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# COUNCIL OF THE CITY OF PHILADELPHIA COMMITTEE OF THE WHOLE

Room 400, City Hall Philadelphia, Pennsylvania Tuesday, May 12, 2015 10:25 a.m.

#### PRESENT:

COUNCIL PRESIDENT DARRELL L. CLARKE
COUNCILWOMAN CINDY BASS
COUNCILWOMAN JANNIE BLACKWELL
COUNCILMAN W. WILSON GOODE, JR.
COUNCILMAN WILLIAM K. GREENLEE
COUNCILMAN CURTIS JONES, JR.
COUNCILMAN ED NEILSON
COUNCILMAN DENNIS O'BRIEN
COUNCILMAN DAVID OH
COUNCILMAN BRIAN J. O'NEILL
COUNCILMAN MARK SQUILLA
COUNCILMAN MARK SQUILLA

BILLS 150162, 150163, and 150164 RESOLUTION 150179

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2	COUNCILMAN GREENLEE: Good	
3	morning, everyone. We want to get	
4	started here. This is the public hearing	
5	of the Committee of the Whole regarding	
6	Bill Nos. 150162, 150163, 150164, and	
7	Resolution No. 150179.	
8	Ms. Lewis, will you please read	
9	the titles of the bills and resolution.	
10	MS. LEWIS: Bill No. 150162, an	
11	ordinance to adopt a Capital Program for	
12	the six Fiscal Years 2016 through 2021	
13	inclusive.	
14	Bill No. 150163, an ordinance	
15	to adopt a Fiscal 2016 Capital Budget.	
16	Bill No. 150164, an ordinance	
17	adopting the Operating Budget for Fiscal	
18	Year 2016.	
19	And Resolution No. 150179,	
20	providing for the approval by the Council	
21	of the City of Philadelphia of a Revised	
22	Five Year Financial Plan for the City of	
23	Philadelphia covering Fiscal Years 2016	
24	through 2020, and incorporating proposed	
25	changes with respect to Fiscal Year 2015,	

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2	which is to be submitted by the Mayor to	
3	the Pennsylvania Intergovernmental	
4	Cooperation Authority (the "Authority")	
5	pursuant to the Intergovernmental	
6	Cooperation Agreement, authorized by an	
7	ordinance of this Council approved by the	
8	Mayor on January 3rd, 1992 (Bill No.	
9	1563-A), by and between the City and the	
10	Authority.	
11	COUNCILMAN GREENLEE: Thank you	
12	very much.	
13	Today we continue the public	
14	hearing of the Committee of the Whole to	
15	consider various bills read by the Clerk	
16	that constitute proposed operating and	
17	capital spending measures for Fiscal Year	
18	2016, a Capital Program and a	
19	forward-looking Capital Plan for Fiscal	
20	Year 2016 through Fiscal Year 2021.	
21	Today we will hear testimony	
22	from the following City departments: The	
23	Board of Pension, SEPTA, Defender, and	
24	Department of Licenses and Inspections.	
25	Our first department is the	
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2	Board of Pensions. Would they please
3	approach.
4	(Witnesses approached witness
5	table.)
6	COUNCILMAN GREENLEE: Good
7	morning. How are you?
8	MR. BIELLI: Good morning.
9	COUNCILMAN GREENLEE: Just
10	please state your name and proceed.
11	MR. BIELLI: Good morning. My
12	name is Francis Bielli, Executive
13	Director
14	COUNCILMAN GREENLEE: Hold on
15	one second. I don't know if that's
16	working.
17	Go ahead.
18	MR. BIELLI: Good morning. My
19	name is Francis Bielli, Executive
20	Director of the Board of Pensions and
21	Retirement.
22	MS. TALIAFERRO: Shamika
23	Taliaferro, Deputy Director, Board of
24	Pensions and Retirement.
25	MR. WOOLWORTH: Brad Woolworth,

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2	Chief Investment Officer.	
3	MR. BIELLI: So thank you,	
4	Councilman Greenlee, other members of	
5	City Council for inviting us here today	
6	to discuss our budget.	
7	Briefly, according to the	
8	Board's 2014 Actuarial Valuation Report,	
9	our funding percentage for the plan year	
10	ending on June 30th, 2014 was 45.8	
11	percent, which was a decrease from the	
12	47.4 percent funding level for the same	
13	period for FY13. According to the	
14	actuary, the valuation results reflect	
15	the effect of a decrease in the assumed	
16	rate of return from 7.85 percent to 7.80	
17	percent, the application of a 0.54	
18	percent liability load to account for	
19	funding of benefits payable under the	
20	Pension Adjustment Fund, and updating of	
21	the mortality tables consistent with the	
22	most recent actuarial data.	
23	The actuary states further that	
24	while this ratio may appear to reflect	
25	lack of progress in funding, the fund's	

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2	risk profile is being improved by	
3	including funding for the PAF and	
4	lowering the discount rate.	
5	On a market-to-liability basis,	
6	the funding percentage increased from	
7	43.9 percent to 46.1 percent for the plan	
8	year ending June 30th, 2014, reflecting	
9	favorable investment return results. Our	
10	investment return for the fiscal year was	
11	15.7 percent, which as a comparison more	
12	than doubled the return of PSERS.	
13	We also conducted this past	
14	year a utilization study concerning	
15	diverse investment managers. That	
16	utilization study looked at the entire	
17	universe of available investment managers	
18	that were diverse investment managers	
19	that met our minimum criteria of having a	
20	three-year track record and at least \$100	
21	million in assets under management. That	
22	filter showed that the available firms	
23	were 9.4 percent.	
24	It should be noted that out of	
25	our fund, out of the Board's portfolio,	

Page 7 1 5/12/15 - WHOLE - BILL 150162, etc. 2. 24.1 percent of our investment managers are diverse managers, accounting for fees 3 totalling \$4.8 million, which is a 15.52 4 5 percent amount of fees. That's the 6 highest level of fees that we have given to diverse managers in the past five 8 years. 9 Recently, also the Board agreed to support something called the Thirty 10 11 Percent Coalition. The Thirty Percent 12 Coalition is a group of industry leaders, including institutional investors, which 13 14 are pushing for 30 percent representation 15 on corporate boards of female board 16 members. 17 Another example of the work 18 we're doing as a shareholder is Wendy's Corporation. Due to our proxy filing 19 20 regarding poor corporate performance in 21 the areas of independence of the Board 22 and lack of Board diversity -- they only 23 had one woman on their Board -- Wendy's 2.4 agreed to amendments permitting 25 stockholders, such as us, to nominate

Page 8 1 5/12/15 - WHOLE - BILL 150162, etc. Board of Director nominees. 2. Monster Beverage Corporation, in response to our 3 shareholder proposal, agreed to nominate 4 a diverse candidate for their Board of 5 6 Directors. The company also agreed to our proposed suggestion of new language in its nominating charter to seek out 8 9 diverse nominees. The new language is as follows: Diversity of race, ethnicity, 10 11 sexual orientation, and gender identity 12 are factors in evaluating suitable candidates for Board membership. 13 14 As far as our information is 15 concerned, Monster Beverage Corporation 16 is only the third corporation in the 17 country to put such language in their nominating charter. So we're very proud 18 of various other endeavors that we've 19 20 undertaken with our proxy partner to 21 leverage our shares and get corporations to do the right thing concerning gender 22 diversity, ethnicity diversity, and 23 independence of their Board. 2.4 25 I think that's everything we

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2	have. One other note is that in 2014,	
3	the plan was named Institutional	
4	Investor's Small Public Plan of the Year.	
5	The award recognized U.S. institutional	
6	investors whose innovative strategies and	
7	fiduciary knowledge stood out in the eyes	
8	of the investor community for their	
9	extraordinary performance, risk	
10	management, and service, and we won this	
11	award over many, many other public funds	
12	in the country. So the Board itself	
13	should be congratulated for the good work	
14	that it has done.	
15	So they are some of the	
16	highlights for the fiscal year, and we'd	
17	be glad to answer any and all questions	
18	that you have.	
19	COUNCILMAN GREENLEE: Okay,	
20	sir. Thank you very much. Thank you	
21	all.	
22	I notice in your summary here	
23	on the first page, 19 unfilled positions.	
24	Can you comment on that a little bit? Do	
25	you have plans to fill those or any	

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2	issues with filling them, that kind of	
3	thing.	
4	MR. BIELLI: Some of those	
5	unfilled positions are with the Office of	
6	Information Technology, OIT, that we have	
7	allotted to those, and due to attrition	
8	the OIT decided not to fill those	
9	positions. Some of the other positions	
10	are internal, and we currently are on the	
11	list for five positions from the Human	
12	Resources Department. So that 19 is	
13	somewhat of a rightsizing, but somewhat	
14	of a process that we're going through now	
15	with HR. We should be filling four or	
16	five positions within the next several	
17	weeks.	
18	COUNCILMAN GREENLEE: So just	
19	so I'm clear, you'll be filling those	
20	four or five, but the others are	
21	attrition that you're not looking to	
22	fill?	
23	MR. BIELLI: The others are	
24	COUNCILMAN GREENLEE: Because	
25	you said they went to OIT?	

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2	MR. BIELLI: Yeah. We have a	
3	number of employees, probably four or	
4	five, that are OIT technology-related	
5	assistants that work, I guess, for us and	
6	are on our payroll, that a couple people	
7	left and OIT decided they did not need to	
8	be replaced. We don't hire those people.	
9	We don't make that decision.	
10	COUNCILMAN GREENLEE: Okay. I	
11	got you. All right. I appreciate that.	
12	I think Councilman Oh was the	
13	first person.	
14	COUNCILMAN OH: Okay. Thank	
15	you very much, Mr. Chairman.	
16	Good morning.	
17	MR. BIELLI: Good morning,	
18	Councilman.	
19	COUNCILMAN OH: I'll have some	
20	specific questions.	
21	The contribution to the Pension	
22	Fund is approximately 17 percent of the	
23	budget. Is that roughly, generally	
24	correct?	
25	MR. BIELLI: I think Mr. Dubow	

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2	will probably answer that more	
3	accurately, but I think that number is	
4	right in the ball park, yes.	
5	COUNCILMAN OH: Okay. So while	
6	he's getting his papers, what I	
7	understand is that it was 7 percent of	
8	the budget in 2003 and then in 2013 it	
9	was 17 percent of the budget and is	
10	roughly about that right now.	
11	(Witness approached witness	
12	table.)	
13	MR. DUBOW: I think this year,	
14	I think it's about 15 percent this year.	
15	It did peak at 17 percent, but I think	
16	it's about 15 percent.	
17	COUNCILMAN OH: Okay. And from	
18	the paperwork that I have, basically	
19	we're paying about \$600 million a year	
20	towards the pension.	
21	MR. DUBOW: From the General	
22	Fund, between debt service on the pension	
23	obligation bonds and the contribution,	
24	right.	
25	COUNCILMAN OH: Okay. So in	

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2	terms of the minimum municipal obligation		
3	payments, the MMO payments, currently the		
4	City continues to do MMO payments. Is		
5	that correct or is that not true any		
6	longer?		
7	MR. DUBOW: That is correct.		
8	We pay the amount that our actuary		
9	calculates is due under the minimum		
10	municipal obligation under state law.		
11	Sometimes we put in a little more, but		
12	generally we put in around the MMO.		
13	COUNCILMAN OH: Okay. But if		
14	we continue to do the MMO, it appears to		
15	me that we will continue to go into debt		
16	and that we won't eventually build to a		
17	percentage of funding that would be more		
18	acceptable to the City of Philadelphia.		
19	MR. DUBOW: So the MMO is		
20	designed to pay off our unfunded		
21	liability in the way that you pay off a		
22	mortgage. So the actuary's projections		
23	show that the funding percent will		
24	continue to rise each year, eventually		
25	reaching full funding, I think it's in		

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2	2039, and we get up into the 60's by		
3	2023, 2024, into the 70's by 2028, up		
4	into the 80's by 2034, and then the		
5	payoff accelerates. So if we continue		
6	paying the MMO, we pay it off.		
7	COUNCILMAN OH: Okay. Has the		
8	actuarial predictions been pretty		
9	accurate so far?		
10	MR. DUBOW: So there are a		
11	whole number of projections that go into		
12	the actuarial calculation, everything		
13	from the earnings assumption to mortality		
14	of individuals to when people retire.		
15	COUNCILMAN OH: Pretty		
16	complicated.		
17	MR. DUBOW: Yeah, it's		
18	complicated. So obviously with that many		
19	projections, there are going to be some		
20	things that are off. What we do every		
21	four years is, the actuary does what's		
22	called an experience study. He looks at		
23	how everything came in and recommends		
24	whether there should be changes, and if		
25	we were off on something, he'll tell us		

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2	to change it, and we do.		
3	COUNCILMAN OH: Do you have an		
4	objection, a concern, a disagreement with		
5	the idea that the City contribute for		
6	each of the pension retirement systems no		
7	less than the annual required		
8	contribution, the ARC, as defined by the		
9	Governmental Accounting Standards Board?		
10	MR. DUBOW: So I think that		
11	I think we have an actuarial amount that		
12	we pay that pays it off. I think that		
13	amount would increase our contribution		
14	every year, right? So that would change		
15	this amortization, would speed up the		
16	amortization. On the other hand, it		
17	would mean more money was coming out of		
18	the General Fund and we would have to		
19	figure out how to pay for it, and that		
20	would be a concern.		
21	COUNCILMAN OH: Yes. So		
22	clearly if you went by the ARC GAS		
23	MR. DUBOW: I just want to		
24	clarify one thing. What we pay now is an		
25	ARC. It's just a different ARC. So I		

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2	don't want you to go away thinking that			
3	we're not paying an annual required			
4	contribution. It's just the ARC under			
5	the MMO and that			
6	COUNCILMAN OH: It's an ARC			
7	under the MMO?			
8	MR. DUBOW: Yes. So you're			
9	asking should we change that ARC to			
10	something that puts in more?			
11	COUNCILMAN OH: Well, you said			
12	that if we went with the Government			
13	Accounting Standards Board, we would pay			
14	more			
15	MR. DUBOW: Correct.			
16	COUNCILMAN OH: from the			
17	General Fund, the operating fund, to pay			
18	back the employees of the City of			
19	Philadelphia the amount of money that's			
20	supposed to be in their retirement fund.			
21	MR. DUBOW: Well, there are two			
22	different things there. One, the			
23	employees still get the same benefits			
24	every year. It's not that they're not			
25	getting their benefits. We're talking			

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2	about the funding percent in the	
3	COUNCILMAN OH: The	
4	contribution from the City.	
5	MR. DUBOW: Correct. So a	
6	bigger contribution would increase the	
7	funding percent. It doesn't have any	
8	impact on benefits people get. It just	
9	has an impact on how much comes from	
10	the on the pace at which we get to	
11	different funding percents.	
12	COUNCILMAN OH: I'm going to	
13	make this last statement, because we'll	
14	get back to it, but that appears to me to	
15	be like half true, my interpretation. I	
16	understand what you're saying, because it	
17	is true that they receive the same	
18	benefit, but at the same time, since the	
19	pension is underfunded currently like 45	
20	something percent, that there is a higher	
21	debt service on the taxpayers and	
22	ultimately pressures on the employees not	
23	to get step increases, not to get	
24	promotion, hiring freezes and other	
25	things.	

