEPUTY COMMISSIONER BETHEL:

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Michelle Bethel, Deputy Revenue
Commissioner.
So for water, in Fiscal '18 we
had about 34,000 total payment agreements, protecting about 33.5 million.

COUNCILMAN GREENLEE: Okay.
And has that also increased?
DEPUTY COMMISSIONER BETHEL:
Yes. And so for FY19, right now we are at 17.1 million in all of our payment agreements and protecting $\$ 18$ million.

COUNCILMAN GREENLEE: Okay.
That's great.
DEPUTY COMMISSIONER BETHEL:
And that includes TAP, of course. That's in there as well.

COUNCILMAN GREENLEE: And
obviously the added benefit that people keep their water on.

DEPUTY COMMISSIONER BETHEL:
Absolutely. That's our goal, to keep
their water on. Absolutely.
COUNCILMAN GREENLEE: All
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right. Thank you. Thank you on those answers.

Thank you, Mr. President.
COUNCIL PRESIDENT CLARKE:
Thank you, Councilman.
The Chair recognizes Councilman Domb .

COUNCILMAN DOMB: Good morning, Council President.

And good morning. And I want to echo Council President Clarke and Councilman Greenlee's comments that I think we all feel you're doing a good job, so thank you.

And I just want to go back in time when I first came here. I think the collection rate for real estate taxes -you heard different numbers, but I heard numbers from anywhere from 89 to 91
percent. Was that three years ago roughly, was that the range?

COMMISSIONER BRESLIN: Yeah. That sounds about right, but I don't have those numbers in front of me. But there

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has been a significant increase over the years and we're trying to --

COUNCILMAN DOMB: And right now
you're at 96.1 heading up, and of course we'd love to be at 98 or 99 , but we're getting closer. And give us some idea today of the total real estate collections that you collect, including the school portion. Is that in the 1.7 billion range or 1.65 ? What is the range in that?

COMMISSIONER BRESLIN: Yeah. I
don't know if $I$ have the exact number, but it's above $\$ 1.5$ billion in collections.

COUNCILMAN DOMB: And so when we talk about an increase in collections of even taking the higher number of 91 to 96, it's a 5 percent increase or about $\$ 75$ or $\$ 80$ million more per year you're collecting on an annual basis for the City.

COMMISSIONER BRESLIN: Yes. COUNCILMAN DOMB: Okay. And

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then $I$ notice in your budget your request over the last two years has an increase of about 5 percent for two years or 2 and a half percent per year, which is reasonable considering you're collecting $\$ 75$ or $\$ 80$ million more money for the City. So I think your budget request is, from my personal opinion, it's modest, because you're doing something that we need to make sure we continue to do and continue to collect more in delinquent taxes. So I applaud that.

I mean, you're only talking about a million -- you've only increased in two years 1.6 million and you've increased the collection \$75 to \$80 million, and so that's roughly 800,000 you're asking for more on a two-year basis, a 2 and a half percent increase. That's good. So I wanted to ask you a
question on -- Council President Clarke touched on this -- the sequestration that you were doing that we asked you to

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increase last year. How is that program proceeding? Any idea of what the potential collection will be? And I know we've talked about this in meetings, but there's a finite pool of monies you can collect on sequestration. And also we talked about -- maybe you could touch on -- the possibility of using it for the Water Department and sequestering some of those delinquencies too from commercial landlords who are renting the properties that aren't paying their water bills. COMMISSIONER BRESLIN: SO
sequestration has been a very powerful tool for the Department. It's basically receivership. So it has to be an income-producing property, and then we can put that income-producing property in the hands of a receiver, and while it's in the hands of the receiver, taxes and other bills are paid, and then once the taxes are paid, we turn it back to the owner. And the advantage there is, it's less disruptive to tenants. It keeps the

5/8/19 - WHOLE - BILL 190152, ETC. property in the hands of the owner. It doesn't go through a foreclosure process, and it gets the taxes paid. So it's been a great program, and obviously we want to use that to its fullest potential. The challenge with that program is that there's only a limited pool, as you said, of properties that meet that criteria. So we continue -- we ramped up. We continued to do that, and now we're starting to use it for water, and I'll let Frances Beckley speak a little bit about it since it's a legal process that we're using.

MS. BECKLEY: But the big difference between -- excuse me. I'm Frances Beckley, Chief Counsel to the Revenue Department.

The critical legal difference
from the tenant's perspective is that when we foreclose on property, the property is sold free and clear, and that includes free and clear of the lease. So the tenant can be evicted at the

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purchaser's discretion. If we put it into sequestration, the lease stays in place. The tenant has all the rights preserved there.

Sequestration has brought in a lot of money. I believe we're over 80 million since we started the program a few years ago.

COUNCILMAN DOMB: How much was
that?
MS. BECKLEY: However, because of the limited -- I'm sorry. COUNCILMAN DOMB: How much was
the total you mentioned? 80?
MS. BECKLEY: Yeah.
COUNCILMAN DOMB: 80 million?
MS. BECKLEY: Yeah, but that's
over four years.
COUNCILMAN DOMB: That's still
pretty good.
MS. BECKLEY: Yeah. Even today
as the -- the program, because of the limited pool of properties that we can use, the average payment that we brought

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in in FY16 from taking a property was $\$ 6,000$. Today the average payment is 2,300. Because we started with the big ones. We've picked off the good stuff, but that's why now we are turning to water, because there are some rental properties with some significant water bills, in part because of the state law that protects tenants. You can't shut off the landlord's water as easily as you should given that it's the landlord's responsibility, because you don't want to hurt the tenants. Putting something into water sequestration doesn't turn off the water, doesn't touch the tenant, again doesn't touch the lease. So we're very enthusiastic
about that process. We just started it. To date, we've collected 123,000 just in the first month, and we haven't even filed a single court case. Those will start actually filing the petitions for water sequestration next month. COUNCILMAN DOMB: That's great.

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So basically in simple terms, if I was explaining this to someone who wasn't that familiar with collection, the word "sequestration" is basically landlords who haven't paid us their taxes, we notify their tenants to redirect their monthly rent to the City of Philadelphia. And when the landlords hear that, they say, wait a second, I'd better pay my taxes.

MS. BECKLEY: And even better than that, we don't have the power to redirect the rents, but we ask the court to redirect the rents.

Our experience with real
estate -- and we anticipate it will be similar with water -- is that half the landlords pay when they get the first letter telling them that we're going to do it. Another quarter pay the minute we file the petition with the court. So we're only actually even going into court and asking for the sequester to be appointed in 25 percent of the cases.

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COUNCILMAN DOMB: That's great.
That's a great program. I'm glad you're using it on water.

Let me ask you another question on the delinquencies, because I know you send me every month the list of all the taxes we have, the interest and penalties and compare it to last year. And the outstandings right now have gone down, by the way, in the last few years. It looks like your total outstanding of principal, not including water, is 288 million, and when you include interest and penalties, it's about 478 million. And what's interesting to me is that your commercial trash fee, which was -- I guess last year it seems like it's gone down a bit, gone down about a million five, but overall your tax collections have gone down about 16 million. You reduced the outstanding. Are there any other strategies of collecting some of this other outstanding that we could implement?

COMMISSIONER BRESLIN: I think

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that what we're doing is working. We're always looking for more tools, and it's a combination of having the tools and then matching the right tool to the right delinquency. So our data warehouse has really helped us with that. That has been extremely helpful in our analysis of receivables and automating some of the process, and we continue to develop that, automating the process. Because it's not only having the tool, then identifying what delinquencies are right for the tool, but then it's getting it there as quickly as possible.

So I think we have a great set
of tools right now that we're using and that it's just a matter of fine-tuning it and continuing what we're doing.

COUNCILMAN DOMB: Let me ask you this question, just so $I$ understand. When you have on your delinquencies wage taxes, I guess, that are 19.6 million, interest and penalties total 32.5 million, can you explain wage taxes? Are

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those employers who have not remitted the wage taxes?

COMMISSIONER BRESLIN: They
are. They're employers who have not remitted wage tax. Now, in a lot of those cases, it's tax that was withheld and not remitted. Not always. Sometimes it could be as a result of an audit where we reclassify subcontractors as employees, and then in that situation, if an employer has failed to withhold tax that they should have, the employer is liable. We don't go after the individuals. We would then assess the employer, and that would be their responsibility to pay that. But it is -it's all wage tax. It comes from different situations. And wage tax is a trust fund tax. So if it was withheld, then that's very serious if it was withheld and not remitted.

COUNCILMAN DOMB: I understand.
I'm asking the question because I'm
trying to figure out if there's another

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tool we can get you in your toolkit to collect some of those outstanding amounts, because $I$ see wages with interest and penalties 32 million and earnings are 22 million and the BIRT is 75 million. Are there any other tools we could help you utilize to collect those past -- they're past delinquencies too, most of those.

COMMISSIONER BRESLIN: Yes. As
I said, I think we have the tools that we need. Some of those are really old delinquencies and they may be defunct entities. So we really work on the receivables from two sides. We look at them to see collectability. Some will get written off after a certain point if we don't have liens in place that we think there's collectable. We recently started using executing on judgments, and we have found that some of these very old liens that we really did not think we would collect, that has been successful in getting us some collections. Some

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have been sizable collections. So that's
a relatively new tool that we started using, and it's been effective. And now our delinquent collections group is looking at how to utilize that more effectively, sitting down with the vendors that we use that do that to see how that -- so that's a perfect example of a new tool that we've been using that's really marked for certain delinquencies, so, therefore, business tax delinquencies and specifically very old delinquencies that have liens in place that we think are still viable collections.

COUNCILMAN DOMB: I have another question on the beverage tax, which I know is a hot item. How much did we collect in 2018 on the beverage tax?

DEPUTY COMMISSIONER WAXMAN:
I'll have that for you in just a second.
COUNCILMAN DOMB: And my other question is going to be, do we have -- I assume there's also delinquency in the

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beverage tax too.
DEPUTY COMMISSIONER WAXMAN: So
for FY19 so far, we've collected 57.2
million through March, and I hear we had a pretty decent month in April. I haven't seen the final figures yet. And we've had a really high collection rate with that too. So in the high 90 's. I actually think it's one of the highest, like closer to 97,98 percent collection rate.

We've had some -- we've started auditing. We've started doing a lot of compliance, and we've seen payments roll in through that as well. So the compliance there has been working pretty well.

COUNCILMAN DOMB: That's good.
That's very good. Okay. I have a different question $I$ was going to ask you, and that has to do with some of the questions I had yesterday for the Sheriff. The Sheriff told us yesterday that they walk over his department's

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collections to Revenue once a month, and he told us that those collections are not really documented in the City's budget or financial documents. Is this standard practice for departments to walk their collections to Revenue?

COMMISSIONER BRESLIN: We do have departments that walk collections over and run it through our cashiering group. So it's not unusual for that to happen.

COUNCILMAN DOMB: And then can we get a breakdown of how much the City receives from the Sheriff's Department in delinquent taxes and fees?

COMMISSIONER BRESLIN: I'm
sorry. Could you repeat that?
COUNCILMAN DOMB: Could we get a breakdown of how much the City receives from the Sheriff's Department in delinquent taxes and fees?

COMMISSIONER BRESLIN: Yes. We can get that to you.

COUNCILMAN DOMB: Okay. And

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two quick questions. How does the City handle cash payments? For example, someone walks into MSB, pays a bill with cash. What happens then from the time the bill is paid to the time the cash gets deposited into our bank accounts? What does that process look like? COMMISSIONER BRESLIN: I can give you a quick overview, and if you want more detail, I can have Deputy Commissioner come up and --

COUNCILMAN DOMB: Just give us a quick overview. COMMISSIONER BRESLIN: It's essentially like a banking operation. A taxpayer comes in, comes to our window, pays a bill. There's a process that takes place to record that payment. The taxpayer is issued a receipt. That's one of the -- now it's a detailed receipt. One of the improvements we made, suggested by Councilman Jones, was that taxpayers should leave with a receipt that really shows what year, what taxes.

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We always furnished the receipt, but it didn't always have that level of detail. So now the taxpayer gets a detailed receipt.

The money is stored there in the desk. The person takes that. Then there's a process, a settlement process, that takes place during the day, and the money is then stored in a vault until it is couriered to the bank.

COUNCILMAN DOMB: Does that courier occur every day or once a week?

COMMISSIONER BRESLIN: Yes, every day. And we're in the process of acquiring a much -- working with the Treasurer's Office to acquire something called a cash vault, which is different than -- that's the name of this process. Essentially what it is is an ATM machine or, say, a small safe that we make the cash deposits into. Once the deposit -and it's right in our payment processing area. Once we make that deposit into that safe, it's now the bank's money,
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their responsibility to come and pick that up. From the time we put it in there, it starts generating -- it's essentially deposited at the bank. So that would speed up the deposit process. COUNCILMAN DOMB: And then the last question is, lately -- maybe this is normal, but my office has received a lot of calls from constituents. I was actually stopped last night by someone who said to me, I sent the City my real estate taxes three weeks ago and they haven't cashed the check, I'm just wondering, did they get it or are they slow on cashing it?

