# DISTRICT ATTORNEY'S OFFICE FISCAL YEAR 2018 BUDGET TESTIMONY MAY 3, 2017 

## Introduction

Good Morning, President Clarke and Members of City Council. I am Kathleen Martin, First Assistant District Attorney. Joining me today is Jodi Lobel, Deputy District Attorney. I am pleased to provide testimony on the District Attorney’s Office's Fiscal Year 2018 Operating Budget.

## Department Mission \& Plans

## Mission:

The Philadelphia District Attorney's office provides a voice for victims of crime and protects the community through zealous, ethical and effective investigations and prosecutions.

The Office is the largest prosecutor's office in Pennsylvania and one of the largest in the nation, serving more than 1.5 million citizens of Philadelphia. The Office employs over 600 individuals, including approximately 300 attorneys and is responsible for handling around 200,000 cases annually.

The Office is organized into seven divisions: Trial, Pre-Trial, Juvenile, Law, Administration \& Technology, Investigations, and Gun Trafficking \& Community Engagement.

## Plans for Fiscal Year 2018:

- Sustain and Build on Operational Improvements: We have become better and more efficient in what we do. We divert more cases, charge fewer crimes, resolve misdemeanors quicker, withdraw fewer cases, and more felonies are held for court than in the past.
- Provide Continued Active Leadership in MacArthur Safety \& Justice Grant effort.
- Continue commitment to robust diversionary programs, including:
- Early Resolution program, which seeks to resolve certain less violent cases quickly.
- The Choice is Yours, a robust pre-entry program for young offenders who sell drugs.
- Detainer Alternative Program, a program where we give substance abusers the tools to address their addiction from outside the prison walls
- ARC Program, where defendants with open cases plead guilty in front of their probation judge or a judge who was the first to sentence them in an open case. This procedure results in defendants resolving their cases more than twice as fast as before.
- Continued emphasis on addressing the heroin and opioid epidemic. We cannot arrest our way out of this crisis, and a combination of many significant efforts are needed. These would include, but not be limited to, continuing our drug drop box program, increased use of Naloxone, more treatment beds being made available to those who are addicted, more information sharing between and among the relevant stakeholders who encounter those buying and selling opioids and heroin, training to ensure there is less overprescribing, and an emphasis on prosecuting the major drug traffickers who view drug dealing as a business.


## Budget Summary \& Other Budget Drivers

## 1. Staff Demographics Summary

| Staff Demographics Summary (as of December 2016) | Fhite | Female |  |  |
| :--- | :---: | :---: | :---: | :---: |
| Number of Full- <br> Time Staff | 564 | 175 | 389 | 315 |
| Number of Civil <br> Service-Exempt <br> Staff | 550 | 170 | 380 | 310 |
| Number of <br> Executive Staff <br> (deputy level and <br> above) | 14 | 5 | 9 | 5 |
| Average Salary, <br> Full-Time Staff | $\$ 65,091$ | $\$ 58,881$ | $\$ 67,885$ | $\$ 60,941$ |
| Average Salary, <br> Civil Service- <br> Exempt Staff | $\$ 62,915$ | $\$ 56,011$ | $\$ 66,004$ | $\$ 59,603$ |
| Average Salary, <br> Executive Staff | $\$ 150,576$ | $\$ 156,429$ | $\$ 147,325$ | $\$ 143,894$ |
| Median Salary, <br> Full-Time Staff | $\$ 56,199$ | $\$ 51,956$ | $\$ 60,000$ | $\$ 51,956$ |
| Median Salary, <br> Civil Service- <br> Exempt Staff | $\$ 56,199$ | $\$ 51,956$ | $\$ 56,199$ | $\$ 51,956$ |
| Median Salary, <br> Executive Staff | $\$ 167,576$ | $\$ 174,000$ | $\$ 167,576$ | $\$ 167,576$ |


| Employment Levels (as of December 2016) |  |  |
| :--- | :---: | :---: |
|  | Budgeted | Filled |
| Number of Full- <br> Time Positions | 602 | 564 |
| Number of Part- <br> Time Positions | 588 | 550 |
| Number of Civil- <br> Service Exempt <br> Positions | 14 | 14 |
| Number of <br> Executive <br> Positions | $\$ 65,296$ | $\$ 65,091$ |
| Average Salary of <br> All Full-Time <br> Positions | $\$ 56,199$ | $\$ 56,199$ |
| Median Salary of <br> All Full-Time <br> Positions |  |  |