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2	MR. DUBOW: Well, what you're	
3	suggesting actually would put a lot more	
4	pressure on all of that, because you	
5	would be increasing the amount that comes	
6	from the General Fund each year, which	
7	would put more pressure on the General	
8	Fund, which would mean there would be	
9	more we'd have to do to compensate for it	
10	right away. So actually what you're	
11	suggesting would exacerbate the problem	
12	that you're talking about.	
13	COUNCILMAN OH: Well, I'll have	
14	to say when we get back to it, I don't	
15	think paying back people what we owe them	
16	exacerbates the problem. It does	
17	exacerbate	
18	MR. DUBOW: No, but that's why	
19	I wanted to make the distinction. We are	
20	paying people what we owe them every	
21	year. What we're talking about is the	
22	rate at which we pay off our unfunded	
23	liability, which has nothing to do with	
24	the benefits people receive.	
25	COUNCILMAN OH: Okay. Thank	

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2	you very much. We'll come back. Thank		
3	you.		
4	COUNCILMAN GREENLEE: Thank		
5	you, Councilman.		
6	Councilman Goode.		
7	COUNCILMAN GOODE: Thank you,		
8	Mr. Chairman.		
9	Good morning. A couple of very		
10	simple questions just for the record,		
11	most of which are taken from your		
12	testimony.		
13	You talk about a decrease in		
14	the assumed rate of return from 7.85		
15	percent to 7.8 percent. Later in your		
16	testimony you state that although		
17	reducing the assumption is a factor that		
18	reflects negatively on the current		
19	funding ratio, the lower rate improves		
20	the fund's risk profile going forward and		
21	that through February 2015, that average		
22	annual rate of return since inception is		
23	in fact 7.8 percent.		
24	Twofold question. One, is		
25	there any financial benefit to improving		

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2	the risk profile?	
3	MR. BIELLI: Yes, because what	
4	happens is, the actuarial funding	
5	percentage versus the market funding	
6	percentage narrows. That gap narrows.	
7	And, in fact, our market funding	
8	percentage now is 102 percent of the	
9	funding versus 90-some percent the	
10	previous year. So that gives you a	
11	little bit of cushion in a down market.	
12	So there is an advantage for that. When	
13	inevitably the Dow market comes, we won't	
14	take as big of a hit as we would	
15	otherwise.	
16	COUNCILMAN GOODE: Okay. And	
17	since the average ratio since inception	
18	is 7.8 percent, I guess the simple	
19	question is, is that a good enough	
20	number?	
21	MR. BIELLI: I think 7.8	
22	percent is a good number compared to	
23	where it's been, but to answer your	
24	question, I think the Board would agree	
25	that continuing to attempt to gradually	
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2	reduce that assumed rate of return is	
3	probably prudent.	
4	COUNCILMAN GOODE: I'm sorry.	
5	I didn't hear the last part.	
6	MR. BIELLI: Prudent going	
7	forward to continue to gradually reduce	
8	that. And just to note, over the last	
9	seven years, the Board has reduced the	
10	assumed rate of return from 8.75 to 7.80	
11	percent. Each time that assumed rate of	
12	return is reduced by 10 basis points, the	
13	additional amount of money that the City	
14	has to contribute to the Pension Fund is	
15	anywhere, depending on the actuarial	
16	valuation, between \$10 and \$15 million.	
17	So it's not an easy decision to	
18	continually reduce that, but the Board	
19	has done that, and it's been reduced more	
20	in the last seven years than three	
21	times, triple the amount it has been in	
22	the history of the fund. And that is a	
23	prudent thing to do, because the easier	
24	your target is to hit, the better	
25	advantage you will get when you hit or	
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2	exceed that funding level going into the	
3	future, and that's where you'll start to	
4	see the compounding effect of positive	
5	returns and it will affect the underlying	
6	valuation going forward.	
7	COUNCILMAN GOODE: Okay. I	
8	read that within your testimony. I	
9	wanted you to put that on the record.	
10	Thank you.	
11	COUNCILMAN GREENLEE: Thank	
12	you.	
13	Any other questions?	
14	(No response.)	
15	COUNCILMAN GREENLEE: No other	
16	questions?	
17	COUNCILMAN OH: Oh, I'm sorry.	
18	COUNCILMAN GREENLEE: I thought	
19	you had others. That's why I kept	
20	looking at you. Councilman Oh.	
21	COUNCILMAN OH: I'm sorry.	
22	Mr. Dubow, thank you very much.	
23	So I'm going to say something else that	
24	you disagree with, but I'll just say it,	
25	so I	

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2	MR. DUBOW: I guess it won't be		
3	the first or last time, right?		
4	COUNCILMAN OH: No, no, no.		
5	That's why you're the expert.		
6	So annual assumed investment		
7	rate of return for the pension retirement		
8	systems of the City should be no more		
9	than the average of two things - the		
10	available average of ten-year market		
11	yield published on an annualized basis by		
12	the United States Federal Reserve in a		
13	five-year constant maturity treasury rate		
14	series and the previous available average		
15	of a ten-year annualized total rates of		
16	return on a Standard and Poor's S&P 500.		
17	Balancing the S&P with the five-year note		
18	gives a rather conservative but not too		
19	conservative rate of return, don't get		
20	much flexibility, can't make it higher,		
21	it's going to be lower and, yes, takes		
22	more money from the General Fund.		
23	What is your reaction to that?		
24	MR. DUBOW: So, I mean, I		
25	understand kind of the desire to reduce		

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2	the earnings assumption and I think, as		
3	Mr. Bielli said, we've reduced it		
4	consistently over the last seven years.		
5	It's gone from 8 and three-quarters to		
6	7.8 percent and it's now actually right		
7	around where our return has averaged		
8	since 1988. So we do think that it's at		
9	a reasonable place now, but that we		
10	should continue each year looking for		
11	ways to reduce it, as we've been doing.		
12	COUNCILMAN OH: In your		
13	opinion, are we in a pension crisis or is		
14	that just the term the media uses and		
15	really not in a pension crisis?		
16	MR. DUBOW: So here's where I		
17	think we are, and I don't want to I		
18	don't think the label is as important as		
19	kind of where we are. You've talked		
20	about some of it already. You really		
21	talked about the two key things.		
22	We've seen pension costs go up		
23	as a percent of our budget from in the 6		
24	percent range to around 15 percent. So		
25	it's eaten more and more of what's in		

Page 25 1 5/12/15 - WHOLE - BILL 150162, etc. 2. there, giving us less flexibility. At the same time, the fund has gotten less 3 healthy. So we're now under 46 percent 4 5 funded, in part because we've been 6 lowering our earnings assumption, but still the fund looks weaker than it did 7 ten years ago and takes up more of the 8 9 City's General Fund. So it is, I think, perhaps the 10 11 biggest financial challenge facing us and 12 we have to look at ways to solve it. Whether you want to use the word "crisis" 13 14 or not, I mean, I'll leave that to you. 15 COUNCILMAN OH: Okay. Well, it 16 appears that the nature of four-year 17 terms for the mayors means that typically the pension is not the first thing that 18 is going to get solved in the first four 19 20 years, and then there's the second four 21 years. So how would we -- how would you, how would we do something different than 22 23 what is being done now or, in your 2.4 opinion, should we stay this course and 25 it will eventually lead to a sound

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2	pension?		
3	MR. DUBOW: So I think things		
4	have been done over the last seven or		
5	eight years. We have a new revenue		
6	source in the sales tax. We've lowered		
7	our earnings projections and made other		
8	projections more conservative. In each		
9	of the labor agreements, there have been		
10	changes, whether it's increases in		
11	contributions or changes in benefits. So		
12	I think things have happened. I think		
13	they need to continue to happen, both on		
14	kind of the amount of resources put in		
15	and on the kind of benefit and		
16	contribution structure. I think that		
17	everyone just has to continue to make it		
18	their priority, and I think people have		
19	really focused on it, I mean, over the		
20	last at least eight years and probably		
21	even before that. I just think that it's		
22	a problem that was created over decades		
23	and it's going to take a while to solve		
24	it. There's not going to be a magic		
25	bullet that will solve it in one year.		

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2	It's just going to take a while to undo	
3	what's taken a while to happen.	
4	COUNCILMAN OH: Thank you very	
5	much. I'll just close by saying I very	
6	much appreciate that there's a lot of	
7	expertise and effort that has been	
8	directed towards this and that it is not	
9	a simple problem and it's not as though	
10	someone isn't working on it. I'd like	
11	certainly that if anybody misunderstands	
12	what I'm saying, that I appreciate the	
13	dedication and expertise that has been	
14	applied to this situation up to date.	
15	Thank you.	
16	MR. DUBOW: Thanks.	
17	COUNCILMAN GREENLEE: Thank	
18	you, Councilman.	
19	Councilman Neilson.	
20	COUNCILMAN NEILSON: Thank you,	
21	Mr. Chairman.	
22	Thank you, gentlemen, for	
23	coming today. Over the past few years,	
24	we've read about New York City and their	
25	investment in fixed pension dollars as	
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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	part of their portfolio for affordable	
3	housing. Has there been any discussion	
4	or plans to do so with the City's Pension	
5	Fund due to the lack of affordable	
6	housing within the City?	
7	MR. DUBOW: There really has	
8	not been. We have not had that	
9	discussion. We haven't really been	
10	approached about it either.	
11	COUNCILMAN NEILSON: But seeing	
12	the success of New York City, a city as	
13	big as that, we didn't even look at it?	
14	MR. DUBOW: We can look at what	
15	they did there and kind of how they were	
16	able to do it within their risk portfolio	
17	and see kind of whether something works	
18	for us, but I think we'd have to look at	
19	that more before giving you kind of an	
20	answer to the question.	
21	COUNCILMAN NEILSON: Okay.	
22	Thank you.	
23	Nothing further.	
24	COUNCILMAN GREENLEE: Thank	
25	you.	

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	Being no further questions,	
3	thank you all very much for coming today.	
4	MR. DUBOW: Thank you.	
5	COUNCILMAN GREENLEE: We will	
6	proceed with SEPTA as soon as they	
7	arrive.	
8	COUNCILMAN NEILSON: The	
9	train's late.	
10	COUNCILMAN GREENLEE: The train	
11	schedule is off. No. Just note for the	
12	record, we're ahead of schedule today.	
13	It doesn't happen very often.	
14	(Brief recess.)	
15	COUNCILMAN GREENLEE: Can we	
16	resume the hearing, please. I appreciate	
17	SEPTA coming over. I know we're running	
18	a little ahead here, so I appreciate them	
19	hustling over here.	
20	Mr. Casey, do you have your	
21	breath yet?	
22	MR. CASEY: Pardon?	
23	COUNCILMAN GREENLEE: Did you	
24	catch your breath yet?	
25	MR. CASEY: We're fine.	
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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	COUNCILMAN GREENLEE: Good	
3	morning. State your name for the record	
4	and proceed, please.	
5	MR. CASEY: Good morning. My	
6	name is Joseph Casey, General Manager for	
7	the Southeastern Pennsylvania	
8	Transportation Authority. We're pleased	
9	to submit the following testimony	
10	supporting the Authority's \$74 million	
11	Fiscal Year 2016 Operating Budget request	
12	and provide an overview on some of our	
13	initiatives and milestones achieved	
14	during the past year.	
15	The City contributes a subsidy	
16	to SEPTA, which is proposed as	
17	\$74,215,000 in the Fiscal Year 2016	
18	General Fund budget. The subsidy amount	
19	will match the projected state operating	
20	subsidy, as required by Pennsylvania Act	
21	44. The Authority's total operating	
22	budget for the next fiscal year totals	
23	\$1.36 billion and contains no fare	
24	increase, along with making permanent the	
25	late night subway service on Friday and	

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Saturday evenings.		
SEPTA's core focus continues to		
be the delivery of safe and dependable		
transit services to the residents of the		
City of Philadelphia. The Authority		
continues to make the customer experience		
an organization priority, emphasizing		
courtesy, cleanliness, communication, and		
convenience.		
With our strategic focus on the		
customer and investment in the		
Authority's infrastructure, our vehicles,		
ridership continues to grow throughout		
the SEPTA system, with ridership recently		
at a 25-year high. The passage of State		
Act 89 provides additional resources for		
the Authority's capital program, and		
SEPTA has launched a Rebuilding SEPTA for		
the Future. Highlights of the capital		
plan includes improvements at the 15th		
Street and City Hall stations, new		
electric power substations, and		
improvements to the bus and rail		
maintenance facilities, including roofs,		
	SEPTA's core focus continues to be the delivery of safe and dependable transit services to the residents of the City of Philadelphia. The Authority continues to make the customer experience an organization priority, emphasizing courtesy, cleanliness, communication, and convenience.  With our strategic focus on the customer and investment in the Authority's infrastructure, our vehicles, ridership continues to grow throughout the SEPTA system, with ridership recently at a 25-year high. The passage of State Act 89 provides additional resources for the Authority's capital program, and SEPTA has launched a Rebuilding SEPTA for the Future. Highlights of the capital plan includes improvements at the 15th Street and City Hall stations, new electric power substations, and improvements to the bus and rail	Saturday evenings.  SEPTA's core focus continues to be the delivery of safe and dependable transit services to the residents of the City of Philadelphia. The Authority continues to make the customer experience an organization priority, emphasizing courtesy, cleanliness, communication, and convenience.  With our strategic focus on the customer and investment in the Authority's infrastructure, our vehicles, ridership continues to grow throughout the SEPTA system, with ridership recently at a 25-year high. The passage of State Act 89 provides additional resources for the Authority's capital program, and SEPTA has launched a Rebuilding SEPTA for the Future. Highlights of the capital plan includes improvements at the 15th Street and City Hall stations, new electric power substations, and improvements to the bus and rail

Page 32 1 5/12/15 - WHOLE - BILL 150162, etc. boilers, fire suppression systems, and 2. 3 employee facilities to improve the operation of working conditions for 4 employees. 5 6 Major new vehicle procurements for City Transit Division include the 7 acquisition of 525 new diesel electric 8 hybrid buses to be delivered over the 9 next five years, 180 new vehicles for CCT 10 11 operations to be delivered over the next 12 three years, and modern light rail vehicles for our five subway surface 13 14 trolley routes and the Route 15 on Girard 15 Avenue. 16 SEPTA is nearing completion of 17 the renovation of the historic Wayne Junction rail station, and construction 18 will be completed this spring to make 19 Race-Vine station on the Broad Street 20 21 subway accessible. This station serves 22 the expanded Pennsylvania Convention 23 Center, a major economic contributor to the City. Additional ADA accessibility 2.4 25 improvements at 40th Street and Market,

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2	Orthodox stations on the Market-Frankford	
3	subway elevated, and Erie Station on the	
4	Broad Street subway system are planned.	
5	With approval of the City's	
6	Transit Division lease-leaseback	
7	agreement, SEPTA is making improvements	
8	in the cleaning and infrastructure	
9	renewal of the Center City concourses.	
10	Phase 1 work is underway, including	
11	replacements of the escalators at 8th	
12	Street and 15th Street and renovation of	
13	the elevator at 8th Street. An early	
14	action program is also underway to	
15	mitigate water infiltration and	
16	structural repairs at a number of the	
17	locations throughout the concourse	
18	system.	
19	The Authority is strongly	
20	committed to DBE participation in SEPTA	
21	contracts. For contracts awarded during	
22	the last three years, DBE participation	
23	is 17.8 percent. SEPTA feels strongly	
24	that its workforce should be	
25	representative of the region in which it	

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2	serves. The SEPTA workforce out of	
3	approximately 9,300 employees includes	
4	minorities at 62 percent and females at	
5	20 percent.	
6	The upcoming year will be	
7	unlike any other in SEPTA's history. In	
8	September, Philadelphia will host the 8th	
9	World Meetings of Families and Pope	
10	Francis's first public papal mass in the	
11	United States. More than two million	
12	attendees, including thousands of	
13	international visitors, are expected for	
14	the conference and papal mass. Ten	
15	months later, on July 2016, thousands of	
16	delegates and visitors from all 50 states	
17	will arrive at Philadelphia for the	
18	Democratic National Convention. Our	
19	region was chosen to host these important	
20	events in part because of SEPTA's	
21	extensive transit network. The eyes of	
22	the world will be on Philadelphia, and	
23	SEPTA staff is already working with the	
24	City and regional officials to ensure	
25	that both events are a resounding	

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1	5/12/15 - WHOLE - BILL 150162, etc.		
2	success.		
3	Thank you for the opportunity		
4	to speak, and I'll be happy to answer any		
5	questions. Before you begin, I want to		
6	introduce Frances Jones, Assistant		
7	General Manager for Government Affairs;		
8	Jeff Kneuppel, SEPTA's Deputy General		
9	Manager; Rich Kneuppel Rich Burnfield,		
10	sorry, Chief Financial Officer/Treasurer;		
11	and Henry Davis. He heads our CCT		
12	operations.		
13	COUNCILMAN GREENLEE: Welcome,		
14	everyone, and trust me, you don't have to		
15	introduce us to Frances. We introduce		
16	ourselves all the time to her.		
17	MS. JONES: Thank you.		
18	COUNCILMAN GREENLEE: She's		
19	always very responsive, so thank you, Ms.		
20	Jones.		
21	MS. JONES: Thank you.		
22	COUNCILMAN GREENLEE: Just a		
23	couple of quick questions. The		
24	smart-card system, I know you've been		
25	working on that to try to get that going.		