I was wondering why that's occurring and what is the procedure for that?

COMMISSIONER BRESLIN: There's a lot of reasons for that. I mean, the process -- that that could happen. The process is, we have an internal service-level agreement that we're striving for five days. Any payment that

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comes into the City will be processed within five days. Many are much shorter than that. Some require research. So essentially what happens is, we get payments that come in, and hopefully they have a payment coupon with it, and then it can go through our remittance processing system, which is automated and we just run that through a machinery, and that's the quickest process.

Often we get payments that do not include a payment document. That goes to our exception processing unit. They have to do research and figure out where that should be applied. Sometimes it's easy because the memo section of the check will give us some indication. Other times nothing at all. And there's times when it's not even -- the name and address on the check are not helpful, because it could be an adult child paying real estate taxes for a parent. So that has to go through.

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But with all of that process, we're striving for five days. This year in particular -- let me finish and then I'll give you the exception. Of course, most of the year is business as usual for the Department, and tax season is not. So we ramp up staffing. We're prepared for it, but it's essentially a tsunami of mail and payments, and we're going through that as quickly as possible. But for those days when we get our highest volume, there are times when we probably or possibly won't meet the five days. We track that daily. We know where we're at. Any time we're not within five days, a report comes up, Deputy Commissioner is notified, an action plan of how we're going to get back to that level takes place. This year we had a few instances of times when we got late mail from USPS. We're dealing with them right now to find out why that happened. By the time the mail got to us -- and this

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was trays of mail -- it was already more than a week, pushing two weeks late. So we processed it quickly, but to anyone external, they would see a three-week delay, and that was probably five or less days on our part and more on the part of the USPS.

So I'm not trying to pass the buck here, but it's something that we monitor, especially during tax season, we monitor every day.

COUNCILMAN DOMB: One last
question and I'll be done. I know we talked about this three years ago. That was the idea of getting to a point where the real estate tax bills could be sent out electronically. Are we getting to that point where some of our population wants to receive their real estate tax bills and water and sewer bills, which are sent every month, that we'd be able to be accomplished through e-mail?

COMMISSIONER BRESLIN: Yes.
We're really close. We have a vendor.

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Last time we reported I think we were still in the process of selecting a vendor. We have a vendor selected. The vendor has been on site. They're working through OIT -- working with OIT and with Revenue on implementation, and right now it's scheduled for implementation the fall of this year, this calendar year. And that will start with water, because we're sending out over 500,000 water bills per month. So that's really where the big impact is. And as taxpayers and water customers -- as water customers adopt that, we'll be pushing it out to real estate customers.

The assumption is, if you want your water bill that way, you're going to want your real estate tax bill that way too. So that's how we'll be doing it. There will be a lot of marketing around it to get people aware that this new technology exists, and hopefully we'll be able to attain a high adoption level. COUNCILMAN DOMB: I think I saw

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a study that if we could get 60 to 70 percent of our population to be doing this electronically, water, sewer, and real estate -- water and sewer is the big piece because it's every month -- we could save $\$ 4, \$ 5$ million in cost of envelopes and postage.

COMMISSIONER BRESLIN: Yeah.
I'm not sure of that number, and 60, 70 percent adoption rate will take a while. I think we haven't really talked to the vendor that specifically about adoption rates for the first year, but I would think looking at other jurisdictions a 10 percent adoption rate in the first year --

COUNCILMAN DOMB: In three or
four years you'll get to 60 to 70 percent.

COMMISSIONER BRESLIN: Yes.
That's the goal.
COUNCILMAN DOMB: All right.
Well, thank you and thank you to you and your department for what $I$ believe is a

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very good job you're doing for the City. Thank you.

COMMISSIONER BRESLIN: Thank
you.
COUNCILMAN DOMB: Thank you,
Council President.
COUNCIL PRESIDENT CLARKE:
Thank you, Councilman.
The Chair recognizes Councilman
Taubenberger.
COUNCILMAN TAUBENBERGER:
Council President, thank you very much.
Commissioner Breslin, I want to
thank you for always willing to listen
and doing some of the hard work to
resolve the problems that we have. It's greatly appreciated.

COMMISSIONER BRESLIN: You're welcome.

COUNCILMAN TAUBENBERGER: Thank
you.
What you outlined earlier is
the delay, and as Councilman Domb spoke about earlier, people do ask us, and

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we're the City Councilpeople. Hey, you got my check and it's been a month or it's been three weeks. And your explanation, $I$ get it, but the average person on the street may not get it. Because what you had just said really sparks me to ask the following question. Like a couple days' delay on our end really the public sees as a three-week or maybe even a four-week delay on their end. They never look at blaming the Post Office.

COMMISSIONER BRESLIN: NO.
COUNCILMAN TAUBENBERGER: They
look to blame us.
Is there anything we can do
with the Post Office to make that work?
COMMISSIONER BRESLIN: Well, I
think really --
COUNCILMAN TAUBENBERGER: Make
it work better.
COMMISSIONER BRESLIN: -- a
bunch of the things that we talked about, that we just recently talked about, are

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really going to come together to help this problem. We'll go back to the ITS system. I'm getting a new integrated tax system. It's just going to make it easier for people to do business electronically. And the more checks -the more payments that come in electronically, the less we have to process. So that is a big piece. If we can lower volume, we can process quicker. In addition, we talked about -Councilman Domb just mentioned e-billing, so we have that going. And we've also done something called -- it's our modernized e-file, which we launched a few years ago. We continue to expand. That's the ability of having our tax forms in the software packages that professional tax preparers use. Professional tax preparers want to file electronically. That's the way they generally file with the IRS. That's the way they file with the state. They want to do it with the City.

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We actually have
representatives right now at a national conference on modernized e-file, meeting with the software companies to try to get more of them to adopt our taxes into their software. And the key there is, most taxpayers who file electronically that way through their preparer also pay that way electronically, and that reduces the volume.

So as we see more electronic services and more self-service, we'll be reducing the volume, that tsunami I referred to of tax returns that come in in a very short period of time, and we'll be able to get through that quicker. So I think we're making
progress. We continue to make progress. Sometimes taxpayers are holding us to standards that seem reasonable, but they may not understand that a taxing operation is different than a general business. Often we get the quote that if we ran our business like this and waited

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this long, but if they saw our mailroom on April 13th, 14th, and 15th, they'd understand the challenge in opening all this mail, getting everything processed. It's significant.

COUNCILMAN TAUBENBERGER: I get
it, and I understand also as technology changes, things will get better. But there are a lot of senior citizens in this city, a lot. I'm the Chair of the Committee on Aging. The problem is, they still see that. That is still a problem to them, particularly some of these people that check their accounts every day, and there are some that do that, and it doesn't make us look good.

Aside from the technology -and I think you're headed in the right direction. I think in the long term, you're right, but Mrs. Smith who is sending her check this year and will probably do it again next year still will run into the same problem, the same situation.

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That's the biggest problem to them. They don't want to hear about the technology coming. And I think you're right, but what could we do with what's going on now with the technology?

COMMISSIONER BRESLIN: I agree
with you and I can relate. I have a 92-year-old mother who calls me every time a check doesn't go to the bank. COUNCILMAN TAUBENBERGER: You know it firsthand. COMMISSIONER BRESLIN: And sometimes I'm the one holding the check and I haven't deposited it. So that's embarrassing.

But in any event, what we realize is, we have a lot of younger taxpayers that will want to pay electronically. So we're not really looking at the progress happening because our senior population is going to adopt

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electronic filing.
COUNCILMAN TAUBENBERGER:
They're not going to do it.
COMMISSIONER BRESLIN: They're
not going to. But as we have it available and the people that want to do and it creates -- and it reduces the overall volume, then those seniors who are still sending in checks will see the benefit, because we'll be able to process those checks faster. And we're seeing that. We track our numbers for electronic filing and electronic payment, and they're trending in the right direction, and really the thing that's holding us back is technology. We don't have the technology to really make it easy, and the ITS system will do that. It will make it very easy for taxpayers to pay electronically. We think we'll get a good adoption rate then. It will reduce our volumes, and then you'll see that five-day level even reduce.

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                        COUNCILMAN TAUBENBERGER: That
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I think a five-day level is very
reasonable, very, very reasonable.
Conversely, though, when you said because of the Postal Service, it, in reality, is a three-week level, $I$ think that's what you just said.

COMMISSIONER BRESLIN: It was, yes.

COUNCILMAN TAUBENBERGER: I mean, that's a problem, and people start getting a little antsy and say, hey, are you going to take my check? I thought they needed the money. I want to do my duty and pay and they haven't cashed the damn check.

COMMISSIONER BRESLIN: And
that's a big problem for us too, because as we hear those complaints, we're looking at our internal process, because we're hearing one message inside that we're within five days or we're at six days and then we're saying, well, we have taxpayers who have said three weeks, and we were really baffled until the tray of

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mail came in and we saw the post mark date and realized this mail has been out somewhere. It's kind of in a black hole for two weeks and then it appears --

COUNCILMAN TAUBENBERGER: Well,
are you working with the Postal
Service --
COMMISSIONER BRESLIN: We are.
COUNCILMAN TAUBENBERGER: -- to
find out where that black hole is?
Because I don't have to say, a five-day or a six-day delay, that's reasonable, and I think most people would accept that as reasonable. But the fact that the Postal Service is not helping us and that mail isn't moving, that's a bit of a problem.

COMMISSIONER BRESLIN: And we have a good relationship with them, and once there's problems, we contact them, we let them know. And we've had this happen several years ago and it was resolved, and now it seems to have reappeared, so we're working again to get

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it resolved.
COUNCILMAN TAUBENBERGER: Well,
I'd like to be -- if you could, keep me posted, because once again, I'm the Chair of the Committee on Aging. I'd like to know what is going on with that, because the questions are coming to us.

COMMISSIONER BRESLIN: Okay.
COUNCILMAN TAUBENBERGER: And,
Council President, I have really one more question here.

And, that is, you had described
in Councilman Domb's -- your testimony to Councilman Domb's question many checks are then put in a bank vault, which is in our -- once it's in the bank vault, are we accumulating interest on that or is there no interest in those accounts?

COMMISSIONER BRESLIN: No
interest until it's deposited, but as I said, we have a pickup every day.

COUNCILMAN TAUBENBERGER: On
any of our bank accounts, do we receive any interest? I mean, I know people are

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COMMISSIONER BRESLIN: Yeah, we do.

COUNCILMAN TAUBENBERGER: Okay.
How much is that about?
COMMISSIONER BRESLIN: I don't
know. It would really be more the
Treasurer's Office would know the interest rates.

COUNCILMAN TAUBENBERGER: Well,
if you could help us find that.
COMMISSIONER BRESLIN: We can
certainly do that.
COUNCILMAN TAUBENBERGER:
Because people want to know what happens.
COMMISSIONER BRESLIN: And as I
said, once we go to these, what they call, cash vault, then that will change it. It will even speed it up by a day.

COUNCILMAN TAUBENBERGER: Well,
a day is critical in these things.
COMMISSIONER BRESLIN: Yeah.
It's a lot of money.

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COUNCILMAN TAUBENBERGER: Those
24 hours mean a lot.
Okay. Commissioner, thank you
very much.
Council President, thank you.
COUNCIL PRESIDENT CLARKE:
Thank you, Councilman.
I want to thank you very much
for your testimony. Continue to do good work. Thank you.

COMMISSIONER BRESLIN: Thank
you.
(Witness approached witness
table.)
COUNCIL PRESIDENT CLARKE: Next up we will have the Board of Revision of Taxes. Good morning.

MS. PAGAN: Good morning, Council President and members of Council. My name is Carla Pagan. I'm here this morning to testify on behalf of the Fiscal 2020 year budget for the Board of Revision of Taxes.

The BRT General Fund
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appropriations from FY19 to FY20 remains consistent. Our spending will go down 13,000 for Fiscal Year 2020. Market value appeals for tax year 2018 resulted in the highest taxable dollars appealed in more than a decade. The Board had a successful 2018, completing 100 percent of the timely filed appeal filing volume within the calendar year.

Currently tax year 2019 appeal
season is underway. It's another busy year. We have 9,700 assessment appeals. Seventy-five percent of those appeals are for residential properties and another 25 percent for commercial and industrial properties.

> To date, just under 4,200
appeal decisions have been rendered, with Board decisions -- with Board resolving approximately 250 appeals per week.

That's our summary in a
nutshell, and I'll open the floor to questions.

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COUNCIL PRESIDENT CLARKE:
Thank you. Man, I'm loving this
testimony. Great. Straight and to the point. I know you guys are so eager to answer questions. I think everybody is shortening their testimony.

MS. PAGAN: That's right.
COUNCIL PRESIDENT CLARKE: And, again, thank you. Thank you for being here.

There's been a number of questions about the timing. It actually goes back, I guess, when we actually separated via Charter change the two entities. So can you tell me what happens to a citizen who is still waiting for a first-level review? Because we understand in some instances that time has lagged behind. I think OPA has actually indicated that's the case. And the deadline for the BRT passes and the person may not necessarily agree with the first-level review response. What happens? Does that person have a

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recourse in terms of what their direction should be?