| General Fund Financial Summary by Class |  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | FY16 Original <br> Approprations | FY16 Actual <br> Obligations | FY17 Original <br> Appropriations | FY17 Estimated <br> Obligations | FY18 Proposed <br> Appropriations | Difference: FY18 <br> FY17 |
| Class 100 - <br> Employee <br> Compensation | $\$ 32,490,021$ | $\$ 32,810,833$ | $\$ 33,800,485$ | $\$ 33,878,575$ | $\$ 34,686,670$ | $\$ 808,095$ |
| Class 200 - <br> Purchase of <br> Services | $\$ 2,467,172$ | $\$ 2,391,233$ | $\$ 2,597,257$ | $\$ 2,597,257$ | $\$ 2,594,296$ | $-\$ 2,961$ |
| Class 300 - <br> Materials and <br> Supplies | $\$ 413,605$ | $\$ 449,811$ | $\$ 464,971$ | $\$ 464,971$ | $\$ 464,941$ | $-\$ 30$ |
| Class $400-$ <br> Equipment | $\$ 111,416$ | $\$ 41,339$ | $\$ 81,357$ | $\$ 81,357$ | $\$ 64,580$ | $-\$ 16,777$ |
| Class 500 - <br> Contributions |  | $\$ 5,000$ |  |  |  | $\$ 0$ |
| Class 700 - Debt <br> Service |  |  |  |  |  | $\$ 0$ |
| Class $800-$ <br> Pay - <br> Othen Funds |  |  |  |  |  | $\$ 0$ |
| Class $900-$ <br> Advances/Misc. <br> Pay ments |  |  |  |  |  |  |


| Professional Services Contracts Summary |  |  |  |  |  |  |
| :--- | :---: | :---: | :---: | :---: | :---: | :---: |
|  | FY12 | FY13 | FY14 | FY15 | FY16 | FY17 YTD <br> (Q1 \& Q2) |
| Total amount of <br> contracts | $\$ 965,957$ | $\$ 1,008,157$ | $\$ 1,332,992$ | $\$ 1,417,457$ | $\$ 1,468,761$ | $\$ 1,324,457$ |
| Total amount to <br> M/W/DSBE |  |  |  |  |  |  |
| Participation <br> Rate | $0 \%$ | $0 \%$ | $0 \%$ | $0 \%$ | $0 \%$ | $0 \%$ |

## Proposed Budget Overview

## Proposed Funding Request:

The proposed Fiscal Year 2018 General Fund budget totals $\$ 37,810,487$, an increase of $\$ 788,327$ over Fiscal Year 2017 estimated obligation levels. This increase is primarily due to the salary increases relating to the pension contribution modification.

The proposed budget includes:

- $\$ 34,686,670$ in Class 100, an $\$ 808,095$ Increase over FY17. This funding will support the mandated DC33 union increases and the pending pension modification approval for exempt employees.
- $\$ 2,594,296$ in Class 200, a $\$ 2,961$ decrease over FY17. This funding was appropriated in FY17 for start-up costs associated with the Juvenile Life Without Parole initiative.
- $\$ 464,941$ in Class 300, a $\$ 30$ decrease over FY17. This funding was appropriated in FY17 for start-up costs associated with the Juvenile Life Without Parole initiative.
- $\$ 64,580$ in Class 400, a $\$ 16,777$ decrease over FY17. This funding was appropriated in FY17 for start-up costs associated with the Juvenile Life Without Parole initiative.


## Staffing Levels

The department is requesting 594 budgeted positions for FY18, a decrease in the total number of staffing levels over FY17. This decrease is in grant funded positions, general fund staffing level remains the same.

## New Hires

| New Hires | Total Number | English | Spanish | Arabic |
| :--- | :---: | :---: | :---: | :---: |
| Black or African <br> American | 19 | 19 |  |  |
| Asian | 2 | 2 |  |  |
| Hispanic or <br> Latino | 3 | 3 | 2 |  |
| White | 40 | 40 |  | 1 |
| Other | 3 | 3 |  | 1 |
| Total | 67 | 67 | 2 | 1 |

## Performance, Challenges, and Initiatives

|  | 2015 | 2016 | 2017 Projection |
| :--- | ---: | ---: | ---: |
| Median time to disposition for <br> felony Common Pleas dockets (in <br> months) |  |  |  |
| Median time to disposition for <br> misdemeanor Municpal Court <br> dockets (in months) |  |  |  |

We have become better and more efficient in what we do. We divert more than 34 percent of our misdemeanor cases, which is twice what we diverted in 2010. These programs work: the recidivism rate for our misdemeanor diversionary program was just $16 \%$ after the first year of completion and $27 \%$ after three years. We charge fewer cases than we did years ago, approximately one-quarter fewer cases in 2016 than in 2010. Misdemeanors are resolved quickly: between 2010 and 2016, the time to disposition decreased from 7 months to less than 4 and a half months, and we continue to have to withdraw approximately $14 \%$ fewer cases during the same time period. Nearly $70 \%$ of felonies are held for court, which represents a nearly $10 \%$ increase from 2010. And through our SMART Room program, over 20 percent of our felony cases are disposed of well before trial, representing a $3 \%$ increase since 2012. The efficiency created by this program reduces continuances and avoid defendants, victims, police and witnesses having to appear in court for multiple listings.