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2	Is there a time when you target they will		
3	be fully operational?		
4	MR. CASEY: Timing is		
5	everything. We just had a meeting with		
6	Xerox Corporation yesterday afternoon.		
7	We expect to start the pilot within a		
8	couple weeks and hopefully roll out by		
9	the end of the calendar year.		
10	COUNCILMAN GREENLEE: End of		
11	the calendar year? Okay. And do you		
12	expect any additional revenue with that		
13	system? Do you expect better ridership,		
14	anything like that?		
15	MR. CASEY: We hope. You know,		
16	especially for visitors and occasional		
17	riders, we think it's going to be more		
18	convenient for them to take the system so		
19	they don't have to go searching for		
20	tokens or exact fare. So we think it		
21	will be more convenient for the riders		
22	and more people will use the system.		
23	COUNCILMAN GREENLEE: Okay.		
24	Just one other question from me,		
25	something Frances and I talk about a lot.		

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2	When there's detours and	
3	MR. CASEY: Pardon me?	
4	COUNCILMAN GREENLEE: When	
5	there's detours on the system because of	
6	other utilities working and all, can you	
7	describe the communication that happens.	
8	Because I think the frustration is	
9	sometimes buses are detoured, people	
10	don't know it. I give the famous thing	
11	in my neighborhood, 27th and Brown.	
12	People are running up and down 27th	
13	Street trying to figure out if they go to	
14	Brown Street or Pennsylvania Avenue for	
15	the 48 or the 7. So could you just	
16	describe how that's supposed to work?	
17	MR. CASEY: Yeah. Especially	
18	if it's in advance, we certainly make	
19	notices in advance. If you look on our	
20	website, all of the detours are posted.	
21	We try to make announcements on the	
22	vehicles, especially if we know in	
23	advance when it will happen. But, again,	
24	occasional riders that don't always take	
25	the system, they might not know it, but	
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2	we try to get that information out as	
3	best we can.	
4	COUNCILMAN GREENLEE: And are	
5	the utilities usually pretty cooperative	
6	in informing SEPTA?	
7	MR. CASEY: Yeah, but, again,	
8	if it's an emergency	
9	COUNCILMAN GREENLEE: No. I	
10	understand emergencies, sure.	
11	MR. CASEY: Yeah. They're	
12	pretty cooperative in letting us know in	
13	advance.	
14	COUNCILMAN GREENLEE: Okay.	
15	Thank you.	
16	Councilman Neilson.	
17	COUNCILMAN NEILSON: Thank you,	
18	Mr. Chairman.	
19	Thank you, Mr. Casey, for	
20	coming in today. In your testimony you	
21	mentioned Act 89.	
22	MR. CASEY: Yes.	
23	COUNCILMAN NEILSON: It was a	
24	well-thought bill. Can you tell us the	
25	real benefits in dollars that were	

Page 39 1 5/12/15 - WHOLE - BILL 150162, etc. 2. brought in since the transportation bill has been enacted in Harrisburg. 3 Because we had a whole lot of promises, and we 4 5 just want to make sure they're coming 6 through. MR. CASEY: Yeah. I mean, our 8 capital program a couple years ago was 9 about \$300 million. This year it's about \$550 million. So it's an immediate boost 10 11 in the capital program. What we were 12 facing a couple years ago, we were 13 looking at dismantling a lot of our fixed 14 route system, simply because we didn't 15 have money to fix our bridges, repair our 16 power substations or even replace the 17 vehicles when they were due. immediate effect -- and I mentioned in my 18 testimony -- you look at the rail cars, 19 20 the trolley cars, that are now 32 years 21 old, we didn't have the money to replace 22 them until Act 89 came along, and now 23 we're in the process of replacing them. Otherwise, I mean, if you look at the 2.4 25 mean distance between failures on that

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2	slowly declining, we're having problems	
3	in maintaining those vehicles, as anyone	
4	would do with a car that's that old. So	
5	we needed to really replace them, and Act	
6	89 gave us the resources to do that,	
7	address some of those critical needs.	
8	COUNCILMAN NEILSON: We know	
9	there's been a whole coalition of	
10	individuals, centers, Congressmen, House	
11	members, Senate members, the Pennsylvania	
12	delegation on expanding the subway into	
13	the Navy Yard. The best figures we were	
14	talking about as we were going through	
15	this could be upwards of 50,000 to 60,000	
16	jobs that could be created just if we can	
17	do that.	
18	Can you explain to us where	
19	we're at with that and how it's going? I	
20	know it's a lot of lobbying. It's a	
21	whole lot of moving parts there to get	
22	together.	
23	MR. CASEY: Yeah. A lot of it	
24	will be tied to the federal program, and	
25	we're looking in that reauthorization in	
1		

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2	DC. But to get that project moving, it's	
3	going to be a very expensive project. We	
4	really need to qualify under the New	
5	Starts program, and I know Congressman	
6	Brady has really been at the forefront in	
7	trying to push this project. But the	
8	federal funding only provides about 50	
9	percent, if it does qualify, 50 percent	
10	of the capital cost for the project and	
11	we have to come up with the other 50	
12	percent.	
13	COUNCILMAN NEILSON: Also this	
14	week in the Philadelphia Magazine we read	
15	some article about Route 1. Are you	
16	involved in the study that's going to be	
17	done on Route 1, on Roosevelt Boulevard,	
18	with the transportation end of it?	
19	MR. CASEY: Yeah, we are. We	
20	constantly are working with the	
21	Department of Transportation with the	
22	City. We actually have a pilot program	
23	that we have to express bus routes on	
24	that route. It won't be as quickly as I	
25	would like, but it would actually speed	

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2	up some of the services and making some	
3	of those trips shorter for some of our	
4	commuters.	
5	COUNCILMAN NEILSON: Well,	
6	thank you again.	
7	I have nothing further,	
8	Mr. Chairman.	
9	COUNCILMAN GREENLEE: Thank	
10	you, Councilman.	
11	Councilwoman Blackwell.	
12	COUNCILWOMAN BLACKWELL: Thank	
13	you very much.	
14	Good morning.	
15	MR. CASEY: Good morning.	
16	COUNCILWOMAN BLACKWELL: I too	
17	want to reiterate and say thank you to	
18	not only you and the team, but to Frances	
19	Jones especially for all we've done	
20	together over the years.	
21	MS. JONES: Thank you.	
22	COUNCILWOMAN BLACKWELL: And we	
23	are grateful, very grateful.	
24	MR. CASEY: Thank you.	
25	COUNCILWOMAN BLACKWELL: And I	

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2	just wanted to we've been working hard	
3	on 40th Street, the El station. So we're	
4	grateful for that. Frances and I talked	
5	about communicating to everyone. So	
6	that's working well. So I'm just still	
7	concerned about that and of course my	
8	stop at 34th, my new stop. So those are	
9	my two issues, and anything I need to do	
10	to be helpful to make things go as smooth	
11	as possible, I'm happy to do.	
12	Thank you.	
13	MR. CASEY: Thank you.	
14	COUNCILWOMAN BLACKWELL: Thank	
15	you.	
16	COUNCILMAN GREENLEE: Thank	
17	you, Councilwoman.	
18	The issue of naming rights, I	
19	know	
20	MR. CASEY: Pardon?	
21	COUNCILMAN GREENLEE: The	
22	naming rights to the stations. I know	
23	you did AT&T and you did Jefferson. Are	
24	there any others in the works that you	
25	can talk about?	

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2	MR. CASEY: There's always		
3	items in the works and		
4	COUNCILMAN GREENLEE: That		
5	sounds like a political answer.		
6	MR. CASEY: whether it's a		
7	station domination where we actually		
8	blitz the station with advertising or		
9	out-and-out naming rights. But we've		
10	been moderately successful with that. I		
11	think we have two of the biggest naming		
12	rights contracts in the country in		
13	transit, and we'd certainly like to		
14	continue pursuing that.		
15	COUNCILMAN GREENLEE: Great.		
16	And with regards to advertisements on the		
17	buses, I know that got controversial		
18	because of a certain issue. How much		
19	does SEPTA make annually from that		
20	contracting? And given that situation I		
21	just referred to, are there any changes		
22	planned?		
23	MR. CASEY: Yeah. I think		
24	annually it's about 14 million, a little		
25	over \$14 million for the advertising, but		

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2	we did change our policy on that. It was		
3	unfortunate that those things happened.		
4	Generally when an ad is, we consider,		
5	offensive or other people may consider		
6	offensive, we generally push back and		
7	then they modify the ad. It did not		
8	happen in the last case. We refused to		
9	run it and actually went to court and		
10	unfortunately lost. But we did change		
11	the policy to prevent so-called public		
12	service announcements in the future.		
13	COUNCILMAN GREENLEE: So you		
14	have to cut back on the kind of		
15	advertisements, I guess.		
16	MR. CASEY: Yeah, but it wasn't		
17	significant. We didn't have a lot of		
18	that anyway. This particular ad was only		
19	about a 30,000 buy. It was not		
20	significant. Just the same thing		
21	happened at other major cities, in New		
22	York, Washington, and then San Francisco		
23	where they actually lost and were forced		
24	to put the ads up.		
25	COUNCILMAN GREENLEE: Yeah.		

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2	That was unfortunate, but free speech, it	
3	depends how it could be interpreted a	
4	lot, I guess.	
5	Any other questions?	
6	(No response.)	
7	COUNCILMAN GREENLEE: Seeing	
8	none, thank you all very much. Thank you	
9	for all you do. We appreciate it very	
10	much.	
11	MR. CASEY: Thank you,	
12	Councilman.	
13	COUNCILMAN GREENLEE: And as	
14	soon as the Defender gets here, we will	
15	continue.	
16	(Brief recess.)	
17	COUNCILMAN GREENLEE: We will	
18	continue with our hearing.	
19	Mr. Cunningham and et al., please	
20	approach.	
21	(Witnesses approached witness	
22	table.)	
23	COUNCILMAN GREENLEE:	
24	Mr. Cunningham, before you start, let me	
25	express my sympathies. I know you	
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2	recently lost your father. I know he had	
3	a good long life, but, again, our	
4	sympathies on his passing.	
5	MR. CUNNINGHAM: Thank you. I	
6	appreciate that. And I want to thank	
7	Council for granting the continuance that	
8	allowed me to attend my father's	
9	services.	
10	COUNCILMAN GREENLEE: Sure.	
11	Absolutely.	
12	If you just identify yourself	
13	for the record and please proceed.	
14	MR. CUNNINGHAM: Yes. Charles	
15	Cunningham, Acting Defender for the	
16	Philadelphia Defender Association.	
17	COUNCILMAN GREENLEE: Please.	
18	MR. CUNNINGHAM: Good morning,	
19	Council, Council President, and members	
20	of City Council. My name is Charles A.	
21	Cunningham, Acting Defender of the	
22	Defender Association of Philadelphia, and	
23	I'm here to present the testimony in	
24	support of the Association's budget for	
25	2016. With me today is Kristen Muhl, our	

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2	Chief Financial Officer for the	
3	Association.	
4	The Defender Association of	
5	Philadelphia is an independent	
6	not-for-profit corporation that provides	
7	legal representation to indigent	
8	Philadelphia citizens through a purchase	
9	of services contract with the City of	
10	Philadelphia. Defender attorneys	
11	represent adults and juveniles charged	
12	with criminal offenses, adults and	
13	juveniles who become the subject of	
14	involuntary civil mental health	
15	commitment procedures, and dependent and	
16	neglected children whom the City's	
17	Department of Human Services designates	
18	as in need of a Child Advocate to protect	
19	their legal rights. The office receives	
20	all of its cases through an appointment	
21	process managed by the Courts. Only	
22	those who meet the indigence standards	
23	set by the Courts will be appointed a	
24	public defender. The Defender	
25	Association cannot provide representation	

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2	unless appointed by the Courts to do so		
3	and cannot reject a case unless such		
4	representation would constitute a		
5	conflict of interest.		
6	The Association receives		
7	approximately 65,000 cases per year, or		
8	70 percent of the cases available for		
9	appointment.		
10	For Fiscal Year 2016, the		
11	Budget Director has appropriated a budget		
12	of \$41,753,949. The Association is		
13	requesting an additional appropriation of		
14	5.1 million to be distributed in the		
15	following areas:		
16	There's the need for eight		
17	attorney positions. Changing from a		
18	system of three divisions - misdemeanors,		
19	felony waiver, and jury trials - to a		
20	system of six zones, each with a mix of		
21	all levels of cases, increased our need		
22	for supervisors and assistants. Eight		
23	attorney positions were added during the		
24	transition and we are now asking for		
25	funding for those positions.		

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	Five administrative positions.	
3	We need two scanning clerks and three	
4	information technologies staff - one	
5	system developer and two desktop support	
6	personnel.	
7	Salary parity. The City added	
8	\$500,000 to the budget to advance the	
9	promised goal of achieving salary parity	
10	between the Association employees and the	
11	City employees. We are asking for an	
12	additional 1.5 million for Fiscal Year	
13	2016. However, 6 million is needed if we	
14	are to reach our goal of parity within	
15	the next three years.	
16	Medical costs. At one time,	
17	the City automatically added 10 percent	
18	increments to the budget each year for	
19	health insurance increases. That	
20	increment was subsequently removed, and	
21	each year we must renegotiate an increase	
22	in this category.	
23	Benefit costs. Benefit costs,	
24	employer taxes, et cetera, related to	
25	wage increases and new positions.	

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2	Although it may appear that the	
3	Defender Association's budget is large in	
4	comparison to that of the District	
5	Attorney's Office, it would be unfair to	
6	compare the two offices without	
7	accounting for the differences in	
8	funding. As an independent entity, the	
9	Association must provide for every	
10	expense related to running an independent	
11	office and does not have access to City	
12	resources. Unlike the District	
13	Attorney's Office, the Defender	
14	Association's budget must fund all	
15	aspects of a stand-alone business - rent,	
16	utilities, equipment, telephone systems,	
17	computers, supplies and expenses,	
18	payroll, taxes, benefits such as health	
19	insurance, life insurance, disability,	
20	and workers compensation, malpractice	
21	insurance, business and property	
22	insurance, et cetera. In addition, the	
23	District Attorney's Office receives	
24	forfeiture monies, state and local	
25	grants, and receives funding for	

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1	5/12/15 - WHOLE - BILL 150162, etc.		
2	technology and new initiatives through		
3	the City of Philadelphia.		
4	Although the Association made		
5	the change to the zone system much later		
6	than the other criminal justice partners,		
7	the system is functioning well. Zoning		
8	promotes more one-to-one contact with		
9	clients, better file control, and fewer		
10	continuances, thus keeping cases moving		
11	through the system.		
12	The advent of electronic filing		
13	for criminal matters and the passing of		
14	discovery through electronic means within		
15	the past two years have placed increasing		
16	demands on our Information Technologies		
17	Department. There are also an increasing		
18	number of cases where videos, other		
19	electronic devices, and social media have		
20	become important pieces of evidence.		
21	Therefore, it is incumbent upon the		
22	Defender Association to make every effort		
23	to locate this type of evidence and		
24	expend resources to retrieve it.		
25	Obviously this requires a change in our		

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2	practice and our requirements. Because	
3	of these changes, it is even more	
4	imperative that our Information	
5	Technologies Department have the	
6	resources to ensure that we are able to	
7	keep pace with our partners in the	
8	criminal justice system.	
9	We continue to work toward the	
10	creation of an electronic file, which we	
11	call the Defender Case Management System,	
12	DCM. Our DCM system includes notes of	
13	testimony, discovery, investigation	
14	reports, attorney case file notes,	
15	status, and case tracking information	
16	using the bar code on the files. This	
17	system, while not only enabling us to	
18	better track our files, has also enabled	
19	us to retrieve information even if the	
20	file cannot be located. These advances	
21	cut down on the need for continuances	
22	and, therefore, save time and money.	
23	The decision to start scanning	
24	closed trial files and to stop using the	
25	off-site storage facility to archive	

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1	5/12/15 - WHOLE - BILL 150162, etc.			
2	closed files continues to reap benefits			
3	for the office, both from the perspective			
4	of savings and file accessibility. We			
5	now have six and a half years of trial			
6	files in electronic form and have reduced			
7	our off-site storage inventory by more			
8	than 50 percent. Almost without			
9	exception, no trial files have been sent			
10	to off-site storage since 2002.			
11	The Defender Association			
12	continues to work with the First Judicial			
13	District and the District Attorney's			
14	Office to ensure an efficient criminal			
15	justice system. Through programs such as			
16	the Accelerated Misdemeanor Program,			
17	Crash Court, and other diversion courts			
18	such as Treatment Court, Veteran Court,			
19	and Domestic Violence Court, many cases			
20	have been diverted from the trial room to			
21	programs that will help both the client			
22	and our community. In addition to these			
23	programs, the Defender Association plays			
24	a major role in the Intermediate			
25	Punishment Program. Again, we are			