MS. PAGAN: Well, since the
start of the OPA first-level review process in 2014, we offered those citizens that appealed that have a pending FLR courtesy, we allow them to file 30 days from the date of that decision letter, even if it's after our formal appeal filing deadline, and that worked well for a couple years.

Within the past two years, now with the huge amount of OPA FLRs being filed and sometimes some answers take a long time to get back to taxpayers, we found that now we're getting thousands of appeals in after our deadline and it's hampering our workflow.

So beginning in 2019, we're going to send a mailing in the summer to anyone that has a pending $F L R$, give them one of our appeal forms and let them know that our filing deadline is still October 7th. So we're going to reach out to
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those people that have pending FLR deadlines.

COUNCIL PRESIDENT CLARKE:
Regardless of your traditional timeline as it relates to deadine? Because I know that there's -- I think we asked this question. We talked about this earlier when you were testifying, this whole overlap issue. I actually want to ask you a question, but it wouldn't be fair with respect to the decision to separate the two entities. That's probably not a good question for you since we in Council did that, but that wouldn't be fair to you. That's probably below your pay grade.
MS. PAGAN: It was a great

## idea.

COUNCIL PRESIDENT CLARKE: You
notice I said below your pay grade, because the politicians did it. It wasn't the folks that actually do the work.
In your budget detail, you

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state that 8,877 appeals were filed in
'18. In our analysis when we did our audit, we had indicated in our ability to deal with the anticipated appeals based on the challenges in the OPA, we had actually recommended that we ramp up the resources; i.e., maybe hire additional people to deal with all of the appeals on your end. If in fact you wanted to be able to do that in a timely way and not having to have this extension of this deadline for some time -- and, again, you may not be able to answer this question.

MS. PAGAN: No. We --
COUNCIL PRESIDENT CLARKE: If
we needed to add some additional people to have dealt with that, because we're still in the midst of trying to figure this whole OPA thing out, can you talk about resources at the BRT given --

MS. PAGAN: Sure. So every
appeal filing year, depending on our volume, we have a group of ten staff that we may call on, and even Rob Dubow calls

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me once a year to say, hey, Carla, if you need more money getting the appeals done, there's money available to you. So we've been working with temp staff for so long now, there's a pool of people almost every fall that we can call on for additional help, depending whether we have 2,000 appeals or 20,000 appeals. So that helps the processing time.

What it doesn't speed up at all
is that Board hearings are just like these hearings. If 10,000 people want to come before a board and vent for a minute, you can only speed those hearings up but so fast. So it helps the processing time, and we will split Board panels to hear twice the amount of appeals in a hearing day, but you can only go as quick as possible.

Resource-wise, we're
comfortable. We've never been denied when we've asked for additional funding. COUNCIL PRESIDENT CLARKE:

Okay. So for the FY19 assessments, you

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had an average increase of 11 percent, obviously leading to a large increase in appeals, and $I$ know in some areas we have -- this particular fiscal year, there's going to be an additional percentage of increases based on assessments.

Can you talk about the percentage of appeals for the '19 that are still being processed on your side and basically what can your office do to ensure the timely conclusion of the FY19 appeals? And last, but not least, how many of the appeals to the BRT were owners of abated homes challenging the land values? Because as you know, we changed the nature of the land value percentages versus the improved; i.e., building, and I know a lot of people were complaining as a result of that.

MS. PAGAN: So going back to
your first question, so our appeal filing deadline is in October, and we spend using October through November receiving
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those appeals, filing them, sharing them to the OPA. And then our hearing calendar for 2019 appeals begins in January of 2019, and it takes us about a calendar year to hear all of that appeal filing volume.
So our goal again for tax year

2019 is to be complete of 2019 appeals by December 31st. Right now we're on target. We're 40 percent through our appeal filing volume. So we'll be right on target for June, hitting 50 percent of the volume by the middle of the year.
I'm trying to think. So your
question regarding the abatement appeals?
COUNCIL PRESIDENT CLARKE:
Yeah. A lot of folks -- we changed the percentage of the values from land versus improvement; i.e., building, and a lot of folks were stunned that they had to now pay a tax bill that was much higher because a lot of, from the perspective of the City, a lot of the land values were underestimated and undervalued.

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MS. PAGAN: So in the last two
years, we've seen less of those. I'm trying to recall. I think it was tax year 2017 that the OPA did a project specifically on land, and that year we heard thousands of appeals on land value, especially abated land value. The majority of those appeals actually were denied, because even though their land value may have tripled, the overall total market value was still below their last purchase price. So most of those cases, those appeal cases, were denied. It was a few exceptions here and there, but...

COUNCIL PRESIDENT CLARKE:

## Okay.

MS. PAGAN: Most of those
homeowners didn't find relief.
COUNCIL PRESIDENT CLARKE:
Okay. Well, thank you.
MS. PAGAN: Sure.
COUNCIL PRESIDENT CLARKE: The
Chair recognizes Councilman Domb.
COUNCILMAN DOMB: Thank you,

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Council President.
Good morning.
MS. PAGAN: Good morning. COUNCILMAN DOMB: I have a question from a constituent actually, then I'll get to my questions. But how does the BRT address homeowners who appealed in 2018, got their taxes reduced, then just got a big jump in 2019 for 2020 taxes, back to basically the value they successfully appealed a year ago?

MS. PAGAN: Yeah. That's frustrating. So the OPA just certified 2020 numbers on March 31st. So those 2020 notices hit people's mailboxes last month.

For all of our Board decisions that occurred April 1st or later for 2019 appeals, if their 2020 value changed also, we're rolling that Board decision into two years.

There's a couple cases where we have not done that. One, if a homeowner

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objects or if there's a big change in the building, like a commercial building layout or structure, but in most of those cases, we're carrying that value over to tax year 2020, and then the homeowner doesn't have to re-file again in three months.

COUNCILMAN DOMB: Let me ask you another question. Thank you. Let me ask you another question. The value of real estate determined, I guess, by OPA and the City of Philadelphia, is that about $\$ 170$ billion?

MS. PAGAN: Right.
COUNCILMAN DOMB: Is that correct?

MS. PAGAN: Mm-hmm.
COUNCILMAN DOMB: And if I'm
looking at this correctly, we billed -or we collected or billed, I guess billed, in '19 1.608 billion, and the projection for ' 20 is 1.671 billion. And is it correct that in the last six years or so, our billings have gone from just

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about a billion to a billion 671?
MS. PAGAN: That's more of an OPA question, but those numbers you're reading are accurate. I see them on the reports as well. I believe, though, that's the total market value of real estate in Philadelphia, not the total taxable value.

COUNCILMAN DOMB: Right.
Because you have eds and meds in there that don't --

MS. PAGAN: Those exempt, yes, properties.

COUNCILMAN DOMB: And if you do that formula, if you're looking at the valuation of 170 billion and you multiply that figure times the 0.014 , you come out somewhere in the 230,240 billion of taxes that should be collected, and we're billing about 1.6. So maybe 25 to 30 percent are in the eds and meds category? MS. PAGAN: Correct. COUNCILMAN DOMB: Okay. And then the other question $I$ have is, when

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you go first-level review or appeal, is that done over the phone or is that done in person?

MS. PAGAN: So those are done
by the Office of Property Assessment, and usually neither. Most of those answers are mailed right to the OPA mailing center. The OPA will review what the taxpayer sent in and then issue a decision in writing.

A lot of those late FLR
decisions or later decisions come because those are the instances when the OPA is engaged with the property owner or maybe they are requesting an inspection. But most of those are answered by mail only, no phone call.

COUNCILMAN DOMB: Would it make
any sense -- I don't know if it's
allowable or not -- after you do the mail, if the taxpayer was still unhappy, to be able to have somebody they could call to at least share their opinion with before we schedule this hearing?

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MS. PAGAN: Yes. And a lot of
times they do, but typically the OPA evaluator -- I'm sure they're overwhelmed still going through their FLR applications. So in most instances they say, if you're still unhappy, then file your BRT appeal.

COUNCILMAN DOMB: But from a constituent service point of view, if I filed a first-level review and they came back in an e-mail that $I$ wasn't happy with, at least if $I$ could have a conversation with somebody and I could hear their side of the story, it might avoid that next step or maybe the reviewer would see the taxpayer's side of the coin.

MS. PAGAN: That may happen occasionally. It's more likely they'll say, file your BRT appeal. And then before that appeal is scheduled for a hearing, then that conversation will happen by e-mail or by phone. COUNCILMAN DOMB: All right.
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Well, thank you very much for your testimony.

Thank you, Council President.
COUNCIL PRESIDENT CLARKE:
Thank you, Councilman.
The Chair recognizes
Councilwoman Gym.
COUNCILWOMAN GYM: Thank you
very much, Council President.
Good morning.
MS. PAGAN: Good morning.
COUNCILWOMAN GYM: You've
indicated that about 43 percent of FY19 appeal decisions have been rendered; is that --

MS. PAGAN: Correct.
COUNCILWOMAN GYM: -- correct?
And when were those appeals --
when were those statements issued out to taxpayers?

MS. PAGAN: The decision
letters?
COUNCILWOMAN GYM: Yeah. So
the timing of this. When would they have

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received that letter in order to have done that appeal? Would that have been in the fall of 2018 or would it have been in the spring of 2019?

MS. PAGAN: The fall of 2019.
So our appeal -- '18. Excuse me. So our appeal filing deadline was October of last year, and then our hearings for 2019 appeals begin in January, and we'll go through the entire calendar year for 2019 .

COUNCILWOMAN GYM: Okay. And so your goal is 50 percent by June 30 th?

MS. PAGAN: Correct.
COUNCILWOMAN GYM: And when do you think you will have a 100 percent completion?

MS. PAGAN: So that goal is by December 31st of this year. We're right on target. There's a few divisions in the City that had almost double the appeal filing volume as other parts of the City. So those particular groups or areas may have hearings in January of

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2020 .
COUNCILWOMAN GYM: And what's
the current schedule for when hearings are done, how many days a week?

MS. PAGAN: So right now
there's four days a week the Board has -excuse me; three days a week that they have oral hearings and one day a week that they do non-oral Board decisions and then one prep day for the following week.

COUNCILWOMAN GYM: Okay. And
then $I$ think when we spoke a while ago, at one point it was down to two days, but now we're at three days?

MS. PAGAN: Yeah. We haven't had hearings in two days since 2013 probably.

COUNCILWOMAN GYM: Okay. And you find it -- so one day a week is for prep and then one day a week is for -what is the other non-hearing day set aside for?

MS. PAGAN: So we have non-oral or administrative hearing dates, and

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during that time period, the Board will make decisions for those appeals where the homeowner said, hey, I didn't want to come in for a hearing, please review my petition, and they'll read their petition and then render a decision.

COUNCILWOMAN GYM: And you
think it's difficult to go to four days a week to do hearings? Because it sounds like the two days are very similar for prep and administrative.

MS. PAGAN: It probably is. It depends on what type of appeal filing volume that we have. When it's a heavy commercial year where you have thousands of appraisals being submitted and they need a lot of review, you definitely need that prep day. And then even every year, we have thousands of non-oral appeals filed, so you still need that administrative day.

When the Board has had appeal years where the filing volume has been over 10,000 units, it seems more

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sufficient that we split the Board into two different quorums and then hold double sessions on one day rather than add another day per week.

COUNCILWOMAN GYM: Right. And so currently do you require the whole Board to convene as a group or are you doing the splitting up? Because we had heard in previous years when we had -when there's a spike, usually the Board will split, but what is your current practice right now?

MS. PAGAN: So right now it's the full Board during our oral hearings three days a week.

COUNCILWOMAN GYM: And has
there been discussion about whether to
split into quorums?
MS. PAGAN: It has. We
actually have three vacancies, so --
COUNCILWOMAN GYM: On the BRT?
MS. PAGAN: On the Board, yeah.
So in two weeks, the Board of Judges will have an election. We had a lot of

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applicants. When we get back to a full seven-member panel, that split may be optional. Right now we only have five Board members, so we can't -- four members make a quorum, so we can't even split right now.

COUNCILWOMAN GYM: Okay. I think we've felt very strongly one of the more urgent things is for a rapid resolution, and of course, as you know, not only do City finances depend upon it, but School District finances, more importantly, have depended on it. And while I think there's a reasonable window of time for six months and a certain number of -- if there's a spike up, if there's a way for us to move towards quorum and if you think that the City Council needs to pay attention to the fact -- I mean, I don't think we control appointments to the BRT, but I would certainly put in that we need to have a full Board, especially now. It should be fully stocked and staffed, and we should

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We will be -- it is for me a bit of a concern to be a year behind. I think six months is reasonable, somewhere around there, but once you start to drag beyond six months, it starts to raise concerns about whether we have accurate projections, what the impact is for the following year. It impacts planning. So if there's a way that you think we can be supportive around that, we certainly will, but $I$ would certainly urge the Board to get to absolutely full capacity and then if you can consider quorums. I know that that's been brought up before by other BRT Commission members.