## Other Budgetary Impacts

## Federal and State (Where Applicable)

Within the past few years the District Attorney's Office has received increasingly less grant funding than in the past. This is attributed to two main factors, one being the new primary focus of Federal grant solicitations for criminal justice entities are now targeted for research based awards with the majority of funding to be allocated for this purpose; and the other is the inability to use JAG grants funds for personnel costs. Almost $92 \%$ of all expenditures made by the DA's Office are for personnel costs and the lack of opportunity to request funding for this purpose hampers our ability to secure crucial funding where it is most needed.

## Contracting Experience

M/W/DSBE Participation on Large Professional Services Contracts

| Top Five Largest | racts, FY17 |  |  |  |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Vendor Name | Service Provided | Dollar Amount of Contract | RFP Issue Date | Contract Start Date | $\underset{\text { RFP }}{\text { MBE Range in }}$ | WBE Range in RFP | DSBE Range in RFP | $\%$ of M/W/DSBE Participation Achieved | \$ Value of M/W/DSBE Participation | Total \% Participation All DSBEs | Total \$ Value Participation All DSBEs | Local Business (principal place of business located within City limits) [yes /no] | Waiver for Living Wage Compliance [yes/no] |
| IQ Business Group | Technology consultant for ediscovery and case management system. | \$316,000 | NA | 7/1/2016 | NA | NA | NA |  | \$0 |  | \$0 | No | No |
| JEVS Human Services | Social services diversion program providing an alternative to incarceration for first time non violent felony drug offenders. | \$250,000 | NA | 7/1/2016 | NA | NA | NA |  | \$0 |  | \$0 | Yes | No |
| Drugscan, Inc. | Consultant to provide testimonial services in connection with the contract entered into between Consultant and City to perform blood and urine analy sis for drug and alcohol detection purposes. | \$210,000 | NA | 7/1/2016 | NA | NA | NA |  | \$0 |  | \$0 | No | No |
| GRM <br> Information <br> Management <br> Services | Provides file storage and management services. | \$142,000 | NA | 7/1/2016 | NA | NA | NA |  | \$0 |  | \$0 | Yes | No |
| Council of Spanish Speaking Organizations, Inc. | Provides services to victims/witnesses during preliminary hearings. Contract requires part of the funds to include the employment of a bilingual court advocate. | \$87,840 | NA | 7/1/2016 | NA | NA | NA |  | \$0 |  | \$0 | Yes | No |

## Employee Data

| Staff Demographics (as of December 2016) |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: |
| Full-Time Staff |  |  | Executive Staff |  |  |
|  | Male | Female |  | Male | Female |
|  | African-American African-American |  |  | African-American | African-American |
| Total | 43 | 76 | Total | 4 | 0 |
| \% of Total | 8\% | 14\% | \% of Total | 29\% | 0\% |
| Average Salary | \$60,420 | \$49,109 | Average Salary | \$156,286 | \$0 |
| Median Salary | \$56,199 | \$44,850 | Median Salary | \$174,785 | \$0 |
|  | White | White |  | White | White |
| Total | 183 | 197 | Total | 4 | 5 |
| \% of Total | 33\% | 36\% | \% of Total | 29\% | 36\% |
| Average Salary | \$69,433 | \$62,818 | Average Salary | \$151,613 | \$143,894 |
| Median Salary | \$68,405 | \$56,199 | Median Salary | \$151,716 | \$167,576 |
|  | Hispanic | Hispanic |  | Hispanic | Hispanic |
| Total | 5 | 17 | Total | 1 | 0 |
| \% of Total | 1\% | 3\% | \% of Total | 7\% | 0\% |
| Average Salary | \$88,434 | \$58,449 | Average Salary | \$157,000 | \$0 |
| Median Salary | \$72,869 | \$56,199 | Median Salary | \$157,000 | \$0 |
|  | Asian | Asian |  | Asian | Asian |
| Total | 7 | 18 | Total | 0 | 0 |
| \% of Total | 1\% | 3\% | \% of Total | 0\% | 0\% |
| Average Salary | \$41,781 | \$71,588 | Average Salary | \$0 | \$0 |
| Median Salary | \$40,020 | \$61,089 | Median Salary | \$0 | \$0 |
|  | Other | Other |  | Other | Other |
| Total | 2 | 2 | Total | 0 | 0 |
| \% of Total | 0\% | 0\% | \% of Total | 0\% | 0\% |
| Average Salary | \$43,689 | \$43,689 | Average Salary | \$0 | \$0 |
| Median Salary | \$43,689 | \$43,689 | Median Salary | \$0 | \$0 |
|  | Bilingual | Bilingual |  | Bilingual | 0 |
| Total | 11 | 27 | Total | 1 | 0 |
| \% of Total | 2\% | 5\% | \% of Total | 7\% | 0\% |
| Average Salary | \$70,680 | \$53,271 | Average Salary | \$157,000 | \$0 |
| Median Salary | \$72,869 | \$51,956 | Median Salary | \$157,000 | \$0 |
|  | Male | Female |  | Male | Female |
| Total | 240 | 310 | Total | 9 | 5 |
| \% of Total | 44\% | 56\% | \% of Total | 64\% | 36\% |
| Average Salary | \$67,193 | \$59,603 | Average Salary | \$154,288 | \$143,894 |
| Median Salary | \$61,089 | \$51,956 | Median Salary | \$167,576 | \$167,576 |