Page 55 1 5/12/15 - WHOLE - BILL 150162, etc. 2. talking about a program that saves valuable judicial time while at the same 3 time addressing the issues that have led 4 to the client's involvement in the 5 6 judicial system. Last, but not least, the Defender Association handles many early 8 9 parole petitions that, with the consent of both the District Attorney and the 10 11 Court, enable people to gain an early 12 release from an overcrowded prison 13 system. We are also prepared to expand 14 this program to other clients who were 15 not originally appointed to the Defender 16 Association, but now find themselves 17 without representation. This will only require a small increase in our 18 administrative staff, approximately one 19 20 person at a cost of \$50,000. 21 includes benefits. At the same time, it has been estimated that the savings to 22 23 the City will be about \$4 million. 2.4 therefore, goes without saying that the 25 cost of one administrative person is a

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1	5/12/15 - WHOLE - BILL 150162, etc.		
2	small price to pay for savings that the		
3	City will experience.		
4	As a member of the criminal		
5	justice partners, the Defender		
6	Association continues to play a role in		
7	the efficient running of our judicial		
8	system. As such, we never forget that		
9	our first duty is to our clients. We		
10	continue to look for new ways to provide		
11	better representation to our clients. We		
12	also continue to work hard to ensure that		
13	our clients receive the very best		
14	representation.		
15	Recently, we were involved in		
16	two favorable decisions handed down by		
17	the Pennsylvania Supreme Court. In the		
18	case of Commonwealth versus Benjamin		
19	Walker, our Appeals Division argued that		
20	the expert testimony should be admissible		
21	regarding the reliability of eyewitness		
22	testimony as it pertains to		
23	identification when certain factors are		
24	present. Although 47 states as well as		
25	the federal courts had accepted this type		

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2	of testimony, it was not until the		
3	Defender Association argued this issue		
4	before the Pennsylvania Supreme Court		
5	that Pennsylvania joined in this		
6	enlightened approach.		
7	The second important decision		
8	involved our Child Advocate Unit. In the		
9	interest of LZ, a minor child, our Child		
10	Advocate Unit sought to protect the		
11	rights of a minor and argued the case		
12	before the Pennsylvania Supreme Court.		
13	In its decision, the Pennsylvania Supreme		
14	Court sustained the position of the Child		
15	Advocate and ruled that where a child is		
16	neglected and/or harmed, the Courts are		
17	justified in presuming that the		
18	parent/caregiver has failed to meet		
19	his/her responsibility to ensure the		
20	safety of the child. These are just two		
21	examples of how the Defender Association		
22	continues to have an impactful role in		
23	our justice system.		
24	The Association has always		
25	shown its commitment to staff diversity		

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Page 59 1 5/12/15 - WHOLE - BILL 150162, etc. 2. purchases are finalized and assured. do this in order to ensure that we are 3 making reasonable attempts to choose 4 suppliers who are listed as members of 5 the MBE, the WBE, and DSBE. 6 The Association's Board of Directors has had some preliminary 8 9 discussions with the City regarding the creation of a conflicts office. 10 11 believe a Defender conflict office, if established, will enhance the 12 representation of those people who are 13 14 subject to conflict representation. 15 Finally, I would like to say that the entire staff of the Defender 16 Association is committed to the idea that 17 we are responsible for providing the very 18 best representation that anyone who is 19 accused of a crime can receive. 20 21 staff of attorneys is well trained and 22 hard-working. They manage a caseload 23 that at times seems incredible. Yet they not only handle it, but they do so in a 2.4 25 fashion that would allow you the

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2	opportunity to say that Philadelphia has	
3	one of the best public defender offices	
4	in the nation.	
5	Thank you for the support of	
6	the Defender Association.	
7	COUNCILMAN GREENLEE: Thank	
8	you, Mr. Cunningham. Just a question on	
9	the eight attorney positions that you're	
10	requesting. Can you explain and I	
11	know you talked about going into the zone	
12	aspect, and they're the same zones, I	
13	assume, that the DA talks about all the	
14	time?	
15	MR. CUNNINGHAM: Same zones	
16	that the DA's Office and that the Courts	
17	are using.	
18	COUNCILMAN GREENLEE: Right.	
19	Explain like what the difference is, why	
20	you would need those eight attorneys and	
21	the impact it would have on the system if	
22	you have them.	
23	MR. CUNNINGHAM: Well, let me	
24	just say this: Number one, we used to	
25	have just three major trial units, which	
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Page 61 1 5/12/15 - WHOLE - BILL 150162, etc. 2. were basically Municipal Court, Felony Waivers, and Majors. Because we have 3 gone to the zone system, we now had to 4 5 increase the number of supervisors, 6 because you have six zones versus just 7 three units, and each zone required a Chief and Assistant Chief. 8 These people 9 were necessary in order to make sure that 10 there was proper supervision of the young 11 attorneys that are coming through their 12 zones, and they were better able to make sure that the scheduling of cases were 13 14 more appropriate in terms of the caseload 15 that the attorneys were having. 16 So basically what we have done 17 now is, we've also had a system by using the zone system where we're better able 18 to provide what is known as vertical 19 20 representation, and by "vertical 21 representation," we mean an attorney is 22 assigned to the case. He or she handles 23 that case almost from beginning to end. This obviously means that there's less 2.4 25 need for continuances because the

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2	attorneys are familiar with these cases		
3	and they have been the ones that have in		
4	fact been preparing the cases from the		
5	beginning to the end. This obviously		
6	cuts down on the number of continuances		
7	that the courts will have to experience		
8	and it provides for a better		
9	representation by our attorneys.		
10	COUNCILMAN GREENLEE: Okay. I		
11	guess when you had your budget		
12	discussions, this was explained, I		
13	assume, your position about why you need		
14	these attorneys?		
15	MR. CUNNINGHAM: Yes. We have		
16	had these discussions with the City.		
17	COUNCILMAN GREENLEE: Now, I		
18	know in the past your predecessor		
19	there I think I remember her name		
20	used to talk about they could get to a		
21	point where you wouldn't be able to staff		
22	certain courtrooms. Where are you with		
23	that now?		
24	MR. CUNNINGHAM: Right now we		
25	are at a situation where we had a number		

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2	of attorneys that have left the office.		
3	If we do not fill those positions, then		
4	we will in fact find ourselves		
5	short-staffed, and that in fact could		
6	lead us to the position of having to		
7	remove ourselves from courtrooms.		
8	Frankly speaking, over the		
9	last, I think, about four months we've		
10	lost approximately 11 to 12 attorneys,		
11	and I expect that if things go the way		
12	they normally go, we will lose additional		
13	attorneys between now and September.		
14	COUNCILMAN GREENLEE: Is that		
15	salary, is usually the		
16	MR. CUNNINGHAM: Salary has a		
17	great deal to do with it, because, as you		
18	know, for a number of years between 2008		
19	and 2013, there were no pay increases.		
20	And even though we've had a few pay		
21	increases since 2013, the salary of the		
22	attorneys in the office is considerably		
23	low. It's incredibly low in terms of the		
24	experience that many of our attorneys		
25	have, our major trial attorneys. They		

Page 64 1 5/12/15 - WHOLE - BILL 150162, etc. 2. are forced to seek employment at other offices in order to meet their daily 3 living expenses. So it is in fact a big 4 5 problem. And to be very honest with you, 6 we would like to have parity with the District Attorney's Office. 7 That would obviously help alleviate some of the need 8 9 for our attorneys to leave. And you have 10 to have experienced attorneys on both 11 sides. You have to have experienced 12 district attorneys and you have to have 13 experienced defense attorneys. Because 14 if you have it, you have a criminal 15 justice system that is functioning 16 properly, and the fact of the matter is, 17 if you have good defense attorneys, you are not going to be paying the cost down 18 the line, because you will pay the cost 19 20 down the line when people start filing 21 PCRA petitions. 22 COUNCILMAN GREENLEE: As far as 23 the salary, just give me an example you said about some of the major cases. 2.4 25 would a defender that handles some of

1 5/12/15 - WHOLE - BILL 150162, etc. 2 those major cases make, ball park? 3 MR. CUNNINGHAM: I think let 4 me just say this with regards to the 5 major cases: We have an Appeals Unit 6 that handles many cases, but I think the 7 one that I mentioned, Benjamin Walker, is 8 probably one of the most important,	55
3 MR. CUNNINGHAM: I think let 4 me just say this with regards to the 5 major cases: We have an Appeals Unit 6 that handles many cases, but I think the 7 one that I mentioned, Benjamin Walker, is	
me just say this with regards to the major cases: We have an Appeals Unit that handles many cases, but I think the one that I mentioned, Benjamin Walker, is	
5 major cases: We have an Appeals Unit 6 that handles many cases, but I think the 7 one that I mentioned, Benjamin Walker, is	
6 that handles many cases, but I think the 7 one that I mentioned, Benjamin Walker, is	
7 one that I mentioned, Benjamin Walker, is	
8 probably one of the most important,	
9 simply because for many years we have	
10 argued that there's a need to have expert	
11 testimony regarding eyewitness	
12 identification, and that was something	
13 that even the federal government	
14 recognized, 47 other states recognized	
15 and, finally, we got the Pennsylvania	
16 Supreme Court to go forward with that.	
17 And even after the Pennsylvania Supreme	
18 Court rendered its decision, we then went	
19 and had hearings before three judges of	
20 the Court of Common Pleas, the court en	
21 banc, to talk about the Frye decisions	
22 and whether or not this type of testimony	
23 did in fact meet the Frye standards for	
24 the presentation of expert testimony.	
25 So that was an important	

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2	decision. And the other decision that I		
3	spoke about with regards to the Child		
4	Advocate Unit, that was very important,		
5	because basically what it did was, it		
6	stressed the need for people to be aware		
7	of their obligations to children and to		
8	be aware of the fact that they cannot		
9	simply shirk their obligation to make		
10	sure that their children are properly		
11	cared for and provided for by simply		
12	saying that the child was left with		
13	someone else.		
14	COUNCILMAN GREENLEE: Thank		
15	you. Thank you for that information.		
16	Councilman O'Brien.		
17	COUNCILMAN O'BRIEN: Thank you,		
18	Mr. Chairman.		
19	I apologize for coming to		
20	Council a little late.		
21	On the last page of your		
22	testimony, you said the Association's		
23	Board of Directors had some preliminary		
24	discussions with the City regarding the		
25	creation of a conflict office.		

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2	MR. CUNNINGHAM: Yes.	
3	COUNCILMAN O'BRIEN: You may be	
4	aware that I've been tangentially	
5	involved in that subject.	
6	MR. CUNNINGHAM: I have heard	
7	something to that effect.	
8	COUNCILMAN O'BRIEN: Perhaps	
9	you can tell me where you are in that	
10	process, who you're talking to, where you	
11	see that.	
12	MR. CUNNINGHAM: To be very	
13	honest with you, Councilman, I'd have to	
14	say at this time our discussions have	
15	been very, very preliminary, and in all	
16	honesty, I think the better person to	
17	answer that question would be the City,	
18	because we have presented a proposal,	
19	we've had a discussion, but we have heard	
20	nothing else.	
21	COUNCILMAN O'BRIEN: I'm sorry.	
22	Can you repeat that again.	
23	MR. CUNNINGHAM: I said we did	
24	present a proposal to the City. They	
25	reviewed it, and we have not heard	
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2	anything else from them.	
3	COUNCILMAN O'BRIEN: Was that	
4	an RFP?	
5	MR. CUNNINGHAM: Yes, in	
6	response to the RFP.	
7	COUNCILMAN O'BRIEN: Just	
8	recently?	
9	MR. CUNNINGHAM: Yes; the last	
10	time the City put out an RFP for it.	
11	COUNCILMAN O'BRIEN: Is it	
12	possible for my office or City Council to	
13	review that RFP?	
14	MR. CUNNINGHAM: I'm sure that	
15	the	
16	COUNCILMAN O'BRIEN: Is that	
17	public information?	
18	(Witness approached witness	
19	table.)	
20	MR. RESNICK: Michael Resnick,	
21	Director of Public Safety. Good	
22	afternoon, Councilman.	
23	COUNCILMAN O'BRIEN: Good	
24	afternoon, Michael.	
25	MR. RESNICK: As you know, RFPs	
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2	are public. The RFP that Mr. Cunningham	
3	referred to was an RFP for basic indigent	
4	defense services the Defender provides.	
5	In addition to seeking those services,	
6	the RFP also had conditional language	
7	that any proposers would be requested to	
8	propose how they would establish a	
9	conflicts office. The Defender's	
10	Association replied to that RFP with a	
11	proposal for the basic indigent defense	
12	services that they provide and they also	
13	provided us with a proposal for how they	
14	would establish a conflicts office.	
15	That's the extent of where we are.	
16	COUNCILMAN O'BRIEN: So the RFP	
17	that you're talking about was the general	
18	renewal, the annual renewal	
19	MR. RESNICK: Correct.	
20	COUNCILMAN O'BRIEN: of	
21	their Public Defender's contract, and	
22	then you added the RFP?	
23	MR. RESNICK: Well, we added to	
24	that RFP language that said whoever an	
25	invitation to the world to provide us	
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2	with a proposal for indigent defense	
3	services that the Defender provides.	
4	They responded to that RFP, but in that	
5	RFP was also a provision that said, Oh,	
6	and by the way, we would also be	
7	interested in any proposer's ideas how	
8	they could establish a conflicts office.	
9	Now, the one was not dependent	
10	on the other. So we can let a contract	
11	for the underlying indigent defense	
12	services and totally ignore any proposals	
13	for a conflicts counsel office. The	
14	Defender responded to the RFP by	
15	submitting a proposal for both underlying	
16	criminal defense for indigent services	
17	plus a conflicts proposal, and that's	
18	where we are at this point.	
19	COUNCILMAN O'BRIEN: And my	
20	reading of the statute or the ordinance	
21	that we passed, that addendum would have	
22	to be approved by the City.	
23	MR. RESNICK: Of course it	
24	would, but we're not anywhere near that.	
25	COUNCILMAN O'BRIEN: Yeah.	
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2	And just for the record,	
3	Mr. Chairman, I would just like to state	
4	that we are very, very close to getting	
5	funding for a comprehensive study, and	
6	Mr. Resnick and the Public Defender's	
7	Office, we would welcome your cooperation	
8	in trying to find the appropriate model	
9	if that study points to that model. What	
10	it really does, it will be an analysis of	
11	the existing system, and I really	
12	believe, as I've expressed to the	
13	Administration, that we really need to	
14	have a better understanding and	
15	comprehensive knowledge of the strengths	
16	and weaknesses of the system as it exists	
17	right now in order to move forward.	
18	So thank you very much.	
19	MR. RESNICK: Sure.	
20	COUNCILMAN GREENLEE: Thank	
21	you. Councilman, I was going to ask	
22	about conflict counsel, but once I saw	
23	you walk in, I knew that's where you were	
24	going.	
25	COUNCILMAN O'BRIEN: You're my	

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2	hero.	
3	COUNCILMAN GREENLEE: That's	
4	scary, but okay.	
5	MR. CUNNINGHAM: Councilman,	
6	just for the record, we have had I'm	
7	sorry. The name escapes me right now,	
8	but I know that there was a gentleman	
9	that was in fact looking into the	
10	conflict counsel. He consulted with us,	
11	and we were more than willing to give him	
12	any information that we had and stand	
13	ready to do so in the future as well.	
14	COUNCILMAN O'BRIEN: Just to	
15	follow up on that, we had that was a	
16	Department of Justice grant that we got	
17	for \$20,000. We spent approximately	
18	11,000 and we realized we came they	
19	came to the same conclusion that I	
20	thought they would, and that was that the	
21	system was much more complex. So we	
22	stopped at 11,000 and returned the	
23	remainder of the money, and now we're	
24	looking for and we believe that we're	
25	very close to getting a comprehensive	
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2	study, and we would love for you to	
3	participate in that process.	
4	MR. CUNNINGHAM: I can assure	
5	you that the Defender	
6	COUNCILMAN O'BRIEN: And it	
7	might take a little bit more time to do	
8	it, but I really believe that we'll nail	
9	it, we'll get it right.	
10	MR. CUNNINGHAM: I can assure	
11	you that the Defender Association stands	
12	ready to provide any information that it	
13	can.	
14	COUNCILMAN O'BRIEN: Thank you	
15	very much.	
16	MR. CUNNINGHAM: You're	
17	welcome.	
18	COUNCILMAN GREENLEE: Thank	
19	you.	
20	If there are no other	
21	questions, thank you very much.	
22	Mr. Cunningham, everyone. Thank you for	
23	coming.	
24	MR. CUNNINGHAM: May I say one	
25	more thing on the record?	