MS. PAGAN: Absolutely. Just
so Council is aware, the assessment calendar is very different than the fiscal calendar and even -- so in spring, we're getting 2020 notices. Property owners are getting 2020 notices. In the fall, their appeal is due to us. So then

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our hearings begin in January of 2020 for a tax bill that would be due in three months. So we're not behind, but absolutely we could split the Board so then you're hearing more appeals between January and June of any calendar year. COUNCILWOMAN GYM: Right.

Exactly. No; that helps. I mean, obviously, as you know, Council passed a bill to freeze assessments at the previous year. So we made that on the basis of understanding that we would have rapid resolution, because that makes sense, but if we are dragging for a year beyond, then we start to have concerns about whether that is a good avenue for us. But it's necessary because a lot of it -- as you know, a lot of judgments go through you. There's compromises that are made, adjustments that are made. So we certainly don't want to penalize residents, but we also have to just balance it out. So I appreciate your openness to the quorum aspect of it, and

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I thank you for that.
MS. PAGAN: Absolutely.
COUNCILWOMAN GYM: So one other
question. So I know that Councilmember Squilla's legislation did not help -this was the one that freezes the assessments. It's basically not effective for those whose mortgage lenders pay their bills early in 2019, so if the mortgage lender prepays. Is there any way that in the future if there's a similar piece of legislation that freezes assessments for those who are appealing, do we then send new bills out based on new bills to those appealing based on the prior year's assessment? Is that what we're doing?

MS. PAGAN: So it didn't freeze assessments.

COUNCILWOMAN GYM: Right. I apologize.

MS. PAGAN: It allowed them to
pay their tax bill on their previous year's amount until their appeal is

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resolved. That's a great ordinance.
Property owners love it. The one issue that happened this year is that it came -- the timing of it, it was after Council came back in session. If it ever stops and then restarts again, it would have to start before Council goes in session in June so that the timing of a tax billing and notification to mortgage companies could happen effectively. COUNCILWOMAN GYM: Okay. So do you recommend changes if we were to do something similar in the future? MS. PAGAN: I think the way
it's running now, $I$ think it's a great system. Property owners are happy. Mortgage companies are familiar now and understand it. So I think it's a great idea for the property owners.

Now, what it might do to the City's budget, maybe someone else would answer differently, but property owners are very pleased. Absolutely. COUNCILWOMAN GYM: Is it

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be coming up next, so maybe -COUNCILWOMAN GYM: For clarity.
I'll ask that question then.
COUNCILMAN GREENLEE: All
right. COUNCILWOMAN GYM: All right.
Thank you very much. COUNCILMAN GREENLEE: Thank
you. Thank you very much. Thank you. Thank you for your
time.
MS. PAGAN: Thank you.
COUNCILMAN GREENLEE: Thank you
for the work you do.
MS. PAGAN: My pleasure. Have a good afternoon.

COUNCILMAN GREENLEE: Rolling
right into that, revenue tax bills.
Mr. Dubow, I know you're always anxious to come before us.
(Witnesses approached witness

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table.)
COUNCILMAN GREENLEE: It's
still good morning.
MR. DUBOW: Good morning.
COUNCILMAN GREENLEE: Please
identify yourself and proceed, please.
MR. DUBOW: Thanks. I'm Rob
Dubow, Director of Finance. I'm here to testify in support of Bill 190155. I am joined at the table by Frank Breslin, the Revenue Commissioner, and Anna Adams, the Budget Director.

The bill reduces rates for the wage tax from the current 3.8809 for residents, and that includes the PICA portion, and 3.4567 for non-residents to 3.8712 and 3.4481 . We remain committed to gradual reductions in the wage tax, as numerous studies and reports consistently cited the City's relatively high wage tax rates as a barrier for job creation. Over the course of our Proposed Five Year Plan, the wage tax rates will reach a combined rate of 3.8327 and 3.4137. That

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will be about a 20 percent reduction from the rate since the late 1990s.

That concludes my testimony, and we're happy to answer any questions you may have.

COUNCILMAN GREENLEE: Thank you.

You state that the Five Year Plan has wage tax reductions, which we're aware of, and since the resident rate only decreases from 3.88 percent in FY19 to 3.83 percent in ' 24 , which we understand is one-one-hundredth of a percent annually, how much do these tax reductions cost the City over the Five Year Plan and have you looked at how much -- like why continue it if it's so small or is it just to say you're lowering the wage tax, $I$ guess is the question?

MR. DUBOW: It's about \$135
million over the Five Year Plan, and the reason to keep reducing it -- I mean, if you look at kind of at our rates, they

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are high. They're kind of spooky for anyone who wants to come here. So trying to reduce them over time is really important. And even if the reduction in a single year isn't really large, it's part of a continued commitment, and over the years, those incremental reductions have added up to something major, and that's why we kind of noticed that we mentioned the 20 percent reduction. We started this at 4.96 percent. So we've come down over a full percent. So over time the reduction has really been significant.

COUNCILMAN GREENLEE: I got you. And we do hear about the wage tax from a lot of people and the studies. I get that. But there's also, I guess, other taxes or factors that come in here, the net income tax. Can you talk about that? And also going back to the last issue, the unpredictable tax assessments that kind of come in every year. So how much do you see that in effect? And I

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guess in a general question, what's the Administration's strategy in moving forward?

MR. DUBOW: And what studies have consistently shown is that the wage tax and the business taxes are really two big obstacles, and the Five Year Plan -the 135 million I talked about was wage and business taxes together, and it's important to reduce them both, and the Plan does both of those, kind of continuing to send that signal that we're committed to reducing those taxes. And it's always a balancing act between how much you want to commit to wage tax reductions, how much you want to commit to kind the various initiatives that we have in our Five Year Plan, things like the Resilience Project --

COUNCILMAN GREENLEE: We ask
for a few ourselves. I know that.
MR. DUBOW: So it's all a
matter of kind of trading everything off. COUNCILMAN GREENLEE: Okay.
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All right. Thank you.
Councilman Domb.
COUNCILMAN DOMB: Thank you,
Mr. Chairman.
And good morning.
MR. DUBOW: Good morning.
COUNCILMAN DOMB: I just have a few comments on this, and it has to do with the wage tax. I just wanted to give you some -- and you probably know this history on the wage tax, but just for the public's benefit.

It started in December 13,
1939.

MR. DUBOW: That was before my time.

COUNCILMAN DOMB: Yes. You weren't behind that, were you?

MR. DUBOW: No.
COUNCILMAN DOMB: It started
out at 1.5 percent. And then from -- it kept going up, and as people left the City, the administrations back then kept raising the tax, and from 1960 to 1990s,

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300,000 jobs were lost in Philadelphia, and those administrations had to replace revenue. They kept raising the tax and chasing more people out of the City. It got to a point of 4.96, when then-Governor Rendell $I$ think in the mid 1990s decided on a program to reduce, and I think the first year the average family saved $\$ 5$, but it was the symbolism of it. And now with this new legislation, which I'm in favor of, it goes down to 3.8712, but when you look at the statistics and you look at the fact that today 40 percent of our population commutes to a job in the suburbs, 211,000 people every day go to a job in the suburbs, compared to New York, which is 15 percent. Then when you look at the studies that show from 2010 to 2017,81 percent of the people who left Philadelphia did not have children, 19 percent did, 81 percent did not. And the reasons why they left, number one, taxes and, number two, job opportunities, which are kind of

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interrelated. And then when you look at the wealth of the region, clearly the wealth of this region is in the suburbs, not in the City. Our wealthiest zip code is 19106, which is probably like Washington Square, Society Hill, compared to Gwynedd Valley, they have $\$ 157,000$ average higher income in Gwynedd Valley than we have in our wealthiest zip code in Philadelphia.

We have 21 incentives that
offset all different types of tax benefits to encourage people to come to the City. I call them Band-Aids. Whatever they are, they're Band-Aids. They're not dealing with the big issue. Is there an appetite in the Administration to deal with the cure versus the Band-Aid? And the cure that has been documented is, number one, dramatically reducing the City wage tax and, two, the net income and gross receipts of the BIRT taxes. Those are the issues that all these Band-Aids try

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And, by the way, I introduced
legislation, which this Council
supported, to look at all those 21
incentives, and I know you're working on those reports with Commerce now, and that's good, but really the real cure is the City wage tax, and when we enact bills that are specific to Philadelphia, we do not help the growth of our city. If it was State of Pennsylvania, no problem. When they're specific to Philadelphia, it can become an issue. So my question is, is the Administration willing to look at a dramatic different look at the City wage and the BIRT net income and gross receipts, which if we do attack those three, you might not need these other incentives.

MR. DUBOW: I think we're
always willing to look at that, and we

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think reducing wage and business tax rates is really important. We do have to look at all of that in the context of our entire budget and what those reductions mean for our ability to do kind of the other important things in our budget.

We are, as you said, we are doing the incentive study to see what that -- how effective those incentives are, and $I$ do think that it's a really legitimate question, would we be better off with lower rates and fewer or no incentives.

COUNCILMAN DOMB: Right.
Basically we can eliminate the incentives if we lower those taxes. Like can we see some sort of an economic model that could maybe give us some data? Is that worthwhile?

MR. DUBOW: I think that's definitely worth looking at, yes.

COUNCILMAN DOMB: Okay. Thank you. Thank you for your testimony today. Thank you, Mr. Chairman.
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COUNCILMAN GREENLEE: Thank
you, Councilman.
Councilwoman Gym.
COUNCILWOMAN GYM: Thank you
very much.
I know you had a little bit of
this conversation earlier, but I wanted to see if you could also add a little bit more clarity around the plan around sequestration.

So part of our plan last year was to achieve that $\$ 93$ million for School District through the sequestration, but $I$ was wondering if you could actually give us what is the actual plan moving ahead to achieve those numbers?
MR. DUBOW: I will let the
Revenue Commissioner talk about the plan
going ahead, but that $\$ 93$ million was
never a number that came from us. I
think we thought that might have been too
high, but we'll talk about what we're
doing with sequestration and kind of what
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the pool looks like. I'll let Frank talk about that.

COMMISSIONER BRESLIN: Yeah.
We talked a little bit about it before, but certainly the tool of sequestration is a powerful collection tool for us, and we've been using it. Now we're going to begin using it for water delinquencies.

The challenge that we've had is the pool of candidates for sequestration. We've been using it for several years now, have collected over $\$ 80$ million through sequestration. So it wasn't something new last year. We did want to essentially double down on it last year, and we started doing that by putting more resources behind it. That was very effective, but we reached the point of our average collection went from around $\$ 6,000$ to around $\$ 2,300, \$ 2,400$, which demonstrates that even though we're pedaling twice as hard, we're getting to the same point. So that's really the challenge with it, and that is dwindling.

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We're constantly looking for
new candidates as new receivables come
on. We go through that. I talked a
little bit earlier about our data
warehouse, which is really helping us to
identify what is the appropriate collection tool for each receivable. That's helping us to identify more candidates for sequestration. But it's still a very limited pool, and I think that's the real challenge with it. We'll continue to use it, but $I$ think we're going to continue to see the receipts from that get smaller, even as we've tried to ramp it up.

COUNCILWOMAN GYM: And is it
your feeling that rather than the 93, did
you say earlier that you were closer to around 80; is that right?

COMMISSIONER BRESLIN: We were
always kind of not trying to apply a number to that as much as everyone was kind of looking at the pool of our eligible candidates and trying to apply a

5/8/19 - WHOLE - BILL 190152, ETC. number to that. I mean, that wasn't really our intent. We were trying to put it together as a comprehensive strategy last year of what we were going to do, and that was a key piece to it, and we think it was very successful and we're achieving our collection numbers.

So we don't tend to try to look
at each tool and establish a number for it and then achieve that number. I mean, we're really happy with $\$ 80$ million. We're kind of looking at that as one of our key tools for collection, is sequestration.

For business taxes, it's CAL revocation. They're similar. They've had similar track records. CAL revocation we use for business tax, and it's the ability to revoke the commercial activity license for businesses that haven't paid. That is going through -that's achieved $\$ 100$ million, just went over $\$ 100$ million since we started using it. We're seeing similar, though -- in
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both of those tools, we're seeing similar situations where the average collection is going down.

COUNCILWOMAN GYM: SO I
understand that you may not see a number.
Do you think the School District feels like they also don't see a number for that revenue?

COMMISSIONER BRESLIN: I think
we look at a collection number overall for each of our taxes that --

COUNCILWOMAN GYM: And you
communicated that to the School District, that they can't count on any kind of number?

COMMISSIONER BRESLIN: Oh, no.
We have conversations with the School
District every month, Revenue and Finance, and we sit down and go over the revenue projections and where we're at and what we're doing to achieve those numbers. If we're achieving those numbers, great, and what we're doing to get there. If there's a shortfall, why

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and what we're trying to do to achieve it, and if we have any new initiatives coming on, that's part of the discussion each month, a new compliance initiative.

So it's an ongoing conversation
every month with the District, and we look at all their -- at all of the collections.

MR. DUBOW: I'm sorry. Just to
kind of emphasize, what we talk about with them is the overall number, that that's what they care about, whether we're hitting that number.