## Number of Bilingual Employees

| Number of Bilingual Employees |  |  |  |  |  |  |  |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Arabic | Bengali | French | Greek | Hindi | Italian | Japanese | Korean | Malay alam |
| Division 1 <br> (General <br> Support) |  |  |  |  |  |  |  |  |  |
| $\begin{array}{l}\text { Division } 2 \\ \text { (Trials) }\end{array}$ <br> Divion | 1 | 1 | 1 | 1 | 1 |  |  |  | 1 |
| Division 3 <br> (Investigations) |  |  |  |  |  |  |  |  |  |
| Division 4 (Law) |  |  | 1 |  |  | 1 |  |  |  |
| Division 5 <br> (Detectives) |  |  |  |  |  |  |  |  |  |
| $\begin{array}{\|l\|} \hline \text { Division } 6 \\ \text { (Juvenile) } \end{array}$ |  |  | 1 |  |  |  |  |  |  |
| Division 7 <br> (Narcotics) |  |  |  |  |  |  |  |  |  |
| Division 9 (PreTrial) |  |  | 1 |  |  |  | 1 | 1 |  |
| Total - All Divisions | 1 | 1 | 4 | 1 | 1 | 1 | 1 | 1 | 1 |


| Number of Bilingual Employees |  |  |  |  |  |  | Tigrinya | Taiwanese | Vietnamese |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Mandarin | Polish | Portugese | Russian | Spanish | Sign (American) |  |  |  |
| Division 1 (General Support) |  | 1 | 2 |  | 1 |  |  |  |  |
| $\begin{aligned} & \hline \begin{array}{l} \text { Division } 2 \\ \text { (Trials) } \end{array} \\ & \hline \end{aligned}$ |  |  |  | 1 | 10 |  |  |  | 1 |
| $\begin{array}{\|l\|} \hline \begin{array}{l} \text { Division 3 } \\ \text { (Investigations) } \end{array} \\ \hline \end{array}$ |  |  |  |  | 2 |  |  |  |  |
| Division 4 (Law) | 1 |  |  |  | 1 | 1 |  | 1 |  |
| $\begin{array}{\|l} \hline \text { Division 5 } \\ \text { (Detectives) } \\ \hline \end{array}$ |  |  |  |  | 6 |  |  |  |  |
| $\begin{array}{\|l} \hline \begin{array}{l} \text { Division 6 } \\ \text { (Juvenile) } \end{array} \\ \hline \end{array}$ |  |  |  |  | 1 |  | 1 |  |  |
| $\begin{array}{\|l} \hline \text { Division } 7 \\ \text { (Narcotics) } \\ \hline \end{array}$ |  |  |  |  | 1 |  |  |  |  |
| $\begin{array}{\|l\|} \hline \begin{array}{l} \text { Division } 9 \text { (Pre- } \\ \text { Trial) } \end{array} \\ \hline \end{array}$ |  |  |  |  |  |  |  |  |  |
| Total - All Divisions | 1 | 1 | 2 | 1 | 22 | 1 | 1 | 1 | 1 |


| Total - \# of Bilingual Employees | 39 |
| ---: | :---: |
| Total - \# of Languages Spoken | 18 |