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2	COUNCILMAN GREENLEE:		
3	Absolutely.		
4	MR. CUNNINGHAM: For the		
5	previous 24 years, Ellen Greenlee sat in		
6	the chair that I am presently sitting in,		
7	and this year Ms. Greenlee retired, but I		
8	want to say on the record that when she		
9	retired, she left a very, very fine		
10	Defender Association and that it is		
11	recognized throughout this country as		
12	being one of the best, and the credit		
13	belongs to Ellen Greenlee.		
14	Thank you.		
15	COUNCILMAN GREENLEE: You won't		
16	be surprised if I second that comment.		
17	MR. CUNNINGHAM: No, I won't.		
18	COUNCILMAN O'BRIEN: I also		
19	second that.		
20	COUNCILMAN GREENLEE: Thank		
21	you, sir.		
22	Thank you all.		
23	Our next department is		
24	Department of Licenses and Inspections.		
25	(Witnesses approached witness		

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2	table.)	
3	COUNCILMAN GREENLEE: I see	
4	we've got some charts, Commissioner.	
5	COMMISSIONER WILLIAMS: Yes.	
6	We have props today. How you doing,	
7	Councilman?	
8	COUNCILMAN GREENLEE: Okay.	
9	How are you, sir?	
10	Let me just state for the	
11	record in case any other members are	
12	listening, we're way ahead of schedule	
13	here. So there is a possibility, because	
14	there are a couple more callback dates,	
15	that you may be asked to come back,	
16	because we're a little off schedule, in	
17	case there's some members that aren't	
18	able to come right now. But we thought	
19	the way we were moving, it made sense to	
20	just keep going.	
21	COMMISSIONER WILLIAMS: We	
22	certainly appreciate it and we're happy	
23	to oblige.	
24	COUNCILMAN GREENLEE: Thank	
25	you, sir. If you're ready, please	

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2	identify yourself and proceed.	
3	COMMISSIONER WILLIAMS: Thank	
4	you very much. Good afternoon,	
5	Councilman Greenlee, Council President	
6	Clarke, and the honorable members of City	
7	Council. My name is Carlton Williams,	
8	Commissioner of the Department of	
9	Licenses and Inspections. I'm pleased to	
10	provide testimony on our Fiscal Year FY	
11	2016 Operating Budget.	
12	The Department of Licenses and	
13	Inspections is requesting \$31,476,558.	
14	This budget was created to support L&I's	
15	ongoing public safety efforts which	
16	affects all Philadelphians.	
17	In the last two years, through	
18	the effort of City Council, this	
19	Administration, the Special Independent	
20	Advisory Commission, the Building Safety	
21	Oversight Board, and the hard-working	
22	dedication of the staff at L&I, L&I has	
23	made significant strides in increasing	
24	oversight and building in public safety.	
25	These strides have and will continue to	
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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	positively affect builders, first	
3	responders, and the public.	
4	I would like to highlight some	
5	of our accomplishments for you today.	
6	Two years ago, the City had	
7	over 600 imminently dangerous properties.	
8	Today we have cut that number in half to	
9	fewer than 300 structures by aggressively	
10	demolishing buildings that have	
11	threatened our communities for years. We	
12	expect that number to decrease to fewer	
13	than 250 by the end of this year.	
14	To prevent crime, health	
15	issues, and possible dangerous	
16	enticements to children, the Department	
17	has decreased the number of vacant and	
18	open properties by cleaning and sealing	
19	1,914 vacant and open properties last	
20	year. This represents a 25 percent	
21	increase from the previous average of	
22	1,400 properties annually. We must	
23	continue to strategically and	
24	aggressively address this citywide	
25	epidemic. Strategic enforcement is our	
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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	first line of defense. Safety and	
3	demolition is of paramount importance.	
4	Last year, City Council passed	
5	five legislative bills to improve public	
6	safety in the construction industry. The	
7	Department immediately began implementing	
8	many of the bills, including a new	
9	demolition application and inspection	
10	procedure that now require an extensive	
11	plan examination. This includes a review	
12	of site safety plans, work schedules, and	
13	contracting experience before a permit is	
14	issued. These additional demolition	
15	inspections ensure that the safety	
16	precautions are in place for adjacent	
17	properties and along pedestrian walkways	
18	near demolition sites.	
19	In addition to these stricter	
20	requirements and improved training, it is	
21	critical for the public to be able to	
22	report on dangerous conditions that may	
23	arise from demolition and construction	
24	activities. In July of 2014, the	
25	Department introduced a new signage	
1		

		Page	2 79
1	5/12/15 - WHOLE - BILL 150162, etc.		
2	regulation that requires all permanent		
3	construction projects to post a sign that		
4	visibly displays vital information		
5	regarding the project, including the name		
6	and address, information of the property		
7	owner and contractor. Most importantly,		
8	contact information is displayed to		
9	report an emergency or dangerous		
10	condition for immediate response.		
11	Moreover, because demolition oftentimes		
12	takes place next to the vicinity of other		
13	properties, the Department created		
14	educational materials for the		
15	dissemination to the public. These		
16	materials notify adjacent property owners		
17	or residents of the impending demolition		
18	that L&I has already approved in the		
19	safety plan and what to expect before,		
20	during, and after the demolition.		
21	And behind me, Councilman, I		
22	wanted to point to the display. We also		
23	have copies for all Councilmembers		
24	present.		
25	Both inspector and contractor		

Page 80 1 5/12/15 - WHOLE - BILL 150162, etc. 2. training are critical to improving public safety in the constructing industry. 3 Thus, we are pleased with the partnership 4 5 we have formed with OSHA to provide inspectors with training specific to 6 demolition excavations. To date, over 85 percent of inspectors have received OSHA 8 9 30 training, and we will be 100 percent compliant by the middle of the summer. 10 In fact, in a recent news article, the 11 12 United States Department of Labor reports that our partnership with OSHA has saved 13 over 250 construction workers from 14 15 imminently dangerous and life-threatening construction accidents. 16 17 First responders are also of 18 great concern. Beginning in the spring, L&I and the Philadelphia Fire Department 19 20 became a cross-departmental inspection 21 system of large vacant commercial and industrial structures. 22 These structures 23 are those with a floor area space in excess of 15,000 square feet. As of 2.4 25 today, 63 properties have been inspected,

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	23 properties are deemed unsafe, two are	
3	identified as previously existing	
4	imminently dangerous properties, and one	
5	building was identified as imminently	
6	dangerous and now under demolition. We	
7	look forward to scaling up this	
8	initiative.	
9	Project eCLIPSE went live on	
10	January 5th, 2015. And one of the	
11	benefits of the new system is that L&I	
12	can now electronically interface with the	
13	Revenue Department's tax system. As a	
14	result, in just four months Project	
15	eCLIPSE has flagged all license	
16	applicants that were non-tax compliant.	
17	This has resulted in collection of over	
18	\$1.8 million in back taxes. This figure	
19	is a result of 1,089 previously unfiled	
20	tax returns being processed. And I also	
21	must state for the record that most of	
22	these taxes were real estate dollars that	
23	were collected for the benefit of the	
24	School District.	
25	As we look to build upon this	

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1	5/12/15 - WHOLE - BILL 150162, etc.		
2	work, L&I's current budget request		
3	requires 31 new positions with L&I and		
4	another 12 positions with other City		
5	departments' budgets. These new		
6	positions will help to solidify and		
7	implement the recommended changes by City		
8	Council and the Special Independent		
9	Advisory Commission report.		
10	In coordination with the		
11	Building Safety Oversight Board and the		
12	Administration, L&I has set forth an		
13	implementation plan called the 2015 Plan		
14	for a Safer City. Almost all of these		
15	recommendations are done over a five-year		
16	period. For FY16 we prioritized vacant		
17	properties, Fire Code enforcement,		
18	staffing, and training due to their clear		
19	ties to public safety. I will briefly		
20	review each in turn.		
21	Vacant properties: We are		
22	requesting 11 total positions.		
23	Specifically, six inspectors are needed		
24	for L&I. In addition, two GIS analysts		
25	from the Office of Information Technology		

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	and two research analysts from the	
3	Managing Director's Office will assist in	
4	increasing our proactive inspections that	
5	will reduce the number of properties that	
6	create public safety risks.	
7	Fire Code enforcement: We are	
8	requesting eight new inspectors and one	
9	code administration for L&I and eight	
10	positions in the Philadelphia Fire	
11	Department inspectors. These inspectors	
12	will be able to jointly exercise critical	
13	oversight over buildings that present	
14	heightened fire risks.	
15	Staffing: We are requesting	
16	four electrical inspectors, one crane	
17	inspector, and six plumbing inspectors	
18	and four staff engineers. The	
19	specialized knowledge of those hired for	
20	those positions will assist in improving	
21	public safety oversight and will allow	
22	L&I's building inspectors to focus on the	
23	critical building safety enforcement.	
24	Training: We are requesting	
25	one full-time training development	
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2	manager. This manager will enhance L&I's		
3	training offerings and assist in allowing		
4	L&I to expand proactive training that		
5	will fulfill their recertification/		
6	continuing education requirements needed		
7	by building inspectors.		
8	We believe that this budget		
9	will help L&I continue to make		
10	significant progress towards improving		
11	services and public safety for our		
12	citizens. The men and women of L&I are		
13	committed to the enormous responsibility		
14	of maintaining and improving public		
15	safety, and I commend them for their		
16	daily efforts. As Commissioner of L&I,		
17	I'm committed to strengthening the		
18	departmental culture. This means leaving		
19	behind old views and practices and		
20	focusing upon change, improvement, and		
21	development. Positive changes take time,		
22	but they are possible and they are taking		
23	place. L&I is not just a weigh station		
24	towards the construction and demolition		
25	of big buildings. It is a public entity		

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1	5/12/15 - WHOLE - BILL 150162, etc.		
2	that makes sure everyone working in the		
3	building environment is doing what they		
4	do safely for themselves, for first		
5	responders, and for the public. Our		
6	budget request brings us another step		
7	closer to fulfilling this vision.		
8	Thank you for the opportunity		
9	to present the FY16 budget, and I'm		
10	available to answer any questions at this		
11	time.		
12	COUNCILMAN GREENLEE: Thank		
13	you, Commissioner. You mentioned the		
14	training through OSHA. Who actually does		
15	the training? Is it OSHA?		
16	COMMISSIONER WILLIAMS: Yes.		
17	There's OSHA representatives and we also		
18	contract with an OSHA-approved agency		
19	that comes in and trains our building		
20	inspectors on those type of level		
21	trainings.		
22	COUNCILMAN GREENLEE: Okay.		
23	Now, I know I think in the Special		
24	Independent Advisory Commission, they		
25	talked about a hiring total of 101		

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	additional employees over three years.	
3	COMMISSIONER WILLIAMS: That's	
4	correct.	
5	COUNCILMAN GREENLEE: Where	
6	does that stand now, just so we're clear	
7	for the record?	
8	COMMISSIONER WILLIAMS: Yes.	
9	In FY16 we're hiring a total of 43	
10	positions. Thirty-one of those positions	
11	are in L&I the other eight are in	
12	supporting departments. There are two in	
13	OIT, two in the Managing Director's	
14	Office that will be assigned to L&I, and	
15	eight in the Fire Department to make up	
16	the Fire Prevention Program. The other	
17	positions, the other 31 positions,	
18	include 24 building inspectors and eight	
19	supervisory support-level service	
20	positions. And that's for this Fiscal	
21	Year 2016.	
22	COUNCILMAN GREENLEE: And just	
23	so I'm clear, the three-year plan, we're	
24	in year?	
25	COMMISSIONER WILLIAMS: We're	

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1	5/12/15 - WHOLE - BILL 150162, etc.		
2	in year one.		
3	COUNCILMAN GREENLEE: One?		
4	Okay.		
5	COMMISSIONER WILLIAMS: Yes.		
6	This is the first year of plan		
7	implementation.		
8	COUNCILMAN GREENLEE: Now, if		
9	you know, was the reason to spread it out		
10	over three years, was that budgetary?		
11	COMMISSIONER WILLIAMS: Well,		
12	it was practical and operational reasons,		
13	Councilman. It takes a considerable		
14	amount of time not only to hire but to		
15	train to get their certifications to		
16	actually perform building inspections.		
17	We thought it made sense to establish		
18	smaller units first and then grow the		
19	program out so we can evaluate its		
20	effectiveness over a three-year period.		
21	But given the time it takes to bring that		
22	amount of people on at one time, we		
23	thought this was the most practical		
24	solution.		
25	COUNCILMAN GREENLEE: There's a		

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2	few Councilmembers that would like to ask	
3		
	questions.	
4	First, Councilwoman Blackwell.	
5	COUNCILWOMAN BLACKWELL: Thank	
6	you very much.	
7	I really wanted to thank you	
8	for what you have been doing. We know	
9	we've come up with even the vendor plans.	
10	Thank you. I know it's not beneath you,	
11	and we talked after that building	
12	collapse about with OSHA and all of these	
13	people near and far who wanted to be	
14	involved in training, and we see all	
15	that's incorporated in what you're doing.	
16	So we appreciate all that your department	
17	does and look forward to supporting it.	
18	COMMISSIONER WILLIAMS: Thank	
19	you so much, Councilwoman. We appreciate	
20	your support as well.	
21	COUNCILWOMAN BLACKWELL:	
22	Thanks.	
23	COUNCILMAN GREENLEE: Thank	
24	you, Councilwoman.	
25	Councilwoman Tasco.	

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2	COUNCILWOMAN TASCO: Good	
3	morning.	
4	COMMISSIONER WILLIAMS: Good	
5	morning.	
6	COUNCILWOMAN TASCO: I don't	
7	hear fast. I hear slowly. So I'm going	
8	to have to ask you to speak slowly.	
9	COMMISSIONER WILLIAMS:	
10	Absolutely.	
11	COUNCILWOMAN TASCO: But you	
12	just said that you're going to hire a	
13	number of employees, but some of them	
14	would be assigned to other departments.	
15	COMMISSIONER WILLIAMS:	
16	Correct.	
17	COUNCILWOMAN TASCO: How does	
18	that impact your department? I mean, why	
19	wouldn't the Fire Department get the	
20	appropriation in their department for	
21	smoke detectors?	
22	COMMISSIONER WILLIAMS: The	
23	overall budget does reflect the 5.5	
24	million and it's broken down to identify	
25	those inspectors in their budget. So	

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	that's not a part of the Department's	
3	budget. It's reflecting in the overall	
4	FY16 Operating Budget for the City of	
5	Philadelphia. But the positions in which	
6	I name, I gave a general overall number,	
7	but it's broken down by departmental	
8	costs. So those eight inspectors are	
9	covered in the Fire Department's budget,	
10	not L&I's budget.	
11	COUNCILWOMAN TASCO: Okay. So	
12	why are you asking?	
13	COMMISSIONER WILLIAMS: Well,	
14	because it was easier to track the number	
15	of inspectors in that budget because	
16	they're responsible for them and we hire	
17	the ones in our classification. And I'll	
18	ask Rebecca if there's any specific	
19	reason other than to make sure that we're	
20	able to identify them in the appropriate	
21	budget.	
22	Rebecca.	
23	COUNCILWOMAN TASCO: But	
24	they're a part of your department?	
25	COMMISSIONER WILLIAMS: No.	