COUNCILWOMAN GYM: That's
right. And we're being clear with them that we don't have a figure on that overall number?

MR. DUBOW: We're being clear with them that we have an overall number, and then that's what they really focus on with us.

COUNCILWOMAN GYM: Okay. All
right. It seems still a little bit unclear and would like just, as we keep

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So just out of curiosity, what
is -- is there a minimum threshold at which the City wage tax kicks in?

COMMISSIONER BRESLIN: There is not.

COUNCILWOMAN GYM: So if you make $\$ 1,000$, the City wage tax kicks in? COMMISSIONER BRESLIN: It does, yes.

COUNCILWOMAN GYM: And have you evaluated based on -- I mean, do you have the capacity to take a look at income tax receipts and see the different thresholds and how much is brought in at each income level? I assume you do, right? So like someone files -- how would you know, for example, like someone has to file a W-2 or whatever, a form for tax returns, and then the City just gleans its wage tax, right, from that and you would be able to pin it to like amount by individual?

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COMMISSIONER BRESLIN: We do
not capture the data by individual. We capture the data by employer.

COUNCILWOMAN GYM: By employer? COMMISSIONER BRESLIN: Yes. COUNCILWOMAN GYM: Okay. So if
you were looking at people who made income levels at, say, like 20,000 or below, would you be able to know how much income is derived, how much City wage tax comes from individuals whose incomes, for example, are below $\$ 20,000$ a year?

COMMISSIONER BRESLIN: We have some ability to do that type of analysis. It's with assumptions, because we do require -- we capture the data at the employer level, and then we require employers to send copies of W-2's. We get some of those electronically, some of those paper. Then we go through a process to get that information together. And I think we have information on -about 80 percent of employers we have $W-2$ information, so we don't have 100

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percent, and then we can do some analysis within that.

So we do have the ability to do some analysis within our TIPS system, the accounting system, the legacy system I was talking about. It's all at the employer level. We actually take those W-2's and basically put it into a database so that we have the ability to analyze some of that data.

COUNCILWOMAN GYM: Interesting.
And that's not public information, is it?
COMMISSIONER BRESLIN: It is
not.
COUNCILWOMAN GYM: Okay. But you can do some level of analysis like by employer but not by household income -or not by individual income; is that right?

COMMISSIONER BRESLIN: Correct. That would be a challenge to try to do it by individual.

COUNCILWOMAN GYM: But you
could do rough estimates?

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COMMISSIONER BRESLIN: Yes.
COUNCILWOMAN GYM: I'd love to
follow up with you on that. I'm
interested in how much -- because there's no minimum threshold on the income tax, I would love just to be able to -- on the City wage tax rather. Would love to follow up with you on that.

COMMISSIONER BRESLIN: Sure.
I'm happy to do that.
COUNCILWOMAN GYM: I'll take a
little bit of a different interpretation about job losses than my Council colleague here. I do think the 1960s, and 1990 s did not have to do with the wage tax law about jobs. It had to do with urbanization and a lot of the suburban flight that happened during the remaking of American cities.

And I would also argue at the same time that while 19106 versus Gwynedd Valley, property value and home value is very different from revenue generation. I still think that we are the economic

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engine for Southeastern Pennsylvania.
The amount of revenue that is generated here and then pushes out to the rest of the state far exceeds the, quote/unquote, wealth that's housed in private wealth in our suburbs. So I think it's a little bit different.

I understand that there's like new evolving suburban tracks that are built on King of Prussia Mall and other commercial outlets that are starting to change some of that and probably looking at us as more of a regional economy than it is just a Philadelphia kind of base.

But I do think it's important to recognize that our City's finances are built largely off wage and income tax as opposed to property tax, and that has a lot to do with the fact that we are a major city. Most people do not live here. Many people who work here live in other places, but they take the benefits of a city. They ride our transit. They require our police. They certainly
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require licenses and inspections. They use our workforce, and so it's a reason behind it.

But just for clarity, could
you, Rob, even though all of us should know this, but just for clarity, can you just divide up like percentage-wise the City's budget, what percent of the budget is based off of wage and income tax and what percent of the budget is from property?

MR. DUBOW: Sure. So it will
take me just a second to --
MS. ADAMS: I'm Anna Adams.
I'm the Budget Director.
So in FY20, just in terms of
the revenues, it depends whether you add the PICA portion of the wage tax or not, but if you take aside the PICA portion of the wage tax, which we show is coming in from revenue from other governments, but fundamentally it is wage tax. If we didn't include it, it would be -- wage would account for about 45 percent. When

5/8/19 - WHOLE - BILL 190152, ETC. you do add in the portion that comes through PICA, it's significantly higher than that. And then property tax is about 20 percent and business tax is about 13 percent. And then the other taxes are a little smaller than that. So predominantly we're very dependent on the wage tax, and that's been always the challenge in Philadelphia. COUNCILWOMAN GYM: Right. And, again, there is a difference about why so much of our income is derived out of wage tax, and that, again, has to do with the fact that we are one of the largest cities in the country and many people work here, but do not live here. And so we have made a conscious decision recognizing that we're not simply going to tax our own residents for all the services that people from all over the region and, in fact, a lot of the country actually take advantage of.

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                                So it is important for us to
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find a balance, but important for us also to recognize that this idea that we're going to somehow eliminate the wage tax or get down to something that is almost negligible and somehow find money to replace it in an even way is not actually realistic or possible. Like do you have some thoughts about that?

MS. ADAMS: I think we're
highly dependent on the wage tax, so any adjustments -- and part of when Rob talked about the costs, so even though those incremental -- they're very
incremental, the decrease in the wage tax, it still cost us about $\$ 90$ million over the Five Year Plan. So it's not insignificant for us even though they're relatively small.

I think we know also that every tax commission has looked at the balance of our taxes, and we've seen during the recession that if we're too dependent on a highly volatile tax, it also causes some instability in our taxes. So I

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think trying to get that balance right between kind of more stable taxes like property tax and more volatile tax like business and wage tax is something that we need to probably strike a better balance than we have.

But, yes, we're highly -- so
any changes that we have to make will have to be done on an incremental basis just to make sure that we have stability in our budget.

MR. DUBOW: Another
complication for us is the Uniformity Clause really requires us to have commercial and residential at the same rate, which gives us less flexibility in how we implement our property tax than many other states.

COUNCILWOMAN GYM: And I would argue the same way is true of our wage and income tax. I mean, $I$ don't think it makes a whole lot of sense for us to have flat taxes across the board. They inevitably benefit the wealthiest people
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who can afford to pay more, use services just as much. And so we are handicapped on a number of different levels that puts us in challenging situations. As you said, clearly it would make more sense for us to charge commercial in a totally different way than residential, and it's one of the reasons why we have created new -- tried to be creative more around it. And for me personally, given that poverty is such a top issue, I'd like to be a little bit more creative about if there are other ways that we can look at other taxes as well.

> Okay. So --

COUNCILMAN GREENLEE:
Councilwoman, you might have started, but Councilman Domb now has his light on.

So Councilman Domb.
COUNCILMAN DOMB: I just want to make a few comments on that. I mean, my suggestion is to look at the 21 incentives and see what those are costing us versus altering the other taxes that
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are having to create those incentives. And if we're satisfied, by the way, with our status quo right now where the top 20 cities in the United States, we're at the lowest in average income and we're at the highest of poverty, we're at the lowest of entrepreneurship rates and we're at the second or third lowest actually of new construction, because everyone talks about it, but we're still at the lowest, then we should continue on the same path. But if we're not, we need to look at the reasons why other cities are booming a lot greater than our city and have much lower poverty rates.

The best way to take people out of poverty is a good job. That is the best way, and we need to create an environment where there are more good-paying jobs, and that should be our goal.

Thank you.
COUNCILMAN GREENLEE: Thank
you.

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Councilwoman Gym.
COUNCILWOMAN GYM: And I would
just say that jobs are a lagging
indicator, not a leading indicator of whether possibilities open up. So that opportunities are created. So good transit, quality schools, those kinds of things also have a major factor. And immigration, believe it or not, is a major indicator of whether jobs, building, income inequality going down, all of those things. We should be looking at leading indicators. Jobs are always going to be a lagging indicator of whether we have done it, because they're the outcome. So you don't start with jobs. You start with -- you start with the things that we know fuel them, and those are always going to be up for debate. That's what this Council is going to be about. That's what we're kind of teasing around -- not teasing, but we're pushing around the boundaries of what that looks like.
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So I had a quick question about the Tiered Assistance Program, the TAP program that's been outlined in the -well, this is for Revenue Department really as well. But I really appreciate the collaboration between Revenue and the Water Department to provide affordability for low-income residents who need to keep the water on.

So a few questions is, do you
know how many properties did the City seek court authorization to sell at Sheriff Sale due to the unpaid water/sewer bills in the last fiscal year and the current fiscal year?

COMMISSIONER BRESLIN: I'll
have to take a look. I had my deputy for water here earlier at the hearing and $I$ was anticipating her answer this.

Were you -- I'm sorry. Repeat
the question.
COUNCILWOMAN GYM: So I'm
trying to find out how much access is there to TAP. So how many properties did
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the City seek court authorization to sell at Sheriff Sale due to unpaid water and sewer bills in the last fiscal year?

COMMISSIONER BRESLIN: None.
COUNCILWOMAN GYM: None, okay.
COMMISSIONER BRESLIN: No.
We're not doing any residential.
COUNCILWOMAN GYM: And then how
about in the current fiscal year?
COMMISSIONER BRESLIN: None.
COUNCILWOMAN GYM: Great.
COMMISSIONER BRESLIN: It was
an easier question than I...
COUNCILWOMAN GYM: Yeah. It's
not a gotcha question. This is just
trying to gain clarity. COMMISSIONER BRESLIN: I was
looking for participation rates in TAP. COUNCILWOMAN GYM: So do you know, though, if Law Department -- I know that you don't for Revenue, but would you know if the Law Department did? COMMISSIONER BRESLIN: They did not.
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COUNCILWOMAN GYM: Would you
have any indication of that?
COMMISSIONER BRESLIN: They did
not.
COUNCILWOMAN GYM: The answer
is no. So we have had some --
COMMISSIONER BRESLIN: And
outside counsel did not either. So there were no residential properties for water in Sheriff Sale.

COUNCILWOMAN GYM: Great.
Thank you.
And the Water Rate Board's July
2018 order requiring the Water Department to work with the Public Advocate to help do the forgiveness arrearage -- I can't believe that's a word -- program, can you talk a little bit about where the water Department is on working with the Public Advocate and are there any proposals that are being made around all of that from the Department?

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    MS. BECKLEY: The Rate Board
decision -- excuse me. Frances Beckley,
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Chief Counsel to the Revenue Department.
The Rate Board decision
actually ordered the Water Department to work with the Law Department and the Revenue Department in order to examine the legal obstacles to arrearage forgiveness, and that process is being worked on internally as we speak.

COUNCILWOMAN GYM: And, again,
did you say that -- are you planning to make any proposals to the Public Advocate around --

MS. BECKLEY: I think that when we've reached internal agreement as to the right proposal, we'll have informal discussions with the Public Advocate on that. I mean, we worked very closely with them in the design. I personally worked on the OOPA proposals for real estate, but members of my team have worked with them in designing TAP, and we've always been collaborative with CLS on the assistance programs, because obviously it's in our interest to make

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sure that they work.
COUNCILWOMAN GYM: Exactly.
Thank you.
And the last question I have
is, I know you're not the Water
Department, but do you know if they're able to do remote shut-offs of water service for residential customer sales under its new AMI program? Do you have any idea about that?

COMMISSIONER BRESLIN: We can
get that to you. I believe when that's implemented, that will be available, but not across the board of all AMI. It will be with certain customers, and there's criteria for how those customers are selected.

COUNCILWOMAN GYM: We just want
to make sure that people are protected and that we're really thoughtful about all of that.

COMMISSIONER BRESLIN: Yes. I can get you more information on that for sure.

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COUNCILWOMAN GYM: Great. And then last question. So today around the country Uber and Lyft drivers are taking to the streets and they're going on strike to take on the companies' unjust labor practices. I know that the City has recently announced that it plans to take Uber to court to have Revenue audit whether Uber owes business income receipts and wage taxes from 2015 to 2017. Is that accurate?

MS. BECKLEY: What was reported in this morning's Inquirer was correct, that what we did was we filed a motion to compel them to produce documents. Their response to the fact that we had made three requests for the documents that would allow us to determine whether they had correctly filed and paid their taxes was that it had been lost in the mailroom. I don't know if the dog in the mailroom ate it, but before we had a chance to respond to the reporter's inquiry about our court case, we got a

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call from Uber saying that they're going to provide us with everything that we asked for.

So it does appear that this is an effective way to get corporations' attentions when we haven't been able to get the necessary documents, and we plan to continue filing that type of action.

COUNCILWOMAN GYM: Yes. And I appreciate that, because $I$ do think that we're going to have to let people know that we are both going to audit and that we expect them to fully turn over their financials, and $I$ think like if they can, people will delay.

Do you have any idea about how much money has been generated from Rideshare for our city over time? I mean, we certainly have an estimate through the School District money, right? So would you have any guess about what might be owed to the City through Rideshare over that period? COMMISSIONER BRESLIN: I don't.
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I don't have anything with me today. We can get back to you.

COUNCILWOMAN GYM: Okay.
Because we're -- I mean, Rob, is it true we're calculating some level of percentage based on Rideshare through the School District of Philadelphia?

MR. DUBOW: That's right. The
District -- yes, that's right.
COUNCILWOMAN GYM: So we have
some level of estimated revenue that they're pulling in?

MR. DUBOW: We do.
COUNCILWOMAN GYM: We may not
know like all the income receipts, wage -- the finer points of what they might consider exemptions and other things, but we have a ballpark number?

MR. DUBOW: We do, yes, and we'll get you that.

COUNCILWOMAN GYM: All right.
And so we would expect to have those.
And can you provide for us --
you don't have to do it now, but a list

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of other audits the Department of Revenue has conducted over the past three years, what you do to identify the types of companies that you do audit, and any additional revenue that's become available through the auditing process? In part, we're trying to make it clear that we try to do a lot of protections for people, but we do need for people to pay their taxes. COMMISSIONER BRESLIN: So we can supply you with how many audits we've done, the number of -- the dollars assessed. We should have some collection numbers and, to some degree, we might be able to break that down by industry. COUNCILWOMAN GYM: And then
we'll do a minimum threshold. You obviously don't have to do it for smaller amounts of money, but we'd like to know the bigger audits that you've done and -COMMISSIONER BRESLIN: Well, we can't give you any specific names of taxpayers.
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COUNCILWOMAN GYM: Of course. COMMISSIONER BRESLIN: That's confidential. But we can give you kind of the criteria.

COUNCILWOMAN GYM: By industry;
is that right?
COMMISSIONER BRESLIN: By
industry and over certain like dollar
thresholds, audits of businesses with over a million, over 5 million, something like that. We can stratify it.

COUNCILWOMAN GYM: That's
extremely helpful. Thank you. Thank you very much.

Thank you, Mr. Chairman.
COUNCILMAN GREENLEE: Thank
you.
Thank you all very much.
This Committee will stand in
recess until 5 o'clock today when there will be public testimony. Thank you.
(Recess.)
COUNCIL PRESIDENT CLARKE: Good
evening, everyone. We're going to get
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started. First of all, we want to thank you for being here this evening. We genuinely appreciate your input.

I just want to go over some brief ground rules.

So we're here actually to hear
from you about the proposed budget and where you believe the City's focus should be as it relates to that proposed budget. So in order to make sure that everybody has an opportunity to speak, we have established certain rules with respect to the time and how you testify.

We're going to ask you as best as possible if you stick to the subject matter that we're here for tonight. I'm not suggesting that any of you would not do that, but every now and then, people come on and they want to talk about things totally unrelated to the City's budget.

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    If anyone would wish to
testify, I ask that you sign up. When
your name is called, it will be called in
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the order in which you signed up. You will be given up to three minutes to speak. You may be asked questions by members, may or may not. So we're going to call your
name. We have a timer, and when the timer goes off, we'd ask that you please kind of wrap up your testimony so we can proceed. I want to thank you very much in terms of your adherence to the guidelines that we have established. Thank you again very much. Mr. Stitt, please call the first name.

THE CLERK: Dino Rossi, Rasheedah Phillips, Peter Winslow. (Witnesses approached witness table.) COUNCIL PRESIDENT CLARKE: And if you have written testimony that you believe may be longer than three minutes, you can just simply pass that to us, and we'll make sure it's written into the document so that all of your testimony in

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its entirety will be reflected in the record.

THE CLERK: Murielle McCarthey.
(Witness approached witness
table.)
MS. PHILLIPS: Good afternoon.
My name is Rasheedah Phillips. I'm the Managing Director of the Housing Unit at Community Legal Services, which provides free legal advice and representation to over 3,000 low-income tenants per year. Thank you for the opportunity to testify today.

Each year, tens of thousands of households face adverse actions related to their rental housing, including lockouts and other forms of illegal eviction. According to studies and reports by The Reinvestment Fund and the City's assessment of fair housing, eviction rates are highest in Philadelphia's poor and predominantly black neighborhoods, while evictions disproportionately impact poor

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Gentrification is ravaging our communities. A recent study published by the National Community Reinvestment Coalition showed that from 2000 to 2013 due to rapidly rising rents, property values, and taxes, more than 12,000 African Americans in Philadelphia moved out of gentrifying neighborhoods. As the report notes, the large number of neighborhoods that gentrified and the number of displaced residents ranked Philadelphia among the worst cities for black displacement. This tells us that we not only have a poverty crisis impacting our city's most vulnerable residents, but that we have a very serious race equity problem impacting black residents' access to housing in particular.

Beyond the damage to
individuals and families who are thrust into poverty and homelessness, evictions and forced displacement unravels the

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fabric of a community, helping to ensure that neighbors remain strangers and that their collective capacity to promote civic engagement remains untapped.

In 2017, the City heard from some of its most vulnerable residents demanding equal access to justice in eviction court. With the support of City Council, the Mayor, and the Department of Housing and Community Development, the Philadelphia Eviction Prevention Project, also known as PEPP, was launched in January 2018 with funding of $\$ 500,000$ and a critical increase in funding in FY 2019 to 950,000. PEPP is a collaboration of six outstanding non-profits, and in establishing that program, we joined dozens of cities and states around the country who are exploring similar eviction prevention and legal representation pilot programs or who have made the bold leap to pass legislation providing universal access to attorneys for tenants.

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PEPP has significantly
increased services for low-income and vulnerable tenants while helping the City to prevent homelessness. It includes increased representation of tenants by expert public interest and pro bono attorneys, advocacy to help improve court systems and outcomes, a dramatically expanded and accessible tenant hotline, and outreach to individual tenants at risk of eviction. The project vastly expands the Landlord/Tenant Help Center at the Municipal Court and provides for court navigators, a Lawyer of the Day program, and dedicated Help Center staff. Preliminary findings
demonstrate that tenants who saw a PEPP advocate are more likely to show up to their court date, win their case, and enter into agreements with their landlords than tenants who did not.

Together, we're working to
increase and ensure access to justice in the court systems. We're working to

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ensure that tenants know their rights before they come into contact with the courts, so that credit-damaging eviction filings and default judgments where tenants don't get an opportunity to work out resolutions are reduced.

Findings have also shown that
only 5 percent of tenants with representation experience disruptive displacement as compared to 78 percent of tenants without representation.

I'll just wrap up to say that
legal aid is an effective tool to fight evictions, and Philadelphia should continue to support the PEPP project and increase its budget in order to further the success of the program. We're asking that the City's investment in this project be increased to 1.5 million in the next fiscal year. And the rest of my testimony is sent up to you. Thank you very much. COUNCIL PRESIDENT CLARKE:

Thank you. We have a copy of your
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testimony?
MS. PHILLIPS: You have a copy. COUNCIL PRESIDENT CLARKE:

Thank you.
MR. WINSLOW: President Clarke and Councilman Greenlee, thank you for providing this opportunity for me to speak to you on behalf of the Philadelphia --

COUNCIL PRESIDENT CLARKE: Just
state your name. Did you state your name for the record?

> MR. WINSLOW: I'm about to.
> -- (continued) Philadelphia

Public Bank Coalition with respect to Resolution 190164. We appreciate more than I have time or ability to express the leadership of Councilman Green as champion of the Philadelphia Public Bank project. We thank Councilman Green for promoting a study of public banking for this city. And please don't think of this endeavor as a feasibility study, since the feasibility of public banking

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is already fully established. Instead, consider it an implementation study to determine how best to launch and roll out a Philadelphia Public Bank most expeditiously, yet prudently.

My name is Peter Winslow. I
reside at 7034 Marion Lane in
Philadelphia. I'm a graduate of the
University of Pennsylvania where I received a $B A$ in economics and an $M B A$ in
finance. I'm a certified public accountant, alumnus of Deloitte. I taught business, accounting, taxation finance, and related subjects at Penn, Temple, Rutgers, Cornell, and elsewhere. Consequently, as a finance professional, I understand the budget processes in which you are engaged. Moreover, I empathize with you as you navigate the fiscal constraints imposed by limited revenue with which to address the urgent needs of our city.

So I ask you to please relax and set aside for a moment the details of
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the budget. Instead, let your
imagination engage your passions to think about what you can accomplish through a Philadelphia Public Bank. If Councilwoman Gym were here, I would ask her to imagine how a public bank can provide educational opportunity. Last August I visited the Bank of North Dakota, a public bank that has been serving the people of that state for the past 100 years. Programs of the Bank of North Dakota provide low-interest college loans for any resident of the state pursuing any educational degree at any qualified institution, in state or out of state, public or private. And anyone from outside North Dakota can also obtain a student loan if they attend a North Dakota school.

The programs reach into schools across the state, helping to guide college preparation and selection from the 7th through the 12 th grades. Every person I talk to told me how they or a

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family member had benefited from the student loan programs. Imagine how a Philadelphia Public Bank can help make higher education available to all Philadelphians.

Councilman Clarke, imagine how a public bank can empower the $\$ 1$ billion Philadelphia Energy Campaign.

Imagine how a public bank can help us respond to climate disruption by reducing greenhouse gas emissions, building resiliency, and mitigating damage and we transition rapidly from an economy held captive by fossil fuel dependency to a society empowered by renewable energy.

If you have not already done
so, please sign the Respect the Law pledge that's attached to your copy of my statement.

COUNCIL PRESIDENT CLARKE: If
you can just summarize.
MR. WINSLOW: There are so many
ways in which a public bank can help, and
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they are in my comments with some specificity, but $I$ would just draw your attention to the embarrassing position that the City finds itself in. Less than three months ago, Philadelphia sued Wells Fargo, Barclays, and five other banks for anti-trust conspiracy to inflate interest rates for more than $\$ 1.6$ billion of its tax-exempt, variable-rate demand obligations. Then just two weeks ago, Philadelphia hired these same banks to manage its latest $\$ 190$ million borrowing of VRDOs. Really?

A Philadelphia Public Bank could have helped keep the investment bank honest, saving hundreds of millions of dollars in interest and fees that were ripped off. Imagine this budget process with hundreds of millions of more dollars available. Make our dreams come true. Make your dreams come true. COUNCIL PRESIDENT CLARKE:

Thank you.

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MR. WINSLOW: Please act
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expeditiously to give yourselves and the people who depend on you a Philadelphia Public Bank.

Thank you.
COUNCIL PRESIDENT CLARKE:
Thank you. Just make sure you leave -so we can get your testimony in its entirety, just leave a copy. We'll make sure --

MR. WINSLOW: You have copies. COUNCIL PRESIDENT CLARKE: We already have it? Okay. Thank you. Thank you.

Yes, ma'am.
MS. McCARTHEY: Good afternoon. My name is Murielle McCarthey and I am a voter and a taxpayer of Philadelphia.

At yesterday's budget hearing, Deputy Commissioner Custodio reported on his work coordinating the training of City staff to test, maintain, and fix ExpressVote XL machines that he arranged to be delivered to City property. These machines are -- sorry. These are

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machines that the City has no contract for and currently not enough funds for.

In his report, Deputy
Commissioner Custodio stated there is a tight deadline for getting a new voting system in Philadelphia. Despite being an exempt employee of Commissioner Deeley, who is recused from participating in any aspect of the procurement process of these new voting machines because of her candidacy status, this Deputy Commissioner appears, for all intents and purposes, to be acting with the consent of the Board of Elections.

In my testimony today, in the sunshine meeting of the Board of Elections, I asked the Board if Mr. Custodio is acting with the consent of the Board. I also asked who is in charge of the procurement process. The Board refused to answer my questions. Contrary to the spirit of the sunshine law, Judge Furlong and Judge Campbell made it clear they will not answer
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questions posed to them by myself and other concerned citizens at the sunshine meetings.

I ask you, City Councilmembers, who is in charge of the procurement process? Is it the Board of Elections or is it the exempt employee of Commissioner Deeley?

Regarding the urgency to push this new voting system onto Philadelphia voters, I ask the City Councilmembers not be fooled by Mr. Custodio's statement that there's not enough time to rescind the decision to purchase the ExpressVote XL. We have ample time to make a better decision. Other states and counties in PA and other areas have made voting system procurement choices in less than the time that we have. So be assured that all of the talk you're hearing about it being a mandate, that it has to occur right now, is not accurate.

The following steps will get us the voting system we deserve. First,

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tell the members of the Board of Elections to rescind the selection of the ExpressVote XL. Protect Our Vote

Coalition and others have provided ample information to you for months about the reasons the ExpressVote XL is a dangerous system for Philadelphia. For one reason, it has been tested on just 1,500 voters so far, and we don't want to be guinea pigs.

Second, this week please demand that the Board of Elections begin a new unbiased request for proposal process with a deadline of June 15th. One month is enough time for vendors to respond. That's how much time they had previously. The Board of Elections already has the existing RFP and just needs to edit the criteria to make it fair to all vendors, as Best Value procurement requires. The RFP should include all five of the certified vendors, including the two recently certified.