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2	They're a part of the Fire Department.	
3	We work close in hand, yes.	
4	(Witness approached witness	
5	table.)	
6	COUNCILWOMAN TASCO: Tell me	
7	how you all do the budget.	
8	MS. RHYNHART: I think it's	
9	good afternoon. Rebecca Rhynhart, Budget	
10	Director.	
11	So for the L&I Safer Cities	
12	initiative, the majority of the increase,	
13	the 5.5 million that the Commissioner was	
14	speaking of, is in L&I's budget, but	
15	there were certain portions, as he	
16	mentioned, that needed to be put in other	
17	departments' budget to help support the	
18	goals of L&I, and we added money into	
19	those budgets for that purpose. So, for	
20	example, eventually there will be a few	
21	additional lawyers. Well, it would make	
22	sense to have them in the Law Department,	
23	that type of rationale. But we added	
24	money into the departments for that.	
25	COUNCILWOMAN TASCO: So you	
	*	

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2	couldn't put them in the Law Department		
3	budget assigned to L&I?		
4	MS. RHYNHART: Right. So		
5	they're in for example, the IT people		
6	are in IT's budget, but they'll work on		
7	L&I issues.		
8	COUNCILWOMAN TASCO: That's not		
9	what he said.		
10	COMMISSIONER WILLIAMS: I'm		
11	sorry.		
12	COUNCILWOMAN TASCO: Maybe I		
13	didn't hear you clearly.		
14	COMMISSIONER WILLIAMS: Yes.		
15	I'm sorry.		
16	COUNCILWOMAN TASCO: You said		
17	that they're in your budget. I thought		
18	you said that OIT, those inspectors going		
19	in the Fire Department, they're in your		
20	budget, but they're going to be		
21	assigned		
22	MS. RHYNHART: I think the		
23	Commissioner was speaking of the overall		
24	increase that the City has put into the		
25	proposed Fiscal '16 budget. So the		

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	overall increase is 5.5 million. A	
3	portion of that, a big portion, but a	
4	portion, is in L&I's budget. So I think	
5	that's where the confusion lies. He was	
6	trying to give a summary of the total	
7	citywide increase, trying to be holistic	
8	about it.	
9	COMMISSIONER WILLIAMS: That's	
10	correct. That's correct.	
11	MS. RHYNHART: But it only	
12	the portion that is, for example, for	
13	fire inspectors is in Fire. So I think	
14	we're saying I think I'm agreeing with	
15	what you're saying.	
16	COUNCILWOMAN TASCO: Okay. I	
17	guess that goes back to my first question	
18	I was going to ask. Do you have enough	
19	money in your budget to carry out the	
20	duties of your office?	
21	COMMISSIONER WILLIAMS: We	
22	certainly believe that we are headed in	
23	the right direction with this plan. I	
24	think what the biggest gap that we were	
25	missing was resources to address the	

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1	5/12/15 - WHOLE - BILL 150162, etc.			
2	amount of issues and the growth and			
3	development that's occurring in our City			
4	right now. We have an increase in			
5	building permits, that it's at its			
6	all-time high in about ten years.			
7	Certainly we want to make sure that we			
8	have enough inspectors to keep up with			
9	that pace of development.			
10	Imminently dangerous			
11	properties, thanks to Council last year,			
12	we were able to increase the budget for			
13	\$3 million above the 6 million that was			
14	already appropriated and we were able to			
15	reduce the amount of imminently dangerous			
16	properties in half. Last year that was a			
17	one-time increase, but this year's budget			
18	makes it a permanent increase in L&I's			
19	budget, which is going to help us			
20	tremendously in triaging those building			
21	properties that pose a threat to public			
22	safety.			
23	Is that enough? We need a			
24	bigger strategy in terms of disposition			
25	of vacant properties, especially unsafe			

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2	or imminently dangerous. Demolition is	
3	the last means that we want to engage,	
4	but obviously it's something that's very	
5	important, so Council was able to help us	
6	make that a permanent structure, and	
7	we're very pleased for that.	
8	COUNCILWOMAN TASCO: Okay.	
9	They're not listening.	
10	I've been an advocate since	
11	I've been here for L&I, because as a	
12	District Councilperson, we know the	
13	importance of that office and the	
14	services you provide. I'm sorry it took	
15	a building to collapse to get the	
16	attention of this Administration and the	
17	other Administration, which did not	
18	necessarily support increases in L&I.	
19	You're one of the most important	
20	departments in the City of Philadelphia	
21	in terms of providing safety and that	
22	kind of thing.	
23	You talked about the Project	
24	eCLIPSE, and I'm sorry I was late. I was	
25	upstairs, and they moved everything so	

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	quickly. Just give me a little brief	
3	overview of that and what it does, its	
4	importance, that kind of thing.	
5	COMMISSIONER WILLIAMS: Sure.	
6	Thank you, Councilwoman. Project eCLIPSE	
7	actually is an acronym for electronic	
8	Commercial Licensing and Inspection	
9	Permit Services Enterprise. It is the	
10	new data management system that	
11	ultimately is going to replace our old	
12	Hanson system that has been in existence	
13	since 2000. Technology has changed and	
14	it's time for us to change with it.	
15	We are able to offer 24-hour	
16	access online services to the public, who	
17	no longer have to come into the concourse	
18	if they choose not to come in and do	
19	business with the City of Philadelphia.	
20	That was a huge step in terms of our	
21	business development process. We're also	
22	offering the opportunity for permits to	
23	be issued online as opposed to having	
24	people come into the concourse as well.	
25	For public safety, it enhances	

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	our ability to be out in the field more.	
3	We spend a lot of time doing	
4	administrative paperwork in the office	
5	after we issue inspections. If we	
6	perform inspections and issue violations,	
7	we're able to reduce that time by using	
8	handheld computer systems, smartphones,	
9	to be able to perform inspections in the	
10	field in realtime. Our information will	
11	now be stored inside of a cloud solution,	
12	which actually disseminates the	
13	information much faster than our	
14	traditional practices.	
15	Project eCLIPSE is going to	
16	revolutionize the way we do business in	
17	the City of Philadelphia. ePlan Review	
18	is a huge component of eCLIPSE. That's	
19	where a developer can submit all	
20	documents as a one-stop shop over online	
21	to L&I and it will get routed to other	
22	approving departments where they can see	
23	at which stage their plan level is. We	
24	receive sometimes numerous complaints in	
25	regards to the process being delayed,	

Page 98 1 5/12/15 - WHOLE - BILL 150162, etc. 2. because people don't understand that much of their information is not provided, and 3 then we have to respond usually through 4 forms of written communication. 5 6 process will allow them to track and see 7 exactly where their plan is and who has it, without them actually having to come 8 9 down to the concourse and request it. So we're very excited about the 10 11 new opportunities that eCLIPSE offers to 12 We launched it January 5th, and as mentioned early in my testimony, already 13 14 it's paying off dividends. We've 15 collected over \$1.8 million in delinquent taxes. Much of that is real estate taxes 16 17 to be used for the School District. we're very pleased with the progress that 18 we've made so far. We still have some 19 20 implementation phases to go, but we're on 21 the right track to getting that system up 22 and running by early next year. 23 COUNCILWOMAN TASCO: Sometimes 2.4 you get a complaint -- thank you -- from 25 a resident that the house next door is

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2	maybe looking like it might collapse or		
3	it's vacant. How long does it take you		
4	to get an inspector out to check the		
5	property, and from that point, how long		
6	does it take to get some action on that		
7	property?		
8	COMMISSIONER WILLIAMS: Well,		
9	if we get a report of a pending collapse,		
10	it's immediately. So we get		
11	COUNCILWOMAN TASCO: Let's not		
12	say collapse. The neighbor may not know		
13	the house is going to collapse. They		
14	know it's open, the windows is there,		
15	they're not closed. It looks real bad.		
16	It's just it's and so you know at some		
17	point in time you're going to have		
18	problems. So the neighbor calls and		
19	says, Look, I got this vacant house next		
20	to me, you got to come out and do		
21	something about it. How long does it		
22	take you to get out there to do it and,		
23	second, how long does it take you to do		
24	something about it?		
25	COMMISSIONER WILLIAMS: From		

Page 100 1 5/12/15 - WHOLE - BILL 150162, etc. 2. the description that you just classified, because we take all vacant, open 3 properties very seriously, because we 4 5 don't know the status or the condition 6 for the things that you just mentioned. 7 It may look real bad. Obviously if there 8 are reports that other things are falling 9 or appear to be falling, we get out there 10 immediately. If it's a vacant, open 11 property, we try to respond within five 12 days in terms of our service level 13 agreement to get that property sealed up. 14 But it depends on what the classification is called in as. 15 16 Once the inspector goes out and 17 does an assessment and an inspection, he can then make a determination if it's 18 vacant and open, unsafe or imminently 19 20 dangerous. If it's imminently dangerous, then obviously that is something that 21 22 it's an immediate threat to public 23 safety. We can issue a curbside bid within hours of the inspection and have 2.4 25 the work start that day. If it's an

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2	unsafe structure, then we file a case	
3	against the property owner and we	
4	ultimately try to hold them accountable	
5	for making the repairs, and that goes	
6	through the court process. The same	
7	thing for vacant and open properties.	
8	COUNCILWOMAN TASCO: Well, that	
9	could take some time. In the meantime,	
10	do you board the building up or something	
11	like that? Because some of these	
12	buildings may be worse structurally than	
13	you can see. I know you have inspectors	
14	and they can see that, and the court	
15	process takes some time and all that	
16	bureaucratic stuff takes time, and that	
17	builds up the further danger of the	
18	building.	
19	COMMISSIONER WILLIAMS: Yes.	
20	You're absolutely correct. We do clean	
21	and seal properties. In fact, as	
22	mentioned earlier in my testimony, we've	
23	increased the number of clean and seal	
24	properties by 25 percent over the last	
25	two years. We fully expect to clean and	

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2	seal about 2,000 properties this year,	
3	and that's 500 more than we've cleaned in	
4	previous years. So we're pleased that	
5	we certainly want to make sure we	
6	understand the dangers of open and vacant	
7	properties. Not only do they appear as a	
8	structural risk, but they're open	
9	elements to crime, blight, fire. Those	
10	are the things that they pose an	
11	immediate threat. We spend about \$20	
12	million a year triaging those type of	
13	properties, from demolishing them to	
14	actually getting Police support and Fire	
15	support. So our first goal is to seal	
16	off the property to prevent any further	
17	activity or dangers that can exist from	
18	it being left vacant and open.	
19	COUNCILWOMAN TASCO: Thank you.	
20	I'll come back.	
21	COUNCIL PRESIDENT CLARKE:	
22	Thank you, Councilwoman.	
23	The Chair recognizes Councilman	
24	Neilson.	
25	COUNCILMAN NEILSON: Thank you,	
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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	Mr. President.	
3	Good afternoon, Commissioner.	
4	How are you today?	
5	COMMISSIONER WILLIAMS: Good	
6	afternoon, Councilman.	
7	COUNCILMAN NEILSON: We talked	
8	about in your testimony you identified	
9	some of the new hires you're going to	
10	have. Have there been any issues with	
11	recruiting new hires?	
12	COMMISSIONER WILLIAMS: Last	
13	year I think we had a very successful	
14	recruitment campaign. With the	
15	approval and thank you, City Council,	
16	again for the approval of the \$2 million	
17	last year to hire our current cast of	
18	inspectors. We were able to attract	
19	about 528 applicants. A hundred and	
20	ninety qualified for the examination and	
21	65 passed. So we were able to get an	
22	extremely high level number of qualified	
23	candidates for the Department, and we're	
24	pleased with the results of that process.	
25	COUNCILMAN NEILSON: We're	
1		

Page 104 1 5/12/15 - WHOLE - BILL 150162, etc. 2. appropriating more money for the Department this year, and I would say by 3 the end of this year, the City is going 4 5 to see some transition. Are you planning 6 on this transition at the current time to 7 make certain that our goals set forth within this budget are carried out by he 8 9 or she, whoever might be our next Mayor? Because what I'm afraid about is if I 10 give you all this money now, the next 11 12 Administration comes in and strips it right now, because you know L&I has been 13 14 a target for years through different 15 mayors. You've had the lack of 16 resources, and now we're really giving 17 you the resources. I mean, you've been the first one in many years to be able to 18 19 deliver new resources to the Department, 20 and sitting at this desk now, it's 21 concerning to me that if this transition 22 document isn't well documented in place, 23 a big plan, to make certain that the next 2.4 Mayor is accountable and we can hold that 25 person accountable for the dollars we're

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1	5/12/15 - WHOLE - BILL 150162, etc.			
2	about to spend.			
3	COMMISSIONER WILLIAMS: I			
4	certainly appreciate your comment,			
5	Councilman, and that's an important			
6	concern. The majority of the funding for			
7	this plan for FY16 affects this year's			
8	budget. So the most important, we think,			
9	highest priority recommendations with			
10	vacant strategy, with additional			
11	specialized trade inspectors, with			
12	additional engineers, and fire prevention			
13	inspectors is, the bulk of that is fully			
14	funded for this fiscal year.			
15	That is a concern for future			
16	years, but we thought we've made the case			
17	for the additional inspectors in FY17 and			
18	FY18 that the incoming Administration			
19	will realize its importance and we can			
20	move forward with the remainder of the			
21	plan. But the bulk of the plan is			
22	addressed in this fiscal year and we			
23	fully expect to begin in fact, we've			
24	begun the hiring process working with the			
25	Office of Human Resources, who have been			

Page 106 1 5/12/15 - WHOLE - BILL 150162, etc. 2. very helpful in setting up the procedures for selecting qualified candidates so 3 that we can begin the initiatives. 4 5 In addition, we didn't wait for 6 this fiscal year to start those initiatives. We've established two of the initiatives already with the Vacant 8 9 Strategy Unit and the Fire Prevention Unit. Deputy Commissioner Ralph DiPietro 10 11 is heading up that Fire Prevention 12 initiative for the Department, and we're happy to say that we've actually started 13 14 the process of inspecting large vacant 15 commercial properties. I believe we inspected about 62, and 54 percent of 16 17 them resulted in violations. So we are not waiting until the new Administration 18 arrives. We're starting this process 19 20 because we understand its importance to 21 public safety. 22 COUNCILMAN NEILSON: With the 23 anticipation of us passing the budget and 2.4 the increased funds, which many of us 25 here you know are in full support to get

Page 107 1 5/12/15 - WHOLE - BILL 150162, etc. these resources, and knowing at times 2. just the plain hiring of individuals is 3 an issue, has there been any -- are you 4 5 starting to get that ready to go? 6 Because sometimes I've heard from other department heads sometimes it could take three to six months to hire people. 8 9 Three to six months takes us into another Administration. 10 11 COMMISSIONER WILLIAMS: 12 That's a good point. We started -- we're 13 going to mirror what we've done last year 14 where we actually started the process in 15 March. And you're absolutely correct, it 16 does take about three to six months, more 17 towards six months, to actually get through the recruitment, application, and 18 interview process. So during that time, 19 20 we expect to have those positions 21 actually backfilled, because what we've 22 done is taken experienced inspectors who 23 have experience in Fire Code enforcement 2.4 and vacant strategy management and taken 25 them out of our existing Department's

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2	resources to establish the units. So by	
3	the time we hire those positions, we	
4	already have experienced veterans	
5	performing those duties. We will	
6	backfill those positions, and that takes	
7	about six months. So by September, we	
8	will have those positions completely	
9	filled that we've asked for in this	
10	fiscal year.	
11	COUNCILMAN NEILSON: Thank you,	
12	Commissioner.	
13	Thank you, Mr. President.	
14	COMMISSIONER WILLIAMS: Thank	
15	you, Councilman.	
16	COUNCIL PRESIDENT CLARKE:	
17	Good, Councilman?	
18	COUNCILMAN NEILSON: Was I the	
19	last one? I still got more. I can take	
20	more. I was just going to wait until	
21	everybody else got another shot.	
22	COUNCIL PRESIDENT CLARKE: All	
23	right. We'll	
24	COUNCILMAN NEILSON: With the	
25	training real quick. I don't have a	

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2	lot more.		
3	The training, has there been		
4	any partnerships that you've developed		
5	with local high schools? The school		
6	funding has been an issue here and we're		
7	trying to push our high school kids I		
8	mean, not everybody is a college		
9	student maybe try to push them into		
10	the field and into this type of field in		
11	L&I. Have you reached out to the		
12	community to do your training? I know		
13	you spend a significant amount training		
14	your people. More investment in our city		
15	right here instead of hiring outside		
16	contractors, have courses themselves that		
17	they can give us and save us a little		
18	money.		
19	COMMISSIONER WILLIAMS: That's		
20	something that we certainly can look at.		
21	I think our first priority was to try to		
22	meet the intent of our legislation that		
23	you guys passed last year regarding OSHA		
24	training. That's specialized. And I'm		
25	going to ask my Human Resource Manager,		

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2	Kirk McClarren, to come up and talk about	
3	the vendor that we selected. I think	
4	they have a local affiliation to the City	
5	of Philadelphia.	
6	Kirk, would you please come up	
7	and give a review for the Councilman of	
8	the training that we received this year.	
9	And while he's coming up,	
10	Councilman, I'm certainly open to	
11	exposing our younger people in schools to	
12	the trades, especially through L&I. I	
13	think that's a very important initiative.	
14	It's an opportunity that's there. I	
15	think we need to look at it and try to	
16	develop it, and I'm certainly willing to	
17	work with your office to try to make that	
18	happen.	
19	COUNCILMAN NEILSON: Great.	
20	Thank you, Commissioner.	
21	(Witness approached witness	
22	table.)	
23	COUNCIL PRESIDENT CLARKE:	
24	Thank you, Councilman.	
25	MR. McCLARREN: Good	

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2	afternoon good morning, Councilman.	
3	Kirk McClarren, Administrative Services	
4	Director for L&I.	
5	We partnered with the	
6	<del>-</del>	
	Mid-Atlantic Construction Safety Council	
7	to educate not only the 27 new inspectors	
8	that were approved by Council for FY15	
9	but also our existing inspectors. So we	
10	have that local partnership. They've	
11	been great with providing the OSHA 30	
12	training. To date, over 85 percent of	
13	our existing inspectors have gone through	
14	that process, as mentioned by the	
15	Commissioner in his testimony. And we	
16	should be done that, we expect, in July	
17	or August.	
18	And in addition, we also	
19	partnered with a nationally recognized	
20	building certification preparation	
21	training firm, which is Building and Fire	
22	Codes Academy as well.	
23	COUNCILMAN NEILSON: Thank you.	
24	I got two more, if I can, Mr. President.	
25	No?	