> Third, demand that the Board of
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Elections conduct a public demonstration of these systems within the next eight weeks and collect public feedback.

And, fourth, select the
appropriate system by July 17th. This is
a reasonable amount of time.
Commissioner Deeley said July was enough time for an April 2020 rollout. It may even be possible for a new voting system in place -- to be in place for the

November 2019 election. It took
Montgomery County five months to
implement their system. Some counties in
Virginia did it in one month's time.
Philadelphia has the staff and resources
to make this happen. Please do that.
COUNCIL PRESIDENT CLARKE:
Thank you. Thank you for your testimony. Thank you all for your
testimony.
THE CLERK: Gloria Gilman, Meg
Berlin, Timothy Brown.
(Witnesses approached witness
table.)

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COUNCIL PRESIDENT CLARKE: Good
evening.
MS. GILMAN: Good evening,
Council. I'm Gloria Gilman. I'm Chair of Philadelphia Neighborhood Networks. I'm here today to list for you some of the illegalities and improprieties in how the system was selected and sold to us by the Commissioners' Office through Lisa Deeley and Al Schmidt.

The purchase was by a selection system called Best Value. It didn't have to be. The Commissioners could have decided to select the voting system by the usual procurement system aimed at choosing the lowest cost. This was the first use of Best Value for large purpose. The system requires an open, fair, and transparent process. In the beginning of the process, public and expert input should be sought in order to draft the RFP requirements. Neither was done.

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The secrecy level of this
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5/8/19 - WHOLE - BILL 190152, ETC. process is contrary to the Best Value requirement for transparency. The time limits we were told about were falsely created and were used to justify skirting all requirements, such as public and expert input and demonstrations of system options.

One tenet of Best Value is to avoid favoritism and have a fair and competitive process. The RFP was written for one machine and one vendor, contrary to the Best Value standards.

One Commissioner has been
improperly left out of all information and decision-making, although a properly elected official entitled to that information, as he wouldn't sign this confidentiality document that didn't state its limitations. This document denies an elected official the rights of their office, denies the official their First Amendment rights, and denies the public the right to be represented by all those they elected to serve the City
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Commissioners.
Another tenet of Best Value is
to avoid unethical misconduct, decision made improperly by two Commissioners running for election regarding a voting system intended to be used for their own election. There's plenty of proof that they were running as they had been fundraising well before the decision date, and Deeley had a fundraiser the very night of the decision. At the fundraiser, Democratic Party Chair Brady toasted Deeley that he had called her that morning to make sure she would vote correctly for the right system, and then he rewarded her by helping her with her election. He should not have been part of the process.

There are questions as to
campaign donations having been made to Commissioner Schmidt and Deeley from people or organizations connected to this vendor and to unions in this city that could benefit from this decision. Deeley

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and Schmidt stepped down after the vote, but continued to direct their deputies to act in their stead without approval of the constituted Board of Elections.

Nick Custodio, Deputy to Lisa Deeley, supervised 83 machines to be brought onto public property without official permission, as there was no signed contract and as the budget had not been approved by City Council. Said delivery put liability for almost $\$ 700,000$ on the City. They now say that an agreement was signed waiving some of that liability, but it was not presented to Council or the Commissioners for approval.

Deeley held a press conference where she personally showed the 83 machines and how they work. The only purpose for that timing of that was to be a prop in her election campaign. Her appearance doing that and actually touching the machines to be used in her own election is impermissible by the
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Election Code and the Ethics Code.
Deeley and Schmidt's deputies, who are exempt employees controlled solely by them, cannot act in their stead while they are not permitted to act, as they are then acting as surrogates and taking direction impermissibly from the candidate commissioners.

City Commissioners have presented deceptive information to City Council in their testimony about the cost of this purchase, that they are hiding the real cost, not even giving estimates of warehousing the machines in a climate-controlled environment. No estimates were given on the numbers of employees and IT experts that will be needed to hire either full time or temporarily due to this system versus other options considered. No information was given at all to City Council on any other options or the comparative costs. No consideration was given to the cost of leasing for a short period of time to

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test the system versus purchase. Just a cursory statement that it would not save money. How could that really be? What about the cost if it turns out that voters have too much difficulty using the system or if the power goes out at polling places so the system goes down and voters are denied access or, as has been warned, the system is hacked, affecting an election outcome because it is so vulnerable?

No information has been provided to City Council on the fact that the system cannot be properly audited to be sure that the voter's intent was recorded and used for tally, because the document that is used to determine the voter's intent has not been prepared by the voter but by a machine that prints out names of candidates and barcodes, codes that only allegedly represent the chosen candidate, and that document, after being checked by the voter, if the voter can remember the names of who they

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voted for and if they have any idea whether the barcodes relate to the candidate's chosen, then goes over a printer head that can make marks on the ballot and change the vote without the voter or anyone else ever knowing it.

COUNCIL PRESIDENT CLARKE:
Ma'am, if you can wrap it up.
MS. GILMAN: Just a couple more
things.
There are questions --
COUNCIL PRESIDENT CLARKE: Very quickly.

MS. GILMAN: I am winding up.
There are questions about the
integrity and honesty of this vendor, who has been accused in part of giving inappropriate gifts to governmental decision-makers, including paying for and organizing trips, paying for other things, giving jobs to decision-makers. This vendor has been involved in election machine problems in the past and has admitted sometimes having retained the
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ability to communicate with its machines without the knowledge or permission of the governmental entity.

This vendor has been known to
give political donations in a partisan manner. Despite all these allegations -COUNCIL PRESIDENT CLARKE:

Ma'am, you got to really --
MS. GILMAN: -- as the
integrity -- one second, please -- and the reliability of the vendor, no information has been given.

COUNCIL PRESIDENT CLARKE:
Really you need to wrap it up.
Okay. Thank you.
MS. GILMAN: One sentence.
Advocates and the Controller --
COUNCIL PRESIDENT CLARKE:
Ma'am, we got to go to the next person. You can't just keep going and going.

Thank you. Proceed.
MS. BERLIN: Good afternoon.
My name is Meg Berlin and I live, vote,
and pay taxes in Wash West. Thank you

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for the opportunity to testify before you on the subject of the Commissioners' decision to purchase the ExpressVote XL.

Yesterday, 11 weeks after the vote, the public finally learned the cost of the new voting machines. On the day of the vote, Commissioner Deeley told the Inquirer that the cost would be $\$ 20$ to $\$ 27$ million. That's a pretty big range. So is the price 20 million? Not even close. It's going to be nearly $\$ 30$ million for the voting machines and another 2 and a half million for the poll books. Nearly $\$ 32$ million on up-front hardware costs alone.

New York, Boston, Baltimore all
vote using hand-marked paper ballots scanned by an optical scanner. If Philly did the same thing, it would cost us $\$ 15$ million less. Let those numbers sink in. You'll be spending nearly $\$ 32$ million. You could be spending $\$ 15$ million less. That's $\$ 15$ million that could be used to fund our schools, roads, City

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infrastructure, and services that the citizens need.

Your work takes you all around
the City. You know its needs. You've been in our schools. $\$ 15$ million could do a lot of good in dozens of neighborhoods.

We can't lose sight of what is
being lost here. We are giving up \$15
million so we can put 32 -inch touch screens in front of voters twice a year. That's not the best value. It's not in Philly's best interests.

You have the power to deny funding for this project. This is, after all, a budget committee meeting. If you need more information, Protect Our Vote Philly Coalition members have it, and we're willing to spend whatever time you need. You can do two things. You can withhold funding for this system. You can use the bully pulpit.

When Mayor Nutter made

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decisions with which you disagreed, you didn't hesitate to criticize him. What's different now?

There is still time to do a new RFP to choose the system that is more secure and will save us $\$ 15$ million in taxpayer dollars.

Spend taxpayer money wisely. Withhold funding for this system until a less expensive and more secure system which should have been selected in the first place is chosen.

Thank you.
COUNCIL PRESIDENT CLARKE:
Thank you, ma'am. Thank you for your testimony.
Sir.

MR. BROWN: President Clarke, my name is Tim Brown. I'm from Philly Neighborhood Networks, and I spent 15 years traveling the country as a computer consultant. I know there's a lot of questions about this voting machine, so I wanted to explain in layman's terms the

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inherent danger to using this ExpressVote machine.
understand is that it does not produce a ballot. It produces a list of names, similar to the receipt you get at a supermarket. The actual ballot is the one that the voter casts when they touch the touch screen machine. Then the machine generates what they're calling a summary ballot that the voter is now required to verify for accuracy.

You with me so far? Here's the
problem: The Commissioners' argument is that everyone is going to verify this ballot and everything is going to be hunky-dory, but the problem is that people don't verify their votes.

In December 2018, the Georgia
Institute of Technology released a quantitative analysis of ballot
verification using the ExpressVote machine, which demonstrated that 47
percent of voters did not look at the

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| :---: | :---: |
| 2 | summary card before submitting it, and |
| 3 | the other 53 percent reviewed the card |
| 4 | for an average of 3.9 seconds. And this |
| 5 | is the crux of the problem here. Half |
| 6 | the voters are not even bothering to |
| 7 | verify their receipt. That's an |
| 8 | unacceptable potential for error. And if |
| 9 | you think this is all hypothetical, |
| 10 | here's a real-world example for you: The |
| 11 | 2018 contest between Ted Cruz and Beto |
| 12 | O'Rourke, eight million votes were cast, |
| 13 | and it was decided by 215,000 votes. |
| 14 | That's a margin of victory of just 3 |
| 15 | percent. 3 percent, 47 percent. So you |
| 16 | can start to see where the problem lies |
| 17 | here. |
| 18 | But it gets worse. In that |
| 19 | race, the Texas Tribune confirmed that |
| 20 | some voters were reporting that when they |
| 21 | voted the straight democratic ticket, the |
| 22 | machine was flipping O'Rourke votes to |
| 23 | Ted Cruz. Now, some people caught the |
| 24 | error, but this begs the question how |
| 25 | many of those four million democrats did |

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not carefully read their ballot? Do you think it was more than 3 percent?

Let's bring it home to
Philadelphia. Right here in
Pennsylvania, the 2016 presidential
contest was decided by 44,292 votes.
That's 0.72 percent. Now, we all know that Philadelphia is the linchpin for Pennsylvania politics and Pennsylvania decides the presidency. So you have to think here, do we really want our city to be the guinea pigs for this company's machines?

Now, we could have a new process in place and still be ready by November if the Commissioners would stop dragging their feet while simultaneously complaining that they don't have enough time. They're trying to run out the clock on this here so that we're stuck with a deal that they made.

Please don't let them get away with this.

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COUNCIL PRESIDENT CLARKE:
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Thank you.
MR. BROWN: Thank you.
COUNCIL PRESIDENT CLARKE:
Thank you for your testimony, sir.
THE CLERK: Joy Hockman,
Vickie -- forgive me. I'm going to spell
your last name, $\mathrm{S}-\mathrm{E}-\mathrm{I}-\mathrm{T}-\mathrm{C}-\mathrm{H}-\mathrm{I}-\mathrm{K}$,
Seitchik. Scott McCarthy.
(Witnesses approached witness
table.)
MS. HOCKMAN: Hi. Thank you.
Joy Hockman.
I'm glad I'm coming after those
three, because they know a lot more than
I do.
So I want to thank you all for
the opportunity to speak today. I will
definitely be brief.
I live in Philadelphia. I
worked here. I pay taxes here.
I am learning all about these
machines as an interested private
citizen, just as many or most of
Councilmembers probably are too. I wish

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there were more here, so I hope you spread the word of all that we're saying today.

Okay. When I put together what
I learned at a sunshine meeting and what
I learned from attending the City Council meeting yesterday regarding the voting system, it is obvious to me that we, the people, and City Council, the Philadelphia City Commissioners' Office need more time to investigate the issues involved in choosing a cost-effective and reliable voting machine system.

To mention just two issues. One is going to be about money and the other about potential for hacking and also mistakes.

One, we need to be transparent
as we clarify the true cost of this particular system, the one we've been looking at, especially as compared to other systems that seems basic. Has that been done? Have we compared systems?

Also, we need to look to be realistic
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about the interest that we're going to need to pay on the possibly $\$ 20$ million loan that the City would have to take out.

Second, we desperately need to
learn more about how little we can rely on this system to provide us with an auditable paper trail, something that is clearly essential these days.

I'm no expert on this, so I will leave the details to those who are. We've just heard some of them speak. But what I do know is that we need to make public what knowledge has already been uncovered about this system. It does not leave a reliable auditable paper trail.

After being kind of smacked in the face by these two big issues and others, it seems that we must not complete this agreement or fund it. Instead, we must take the time to investigate other systems. As my grandson would say, it's a no-brainer. Thank you.

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COUNCIL PRESIDENT CLARKE:
Thank you for your testimony.
Please self-select.
MS. SEITCHIK: My name is
Vickie Seitchik. I'm just coming here to give you a snapshot of what a voter thinks, because I just learned about this a few weeks ago, and then I've been talking about it with people, and this is the snapshot.

You say it can be hacked, and people say, okay.

You say it's very expensive. It's more expensive than any of the other machines that were proposed. Not so good. And then it's going to be a completely new system for all of the voters coming in, and it's going to be confusing, and it's going to have to be a learning curve. People are not going to know that they're coming to vote and be presented with this and how do you do it. Are you going to have a person trained per machine to teach me how to use it?
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And how long is that going to take? And how upsetting will it be? And how long will the lines be?

So I just ask you, if you go out into the street and say, I have to vote on budgeting money for a machine that can be hacked, it's too expensive, and will cause confusion in the next elections, what do you think the person in the street is going to say? Because I haven't heard when I talk about this anybody, anybody saying that sounds like a great idea.

COUNCIL PRESIDENT CLARKE:
Thank you. Thank you for your testimony. MR. McCARTHY: Thank you. My name is Scott McCarthy. I'd like to clarify for the record why the ExpressVote XL is not the most successful voting system for persons with disabilities.

The ExpressVote XL is less accessible to voters with disabilities than other touch screen voting systems.

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The Pennsylvania Department of State certification report on touch screen voting machines list major accessibility flaws with the ExpressVote XL that makes it an unacceptable choice for voters with vision, hearing, cognitive, and mobility challenges.

Some of the examples from the
report: Ballots couldn't be verified. Quoting from the report, None of the participants were able to verify their paper ballot on the XL. The XL has inconsistent navigation and poor instructions. Again, quoting from the report, Every participant had at least one problem despite relatively high election knowledge and digital experience, suggesting that the issue would be more severe for voters without the personal resources to help them understand what is happening.

Other issues: The XL led to confusing selection/de-selection processes when using straight party

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voting. Again, quoting from the report, In some cases, this led voters to cast a ballot without knowing all of the candidates that had been selected.

With regard to the machine not being able to read party affiliations in the audio ballot, the report states, This made it impossible to complete tasks based on party, including confirming straight party selections.

Blind participants were not able -- were not sure what was happening during the ballot printing process. To quote from the report, They did not know where the ballot was or what to do next. Lastly, from the report, there were many problems with the screen design. Again, quoting from the report, On the XL, selecting large text changes the XL screen -- changes the XL screen to a contest-by-contest display, but does not make the text size very much larger. This forces low-vision users who simply need slightly larger text into using the

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audio ballot. One participant with very low vision put his face so close to the screen that he accidently made selections with his nose.

All voters should be able to vote privately and independently, including voters with a wide variety of disabilities and challenges. No single voting method now exists that can meet all accessibility needs. Universal accessibility means allowing voters to choose the method that is most successful for them. Having both hand-marked paper ballots and one ballot-marking device in every division is more universally acceptable.

Providing touch screens for all voters would not enfranchise more voters than hand-marked paper ballot with a ballot-marking device in each polling place. It would, however, disenfranchise and harm many voters, voters both with and without disabilities. Thank you.

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COUNCIL PRESIDENT CLARKE:
Thank you.
Thank you all for your
testimony. I appreciate it.
THE CLERK: Jennifer Musumeci,
M-U-S-U-M-E-C-I.
(No response.)
THE CLERK: Jen Devor, Cora
Turpin, Denise Ripley.
(Witnesses approached witness
table.)
COUNCIL PRESIDENT CLARKE: Good
evening.
MS. DEVOR: Hi. Good evening. My name is Jen Devor and I live in the Second Council District. Full disclosure, I'm also currently a candidate for City Commissioner, but today I'm testifying as a concerned citizen.

COUNCIL PRESIDENT CLARKE:
Thank you for that disclosure. Thank you for your disclosure.

MS. DEVOR: Thank you.

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There has never been a more
timely period in our history for Philadelphia to carefully consider if and how we are safeguarding our votes. The Pennsylvania Department of State's mandate to replace our current electronic voting machines with new systems has reinforced the fact that counties and states must safeguard against the very real threat of election interference and influence.

There are many reasons why
Philadelphia leaders, including members of this body, should reject the decision made by the Commissioners' Office to buy the ExpressVote XL machines. Most importantly, the ExpressVote XL system does not allow voters to verify their paper ballot. According to leading national experts, the most secure and reliable way to record votes is to let voters hand-mark paper ballots.

It is estimated that Philadelphia will spend at least \$15

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million more to buy these machines over a paper ballot and scanner system, which are vulnerable to hacking and election interference than if the City chooses more secure systems.

The high estimated -- and I
stress estimated -- cost of these machines raises an alarming amount of concern and is being investigated by both Pennsylvania General Auditor DePasquale and City Controller Rhynhart.

It is irresponsible for City
Council to approve the Commissioners' budget request until more information is provided, until the actual cost of buying the ExpressVote XL machines, not just this year but moving forward.

I request that members of City Council who are present here today and beyond ask for further clarity about the estimated costs associated with storage, maintenance, transportation needs, and expected lifetime of machines. In addition, City Council must also consider

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the cost of a climate-controlled, dust-free warehouse, question why we are only signing a one-year contract and purchasing agreement, and why the Commissioners haven't considered a lease-to-own option.

At a time when there are
serious budget needs facing our city, I believe it is irresponsible for City Council to approve the budget request without more information. And, frankly, as the parent of a public school child, I find it especially concerning that the City hasn't allocated much-needed resources to prevent our children from being exposed to dangerous health hazards in our classrooms, but is seemingly poised to approve spending at least \$15 million more for a voting machine that every election expert says is the worst possible choice for our city.

Thank you.
COUNCIL PRESIDENT CLARKE:
Thank you. Thank you for your testimony.

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Please proceed.
MS. RIPLEY: Hi. My name is Denise Ripley. I'm a block captain. How you doing, Darrell Clarke?

COUNCIL PRESIDENT CLARKE: How are you?

MS. RIPLEY: Council President. You've known me for years. I'm very concerned -- I'm a block captain. I'm a judge of election. I'm a community leader. I do a lot of things for my community. My concern is the taxes, and being a homeowner, I'm very concerned, because I went through this before. And the other residents that I'm living on the block with, we've all moved into new homes, and we seem to be like -- look like we going right back in the same position, but it's with the taxes. It looks like they trying to tax us out of a community. As a stakeholder, I don't think that's fair, and I think you as a Councilperson, we've been longtime constituents of yours, and I

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think you should place something like -so like grandfather something that we don't like -- longtime homeowners not be taxed out of a community that we have cared for.

I'm like -- it's something that
can be done, placed in legal terms. I don't know all the legal terms, but I know I have a right to stay in a community that I pay my taxes. I do things to enhance the community. And I believe the other people that's in my community, they do the same thing, trying -- the people on my block -- and I go around. I do a lot.

My words might not be coming out the way they should, but I'm very concerned about being displaced out of a community that I have been committed to, trying to make it a better environment for my kids and the community. I do the food program, the summer lunch program, go into -- right now I'm volunteering in AARP and the public school tutoring

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kindergartners, but $I$ keep coming back to homeownership, taking care of where I
live. And now with all this gentrification, it seems like we may be pushed out, because every time I look at my taxes $I$ pay, $I$ 'm on a payment plan to pay my taxes, but I'm still getting into debt that $I$ can't afford to pay, because I'm low income, and the other people that live in my community, are some low-income families, is in the same position.

Why am I paying taxes on an
installment plan, but it's still putting me in debt where I may be able to lose my home? And I'm asking you, could you put something in place that $I$ not lose my home and my other residents in my community of North Philadelphia. Because

I know the history. Cecil B. Moore, walking around that Girard College to make sure that children that live in that community be able to go to that school. It's important that you -- because you know the history, because you've been

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there the same way, and I want you to make sure that we as residents -- people are committed to that community -- be able to stay in that community. And that's what $I$ ask of you.

COUNCIL PRESIDENT CLARKE:
Thank you. Thank you for your testimony.
Good evening.
DR. TURPIN: I'm Dr. Cora
Turpin. I have lived in Philadelphia many, many years. I'm here about the concern for real estate taxes, the AVI. Not only is it the lower-income people being affected, but the middle-income people who have paid taxes and worked all their lives are being forced into foreclosure, especially after they reach the age where they're on a fixed income.

I have here the request that we have made. We, the undersigned citizens of the City of Philadelphia, respectfully request that City Council create a real estate tax freeze for all seniors 65 years or older who reside in Philadelphia

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and own their own homes and are on fixed incomes.

Now, we said 65 and we didn't include the people who are also on fixed incomes for other reasons, disability for one.

This AVI is based on
construction costs. They are building in our neighborhoods huge, expensive buildings, even on the grounds that were once green for lawns, that are raising our taxes to the point where we cannot afford our homes. I am asking your help.

You made me understand by previous testimony that we have to go to the state level, but I don't need just hearsay or a pat on the head. We need your support in getting that income level to be just 65 years of age and not limit that income level, because you're not raising the funding fast enough to help people on middle incomes. Yes, you raised it from 31,000 to 91,000 , but the 91 also needs to have monies appropriated
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by the City. If you just put a freeze on that for people 65 and older, you don't have to worry about funding from other sources.

We need your help. We need it yesterday. Where I live, they have gentrified to such a level that almost every old person who is not a veteran there is on the verge of losing their homes.

And I appreciate your
listening. I hope to see some action in the future. And, yes, I will be here begging for as long as this AVI stays in place. It is unsustainable, especially for people who worked in Philadelphia and are getting retirements based on what you paid us in this city.

Thank you.
COUNCIL PRESIDENT CLARKE:
Thank you.
Thank you all for your
testimony. Appreciate it.
DR. TURPIN: And this is for
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you.
COUNCIL PRESIDENT CLARKE:
Thank you. Make sure we'll get it.
Thank you, Doctor.
THE CLERK: Vickie Goldstein,
Bo Dirnbach. Is Bo here?
MR. DIRNBACH: Yes.
(Witness approached witness
table.)
COUNCIL PRESIDENT CLARKE: Is
there anybody else that signed up?
(No response.)
COUNCIL PRESIDENT CLARKE: All
right. Thank you.
Please proceed.
MR. DIRNBACH: Good evening,
Councilman Clarke. My name is Bo
Dirnbach. I'm in the Steering Committee of Neighborhood Networks, and I'd like to head my remarks why the ExpressVote XL by ES\&S should be rejected by City Council.

Any voting machine that prints out a paper receipt is fundamentally not auditable, including the XL. Why is
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that?
Assume for the moment that some XL machines are infected with malware. Even machines not connected to the Internet can be infected by corrupted memory cards, flash drives, CD-ROMs, or the software that ES\&S downloads could be infected.

Number one, the XL allows the voter to autocast a ballot without checking the paper receipt the machine would normally print out. My colleague Tim pointed out almost half the voters do that in one study.

An infected XL could then cast spurious votes for that voter, and no one would know and no one could find out in an audit. Auditing these votes would be like checking a story in the Daily News by buying another copy of that paper and comparing one issue with the other. You'd be checking a false machine result against a false printout.

This feature alone should

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disqualify the XL .
Number two, voters often leave some ballot positions blank; that is, it's under-voting. An infected XL could vote for the voter after the paper ballot has been inspected, so-called ballot stuffing. Again, there's no way to catch these spurious votes with an audit.

Number three, most
ballot-marking devices that are intended for use as a primary voting system put barcodes on the paper printouts. The XL does. These purport to encapsulate the voters' selections. Even though voters can't read barcodes, the barcodes are the only portion of the printout counted as their votes. The barcodes could be maliciously programmed to instruct the scanners to flip votes. What's the best type of voting
machine? An optical scanner that will read the voter's intent on a scantron form, but not make any marks on the ballot. Thus, if that machine were

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infected, its results could be compared to the pristine ballots which would not be infected by voting machine malware. The only wise conclusion is to
say no to the ExpressVote XL. And there's more information by voting expert Jennifer Cohn, $\mathrm{C}-\mathrm{O}-\mathrm{H}-\mathrm{N}$, in her article, "New 'hybrid' voting systems can change paper ballot after it's been cast. Paper ballots are safe only if marked by hand, not by machine."

Thank you so much.
COUNCIL PRESIDENT CLARKE:
Thank you so much for your testimony.
We'll make sure --
MR. DIRNBACH: I will leave
this with you.
COUNCIL PRESIDENT CLARKE:
Thank you, sir.
That concludes our public
testimony. I want to thank you all very
much for coming down. We'll make sure
that as we make our final decision on the budget process, that your testimony will
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be taken into account.
Again, thank you. Thank you
for your commitment to the City of
Philadelphia. Appreciate it.
This concludes the Committee.
We will stand in recess until Tuesday, May 14th, 2019 at 10:00 a.m., at which time we will reconvene in Room 400, City Hall.

Thank you.
(Committee of the Whole
adjourned at 6:03 p.m.)

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## CERTIFICATE

I HEREBY CERTIFY that the proceedings, evidence and objections are contained fully and accurately in the stenographic notes taken by me upon the foregoing matter, and that this is a true and correct transcript of same.

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MICHELE L. MURPHY
RPR-Notary Public
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