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2	COUNCIL PRESIDENT CLARKE: No.	
3	Can you come back?	
4	COUNCILMAN NEILSON: I can come	
5	back.	
6	COUNCIL PRESIDENT CLARKE:	
7	Thank you.	
8	The Chair recognizes Councilman	
9	Jones.	
10	COUNCILMAN JONES: Thank you,	
11	Mr. President.	
12	I want to start out by saying	
13	that I wrote an article of how I spent my	
14	summer 2013, and what it said was with	
15	L&I. Yeah, I wrote it. It's in my essay	
16	at school. And what we did, thanks to	
17	you, Mr. President, was put together a	
18	commission. We came up with 75	
19	recommendations, and what I'm hearing now	
20	is that many of them, whether you're	
21	talking about OSHA training, whether you	
22	talk about signs at construction sites	
23	that are visible, when you talk about	
24	joint inspections we had a press	
25	conference announcing that firemen are	
4		

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2	actually going to go out and look at			
3	imminently dangerous buildings together			
4	with engineers from L&I or inspectors			
5	from L&I. And so as I hear about			
6	technology being added to this so that we			
7	can quickly do this, it makes me feel			
8	better that someone is listening over in			
9	your department, and I appreciate that.			
10	I want to start with saying that.			
11	COMMISSIONER WILLIAMS: Thank			
12	you very much, Councilman. Certainly			
13	appreciate your support.			
14	COUNCILMAN JONES: So a couple			
15	of questions that how many of the 75			
16	recommendations that were submitted to			
17	you then the Special Commission was			
18	established. Many of those			
19	recommendations were similar. How many			
20	of them have been implemented thus far?			
21	COMMISSIONER WILLIAMS: First,			
22	I certainly want to acknowledge that it's			
23	one of our guiding documents that we keep			
24	with us all the time. Between the			
25	Special Investigative Committee report			

Page 114 1 5/12/15 - WHOLE - BILL 150162, etc. 2. and the Special Independent Commission report, these are the two documents that 3 serve as our guiding lights for reform in 4 5 the Department, and we certainly took 6 them very seriously. We acknowledged 7 them and we began implementation after the five legislative bills were passed. 8 9 Actually, prior to that were some Executive Orders. 10 11 So we believe that we're about 12 70 to 75 percent complete. With me today is my Executive Development -- Director 13 14 of Development Services, Ms. Elizabeth 15 Baldwin, and she could update you on the 16 remaining bills that we -- items in the 17 bills that we have to implement by this 18 year. 19 I can also say that we've been 20 on the road educating and informing 21 people. Just last week prior to that press conference, Elizabeth and I did a 22 presentation for about 60 or so 23 demolition contractors from the General 2.4 25 Builders Contractors Association to

Page 115 1 5/12/15 - WHOLE - BILL 150162, etc. 2. educate them on the next steps, and some of those include new licensing, new 3 demolition contractor licensing, OSHA 4 5 requirements, and special inspections. 6 But Elizabeth can talk more in detail about that. 7 8 COUNCILMAN JONES: Before you 9 do that, one of the most difficult or 10 push-back recommendations was moving the 11 reporting function from the Deputy Mayor 12 for Economic Development to the Deputy Mayor for Public Safety, which I think 13 14 out of all of those recommendations 15 probably was the one that I felt strongly 16 about, because the priority now is safety 17 as opposed to just putting up buildings, 18 just completing construction. So I was glad that you implemented that. 19 20 MS. BALDWIN: Good afternoon, 21 Council. My name is Elizabeth Baldwin. I am the Director of Development. 22 Of the five bills that were 23 2.4 passed last year, there are three 25 remaining components to be implemented.

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2	They are the demolition contractors	
3	license, the special inspections	
4	registration, and the OSHA training for	
5	workers.	
6	The demolition contractors	
7	license we are planning on implementing	
8	on October 1st. It will be a two-tiered	
9	license, Class A and Class B,	
10	incorporating insurance, bonding,	
11	testing, and training for the employees.	
12	The Class A license will require a	
13	\$25,000 bond and it will enable one to	
14	demolish any structure. The Class B	
15	license will require a \$10,000 bond and	
16	it will enable one to demolish a	
17	structure up to three stories in height,	
18	no mechanical demolition.	
19	The special inspections	
20	registration, again, we are moving	
21	forward with that. There is the company	
22	license and the worker license	
23	registration. We are developing the	
24	requirements for those categories outside	
25	of what was stated in the bill, which was	
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2	only demolition and special inspection.	
3	So we're addressing the rest of the	
4	categories in Chapter 17 of the IBC.	
5	OSHA 10 safety training and	
6	OSHA 30, we are working proactively to	
7	better define those requirements, and	
8	we've been meeting with industry	
9	representatives to determine what would	
10	be acceptable as an equivalent. And OSHA	
11	10, we are trying to reach out to the	
12	industry to define exactly who needs OSHA	
13	10.	
14	COUNCILMAN JONES: So a couple	
15	of other quick things, Mr. President.	
16	As we start to look at this	
17	process, the weather issue of why	
18	collapses are happening, we had a couple	
19	of extreme weather events, a couple of	
20	extreme winters with high levels of	
21	snowfall. Have you charted out in the	
22	City where the greatest number in a	
23	colliding scale where these neighborhoods	
24	are impacted, and, if so, could you	
25	provide that to the President to	
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2	distribute to members in Council?	
3	COMMISSIONER WILLIAMS: Yes.	
4	Thank you, Councilman. One of the things	
5	that we're big on is transparency, and	
6	just recently since being put under the	
7	Department of Public Safety or the Chief	
8	of Staff, Everett Gillison, we began to	
9	submit imminently dangerous ID reports.	
10	In addition, we've created similar to	
11	what the Police Department has is a	
12	CompStat, which shows where all of the	
13	crimes in the City of Philadelphia occur	
14	and the type of crimes. So we've adopted	
15	that model in L&I, and we have soon to be	
16	ready, if not ready now, a dashboard that	
17	shows a map and the conditions and the	
18	status of all imminently dangerous	
19	properties in the City of Philadelphia	
20	that we will make available to the	
21	public. And this is important because it	
22	keeps track on where they are, when	
23	they're scheduled for demolition, and the	
24	current status of the property, and you	
25	can look at the history online. So we're	
1		

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2	going to be able to provide that for you.	
3	And to answer your question,	
4	the majority of our ID properties are in	
5	North Central Philadelphia and parts of	
6	East Philadelphia, East North	
7	Philadelphia too around the Kensington	
8	section. We have some in Southwest	
9	Philadelphia. Those are the three major	
10	areas that we have the most number of	
11	unsafe and ID properties in the City.	
12	COUNCILMAN JONES: Under	
13	Philadelphia's Community Sustainability	
14	Initiative, President Clarke mapped out	
15	some of the tax-delinquent properties	
16	that were menacing our financial	
17	condition. It would be interesting to me	
18	to see if that map that you've created	
19	for those tax-delinquent properties	
20	overlap some of those imminently	
21	dangerous properties that we have and to	
22	figure out a special treatment for them.	
23	Thank you, Mr. President.	
24	Thank you, Commissioner.	
25	COMMISSIONER WILLIAMS: Thank	

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2	you, Councilman.	
3	COUNCIL PRESIDENT CLARKE:	
4	Thank you, Councilman.	
5	Real quick, Commissioner, I	
6	wanted to ask you about Bill No. 130655.	
7	It was actually an overlay around the	
8	I probably spoke to you a couple of weeks	
9	ago around the Temple University area	
10	relating to signage and the	
11	proliferation, is an understatement, of	
12	signs all around every property, even in	
13	the historical structures along Diamond	
14	Street. What are we going to do about	
15	that? And I've actually asked the	
16	property owners, some of the more	
17	organized property owners, TAPA, which is	
18	the student housing organization, to	
19	curtail that activity, but they've	
20	basically blown me off, and Ms. Rhynhart,	
21	the people in the public blow me off too.	
22	I know I've referenced that to you,	
23	blowing me off, on something earlier, but	
24	they do it in the public sometimes also.	
25	What are we going to do about	

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2	that? This is ridiculous. I mean, they	
3	put these signs up. They're all	
4	different sizes, huge banners. They're	
5	all around and they just leave them there	
6	all day, and it lends to what we believe	
7	already to be a significant tension	
8	between the community and the student	
9	housing people, because it's essentially	
10	saying this is our neighborhood, we don't	
11	care what it looks like. And it is	
12	overwhelming the community. Can we get	
13	like a very aggressive push to comply	
14	with the law?	
15	COMMISSIONER WILLIAMS:	
16	Absolutely. I think what's important,	
17	that we have a consistent, targeted,	
18	proactive enforcement program to identify	
19	and address those properties that are not	
20	in compliance with the codes regarding	
21	signage, both zoning and the Property	
22	Maintenance Code. Deputy Commissioner	
23	Ralph DiPietro and Tracy Ruffin, who is	
24	here with us today from the Nuisance	
25	Property Unit, certainly can work and	
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Page 122 1 5/12/15 - WHOLE - BILL 150162, etc. 2. we'll continue. Upon that request, we did go out and do our first sweep. 3 conduct sweeps with the Operations Unit 4 5 to go out and look at those issues, other 6 nuisance property issues as well, but signage was one of the things that we took a look at. 8 9 We need a continuous presence, 10 though, because the moment we conduct one 11 sweep, we might issue violations, you get 12 some compliance, and if it dies off, then the proliferation of signs continue to 13 14 pop back up. So I think it's important 15 that we strategically identify, 16 especially at the start of the school 17 year and at the end of the school year when there's that big transition process 18 of students coming into the neighborhood 19 to attend those universities, that we 20 21 address them before they become issues and make it difficult for us to remove. 22 23 But I think that's one of the strategies 2.4 that we should employ. 25 I'll let Deputy Commissioner

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2	DiPietro talk a little bit about the	
3	signage issue in the City of Philadelphia	
4	specifically around Temple University.	
5	COUNCIL PRESIDENT CLARKE:	
6	Thank you, Commissioner.	
7	DEPUTY COMMISSIONER DiPIETRO:	
8	Good afternoon, Council President. My	
9	name is Ralph DiPietro, Deputy	
10	Commissioner of License and Inspection.	
11	I think the Commissioner is	
12	referring to what we deem as business	
13	corridor sweeps. We conduct these	
14	several times throughout the year and try	
15	to pick up we do it both from a life	
16	safety perspective, we're looking at	
17	specifically mixed occupancy areas where	
18	we're finding residential and commercial.	
19	This is one of the ways we sort of	
20	address signage, and I think those are	
21	the ones you're referring to. But	
22	there's also a longer or larger term	
23	scale when we're talking about signage	
24	relative to zoning, more permanent	
25	signage, and I think that's a little bit	

Page 124 1 5/12/15 - WHOLE - BILL 150162, etc. 2. different from what you're referring to in terms of the signs in the Temple area. 3 The object here is to, as the 4 5 Commissioner said, sort of get an ongoing 6 presence in the community so that folks see that that sort of behavior is not permitted. The difficult part is, of 8 9 course we have to leverage resources from other things that the inspectors are 10 11 doing, fire safety functions, property maintenance functions, to sort of 12 concentrate on that. So as of now, 13 14 working with partners in the community, 15 conducting corridor sweeps, maybe some 16 public education and enhanced enforcement I think is probably the next best option 17 in terms of having like a dedicated 18 function. 19 20 Now, at some point when we 21 fully implement all of the Independent 22 Commission recommendations, we'll 23 actually have once again a business licensing unit, and I think that would be 2.4 25 a really appropriate function for those

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2	folks to carry out on a day-to-day basis.	
3	COUNCIL PRESIDENT CLARKE:	
4	Well, with respect to resources and	
5	thank you we are actually waiting for	
6	the Administration on the issue with	
7	respect to the conversation between	
8	Temple University and TAPA, which is the	
9	landlord organization, to enter into an	
10	agreement to provide additional	
11	resources; i.e., a CLIP in the Cecil B.	
12	Moore area. I know the Commissioner is	
13	aware of that. So we're prepared or at	
14	least they are prepared to put additional	
15	resources on the table, but I think that	
16	we should be in a position to be very	
17	aggressive in sending a signal to these	
18	folks that we're just not going to let	
19	them continue to trash the community. I	
20	mean, there are places I go out	
21	throughout Councilwoman Blackwell's	
22	district and other areas and I don't see	
23	anything like it is around Temple	
24	University with the excessive signage,	
25	and it's essentially a continuation of	

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2	this attitude that we don't really care		
3	about the communities over here in North		
4	Philly.		
5	So I really would like to see a		
6	little more aggressive approach, and if		
7	you can come back with some reports with		
8	respect to the number of violations that		
9	have been issued, that will be helpful.		
10	COMMISSIONER WILLIAMS:		
11	Absolutely, Council President. We		
12	certainly will follow up with that.		
13	COUNCIL PRESIDENT CLARKE:		
14	Thank you very much.		
15	The Chair recognizes Councilman		
16	Squilla.		
17	COUNCILMAN SQUILLA: Thank you,		
18	Mr. President.		
19	First of all, thank the		
20	Commissioner for being responsive to our		
21	calls and concerns, and it's every day.		
22	I'm sure you don't only get bothered by		
23	our office but a lot of offices with a		
24	lot of questions, and you're always there		
25	to give a response.		

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2	COMMISSIONER WILLIAMS: Thank		
3	you, Councilman.		
4	COUNCILMAN SQUILLA: We		
5	appreciate that.		
6	Clean and seal, once a clean		
7	and seal is completed, what's the policy		
8	once it's completed when people open it		
9	back up and go inside?		
10	COMMISSIONER WILLIAMS: We		
11	order a reseal. Again, we certainly want		
12	the community to report those as soon as		
13	possible, because the faster we get		
14	there, the faster that we can eliminate		
15	any further damage from someone trying to		
16	break back into that property.		
17	If it's continuously broken		
18	into, we need to look at other methods		
19	such as a permanent seal, which is bricks		
20	and mortar, to try to just continue the		
21	practice. But those are some of the		
22	techniques that we try to use to prevent		
23	further break-ins from us having to come		
24	back out and resealing it right away.		
25	COUNCILMAN SQUILLA: What's the		

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2	process for, I guess, a permanent seal?		
3	Would it be that it was broken into three		
4	times or people were in there? Is there		
5	a certain policy that you have or is it		
6	case by case?		
7	COMMISSIONER WILLIAMS: The		
8	threshold is normally three times, but		
9	it's, again, what the inspector is able		
10	and capable of doing and resources		
11	available.		
12	COUNCILMAN SQUILLA: And then I		
13	know it's another difficult situation.		
14	Usually we use Police also, but when		
15	they're in these properties and then they		
16	end up living in them, I know L&I has		
17	limited resources for once somebody says		
18	they're living there. What would an		
19	inspector do when they go into a house		
20	that was clean and sealed and somebody		
21	happens to be inside?		
22	COMMISSIONER WILLIAMS: Well,		
23	this is a challenge for our department		
24	and it has been for a number of years,		
25	and I'm going to ask my deputy to talk		

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2	about this in detail because he handles	
3	these situations quite frequently when we	
4	get reports of squatters that invade a	
5	property and ultimately take it over	
6	illegally. There is a legal process that	
7	we have to go through actually to	
8	actually get them removed. And so that	
9	becomes part of the challenge for L&I,	
10	because now we have to work with other	
11	departments and other legal agencies such	
12	as the judicial and legislative branches	
13	of government as well as the Police	
14	Department.	
15	So I'm going to let	
16	Commissioner DiPietro come in and fill	
17	you in on some of the details and the	
18	methods used for us to remove squatters.	
19	DEPUTY COMMISSIONER DiPIETRO:	
20	So with respect to vacant and open	
21	properties, when the inspectors find a	
22	property is vacant and open and that's	
23	code defined as open to trespass. If the	
24	property is open on the second floor, the	
25	third floor, that doesn't that's not	
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Page 130 1 5/12/15 - WHOLE - BILL 150162, etc. 2. defined in the code and the Department lacks the authority to go and seal those. 3 But when we do find a property that's 4 5 vacant and open, we'll inspect it. We'll 6 issue a notice of violation to the 7 property owner, as required by law, and I think that's really where we sort of get 8 9 to the heart of your question, because ultimately when that property becomes 10 11 reoccupied to whatever extent that is, 12 it's very difficult for the Department to tell if those folks are there are 13 14 authorized to be there or not. Clearly 15 when a property is falling apart, it's 16 damaged, it's imminently dangerous and 17 it's occupied, irrespective of their right to be there or not, the Department 18 will take that action. We're talking 19 20 really about those properties where the 21 property is sort of intact. 22 So what will happen in those 23 cases, if our Clean and Seal Unit finds 2.4 folks in there, they won't seal the 25 property. They won't chase them out.

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2	really lack the legal authority to do	
3	that. What we will do, however, is issue	
4	a violation to the property owner and	
5	pursue them through court, because	
6	ultimately it's their responsibility to	
7	have those folks evicted from the	
8	property to have the property sealed.	
9	Frankly, very often we do find that those	
10	folks are authorized to be there.	
11	They're a family member or a relative of	
12	the property owners, but there are	
13	occasions where property owners are long	
14	since deceased. And so in those cases,	
15	we take it through the court process. If	
16	we can't identify the owner or the owner	
17	is deceased, we'll ask the judge for an	
18	order to vacate and to seal the property.	
19	And when it comes to that, we're	
20	generally successful. The courts have	
21	been accommodating in those regard, and	
22	then we'll go back out and seal the	
23	property and, if necessary, have the	
24	folks removed either with the Sheriff's	
25	Office or the Police Department.	

Page 132 1 5/12/15 - WHOLE - BILL 150162, etc. 2. COUNCILMAN SQUILLA: And it does sound like a long process, and it 3 is, because we've been through it. 4 5 problem with that I think is that the 6 quality of life of the surrounding 7 neighbors that the squatter has invaded 8 and usually these properties are also tax 9 delinquent. Unfortunately the value of the homes aren't that much, so there's no 10 11 method of forcing the issue. I wonder if 12 we could work through some type of task force to look at a way where we would 13 14 have the Sheriff's Department with L&I 15 and with the Police Department and the Courts to come up with a better way to 16 17 move on these a little faster, because if we have that person and it's 30 days and 18 another 30 days and then 60 days and then 19 20 you go to court and you can't find the 21 person, you don't know who to sue, and no fines are being paid. I just think with 22 23 all our department levels and the smarts 2.4 that we have in all these departments, we 25 need to try to come up with a way to deal

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2	with these issues, especially when we	
3	know that people don't belong and we know	
4	they don't belong and we can't get them	
5	out and they're ruining the quality of	
6	life of the neighbors surrounding that	
7	area. We need to come up with a way to	
8	handle this that would either put the	
9	house up for Sheriff Sale quicker, even	
10	if it's only \$10,000 that's owed, or be	
11	able to seal it up permanently so that	
12	person even though we can't get to the	
13	owner, we can't find the owner or	
14	something. I mean, there's got to be a	
15	way with our Law Department to go through	
16	and do that.	
17	Do you think that L&I would be	
18	interested in that type of meeting?	
19	DEPUTY COMMISSIONER DiPIETRO:	
20	Yeah, most definitely. As I said,	
21	properties where there's suspected	
22	unauthorized occupants are very, very	
23	difficult for us. So absolutely. We'd	
24	be happy to participate in that.	
25	COUNCILMAN SQUILLA: All right.	

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2	Thank you.
3	Thank you, Mr. President.
4	COUNCIL PRESIDENT CLARKE:
5	Thank you, Councilman.
6	The Chair recognizes
7	Councilwoman Tasco.
8	COUNCILWOMAN TASCO: I want to
9	piggyback on that question. What has
10	been so frustrating has been through the
11	years the ability to take control of a
12	property. You got to notify them 20
13	times. You got to go to court 15 times.
14	You got to get to the Sheriff's
15	Department. And it's five or six years
16	before you get control of that
17	department. Have you ever looked at a
18	way to shorten that time period? If you
19	notify somebody twice and tell them your
20	house is going to be demolished and they
21	don't respond, you ought to be able to
22	just go in and demolish it, because they
23	got notice. I mean, some people take
24	advantage of the Department because they
25	know that the law protects them. And I

Page 135 1 5/12/15 - WHOLE - BILL 150162, etc. 2. don't want anybody who owns a property to lose their property, but there has to be 3 a faster way to demolishing a building, 4 5 because if -- or taking it to Sheriff 6 Sale to sell it, because it just -- as the Councilman said, the policy is light and a hazard in the neighborhood. 8 9 just -- you don't have to answer that. 10 mean, you can answer if you want to, but 11 I think your department, this lady here, 12 can find some way that allows you look at other cities how they move properties 13 14 faster than we do. 15 COMMISSIONER WILLIAMS: 16 Councilwoman, I certainly understand the 17 frustration that our residents have been having with the procedure for dealing 18 with especially unsafe vacant properties, 19 20 and we are -- that's why it's one of our 21 top priorities in the Plan for a Safer 22 City, is that we want to use tools such 23 as conservatorship and also the Doors and 2.4 Windows that City Council passed a number 25 of years ago that's been proven to be a

Page 136 1 5/12/15 - WHOLE - BILL 150162, etc. 2. very effective strategy. I just think that we needed the additional resources 3 that you guys are approving for this 4 5 year's budget for us to do all that we 6 can to expedite that process. One of the items that was identified in the Special Independent 8 9 Commission report was improving the legal process between L&I and Law so that we 10 11 can prioritize and get those cases much 12 faster to court, and that will lessen the time for us to be able to address those 13 14 matters. So it won't take nine months. 15 It may take three or four months to 16 address. So we want to be able to not 17 only target those properties proactively instead of waiting for the neighbors to 18 say, I've been waiting for this for three 19 20 years, no one has done anything. We want 21 to get there before it gets to that 22 three-year point and then put those cases in court so we can get the property owner 23 to be held accountable for that, because 2.4 25 it does a number of things. The TRF, The

Page 137 1 5/12/15 - WHOLE - BILL 150162, etc. 2. Reinvestment Fund, sponsored by the William Penn Foundation, three years ago 3 did a study and showed property values 4 5 increased 5 to 15 percent when we 6 strategically enforced properties as 7 opposed to waiting for them to deteriorate and go through a traditional 8 9 process. So our number one priority is 10 11 to make sure that we proactively and 12 aggressively go after those type of 13 property owners to hold them accountable 14 and to get them into court much faster. 15 The other part that we're 16 working on -- and I've worked with the Law Department and Chief of Staff Everett 17 18 Gillison -- is to improve the legal process by having a closer relationship 19 20 with legal-affiliated members, 21 paralegals, to actually process cases much faster than our Code Enforcement 22 23 process staff can do. They can focus on 2.4 doing inspections. Our paralegals can 25 focus on everything that's necessary to

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2	get that owner in court. Because a lot	
3	of the times, especially in Municipal	
4	Court cases, about 25 percent of those	
5	cases get thrown out for administrative	
6	reasons. So bad address, unable to	
7	deliver a writ of service. So those are	
8	the things that we have to tighten up on	
9	so that we can make sure that we get	
10	those properties in court before they	
11	become imminently dangerous or	
12	deteriorated so bad that it becomes	
13	nuisance property. So that's what we're	
14	working on with this plan.	
15	COUNCILWOMAN TASCO: Okay. I	
16	have one other question. I have a lot,	
17	but I'm going to ask just one. I see	
18	that you're going to hire 27 plus	
19	inspectors?	
20	COMMISSIONER WILLIAMS: Yes.	
21	We hired 27 last year. We're hiring an	
22	additional 24 this year.	
23	COUNCILWOMAN TASCO: How do you	
24	recruit them? What's the backgrounds?	
25	Is there a way to cooperate with the	

Page 139 1 5/12/15 - WHOLE - BILL 150162, etc. 2. School District to set up courses in the schools where they can learn this whole 3 business and give jobs to young people 4 5 who may not go to college? COMMISSIONER WILLIAMS: Yeah. 7 As a follow-up to Councilman Neilson's comment earlier, I think it's a great 8 9 idea. Absolutely. The trade inspectors 10 require certain experience and background before being hired to the Department. 11 12 You have to have at least two years experience in one of the industry trades 13 14 to actually become a building inspector. 15 The operational inspectors are a little 16 different in terms of code enforcement. 17 But I think if we can have a discussion 18 about how we can transition high school students into the trades through a 19 20 certified program that can be sponsored 21 either through either the union trades or the GBC or professional affiliated 22 23 organizations, I think it would be a 2.4 great way to offer them an exposure, and 25 then hopefully down the line when they

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2	get the experience, they will be able to	
3	get hired through the City of	
4	Philadelphia. I think that's a great,	
5	great opportunity to combine what we're	
6	teaching in schools to further employment	
7	and educational opportunities here in the	
8	City of Philadelphia.	
9	COUNCILWOMAN TASCO: Thank you.	
10	COUNCIL PRESIDENT CLARKE:	
11	Thank you, Councilwoman.	
12	The Chair recognizes Councilman	
13	Jones.	
14	COUNCILMAN JONES: Yes. I	
15	wanted to follow up on what Councilwoman	
16	Tasco said and before her Councilman	
17	Neilson said, that we have an opportunity	
18	to create our own stimulus package within	
19	neighborhoods. Whenever you hire that	
20	many people, there's a pipeline that	
21	should be developed right out of our	
22	public school system. There are many	
23	good trade schools in the City of	
24	Philadelphia that if you put in the specs	
25	of what you're looking for at the end of	
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2	a day for a municipal employee, you could		
3	retro-engineer the curriculum to fit		
4	that. They can fit a math class into the		
5	design of scaffolding for a building		
6	externally. You can do geometry		
7	questions, things like that. But if we		
8	work with our school system, we don't		
9	have to hire folk from Podunk County. We		
10	actually hire some of our young people,		
11	and it does something that I think is		
12	very important. You put a hammer in		
13	someone's young at-risk hands, you take a		
14	hammer out of their hand and they become		
15	responsible citizens because they have		
16	gainful employment. I've noticed that		
17	over the last budget period, you		
18	commissioners are really looking at that,		
19	but I think we can do a step further by		
20	meeting with the trade school and saying,		
21	Well, what kinds of folk do you produce?		
22	Mercy Academy right down the		
23	street from on Henry Avenue, they		
24	found that some of the construction guys		
25	during the summer said, We don't want any		

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2	other kids but the kids that come from	
3	there, and it was a validation of the	
4	process of training. We have to be able	
5	to connect them to real jobs. And I	
б	applaud you for what you're doing, but	
7	challenge you to do more, because there	
8	are folk that's sitting in this Chambers	
9	that will work, raise a family, pay taxes	
10	in the City of Philadelphia, become	
11	football coaches, not necessarily	
12	successful, but at least giving back to	
13	young people that otherwise won't have	
14	that opportunity. So the more you can	
15	do, the better.	
16	COMMISSIONER WILLIAMS: Thank	
17	you, Councilman. I'm absolutely open to	
18	look at an apprenticeship type program.	
19	That's certainly something that I think	
20	would be of value, especially to our	
21	young people in the City of Philadelphia	
22	to look for gainful, meaningful	
23	employment right here in the City,	
24	especially with the amount of development	
25	that is happening. We are on the rise.	
1		

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1	5/12/15 - WHOLE - BILL 150162, etc.	
2	Our building permits are increasing, and	
3	opportunities should avail themselves to	
4	those that live, work, and go to school	
5	here in the City of Philadelphia. So I'm	
6	very open to that as well.	
7	COUNCILMAN JONES: Giving	
8	credit to Councilman Neilson and	
9	Councilwoman Tasco who raised this issue.	
10	Thank you.	
11	COUNCIL PRESIDENT CLARKE: Are	
12	you good, Councilman?	
13	COUNCILMAN JONES: Yes.	
14	COUNCIL PRESIDENT CLARKE:	
15	Thank you. There appears to be no other	
16	members teed up. I want to thank you	
17	very much for your testimony. Have a	
18	good day.	
19	COMMISSIONER WILLIAMS: Thank	
20	you, Council President. And if I can	
21	close, I just wanted to interrupt	
22	Councilwoman Tasco for a second and say I	
23	know this is our last budget together and	
24	it's been a pleasure working with you and	
25	I am honored to have known you for all	

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2	the years, and thank you for the support	
3	and wish you nothing but the best in your	
4	future retirement. God bless.	
5	COUNCILWOMAN TASCO: Thank you	
6	very much. I'll see you around.	
7	COMMISSIONER WILLIAMS: I'm	
8	sure you will. I got you.	
9	COUNCIL PRESIDENT CLARKE:	
10	Thank you.	
11	COMMISSIONER WILLIAMS: Thank	
12	you, Council President.	
13	COUNCIL PRESIDENT CLARKE:	
14	You're welcome.	
15	Although we do have two days of	
16	callbacks, Commissioner.	
17	COMMISSIONER WILLIAMS: Yes,	
18	sir. Yes, sir. Understood.	
19	COUNCIL PRESIDENT CLARKE: You	
20	may be on that list.	
21	This Committee will stand in	
22	recess until Thursday, May 21st, 2015 at	
23	1:00 p.m., at which time we will	
24	reconvene in Room 400, City Hall.	
25	Thank you all very much.	
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# Committee of the Whole May 12, 2015

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                     (Committee of the Whole
 2
 3
          adjourned at 12:50 p.m.)
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2	CERTIFICATE		
3	I HEREBY CERTIFY that the		
4	proceedings, evidence and objections are		
5	contained fully and accurately in the		
6	stenographic notes taken by me upon the		
7	foregoing matter, and that this is a true and		
8	correct transcript of same.		
9			
10			
11			
12			
13			
14	MICHELE L. MURPHY		
15	RPR-Notary Public		
16			
17			
18			
19	(The foregoing certification of this		
20	transcript does not apply to any reproduction		
21	of the same by any means, unless under the		
22	direct control and/or supervision of the		
23	certifying reporter.)		
24			
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104:1 105:1	112:14	<b>34th</b> 43:8	65:1 66:1	<b>528</b> 103:19	40:6			
106:1 107:1	<b>2014</b> 5:8,10	<b>36</b> 30:23	67:1 68:1	<b>54</b> 5:17	8th 33:11,13			
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116:1 117:1	82:13	<b>4</b> 5:12 6:23	77:1 78:1	98:12	<b>90some</b> 20:9			
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120:1 121:1	<b>2016</b> 2:12,15	<b>400</b> 1:6 77:22	81:1 82:1	6	<b>949</b> 49:12			
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128:1 129:1	34:15 47:25		89:1,23,23	114:23				
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134:1 135:1	<b>2020</b> 2:24	<b>45</b> 5:10 17:19	92:1 93:1,2	77:7				
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138:1 139:1	3:20	<b>47</b> 5:12 56:24	95:1 96:1	<b>62</b> 34:4				
140:1 141:1	2023 14:3	65:14	97:1 98:1	106:16				
142:1 143:1	<b>2024</b> 14:3	<b>476</b> 76:13	99:1 100:1	<b>63</b> 80:25				
144:1 145:1	<b>2028</b> 14:3	<b>48</b> 37:15	101:1 102:1	<b>65</b> 49:7				
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<b>15th</b> 31:21	138:22	15:1 16:1	117:1 118:1	20:18,21				
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# City of Philadelphia

# **Recessed Hearing Notice**

May 5, 2015

The Committee of the Whole of the Council of the City of Philadelphia held a Public Hearing on Tuesday, May 5, 2015, and recessed the public hearing until Tuesday, May 12, 2015 at 10:00 AM, in Room 400, City Hall, to hear further testimony on the following:

150162	An Ordinance to adopt a Capital Program for the six Fiscal Years 2016-2021 inclusive.
150163	An Ordinance to adopt a Fiscal 2016 Capital Budget.
150164	An Ordinance adopting the Operating Budget for Fiscal Year 2016.
150179	Resolution providing for the approval by the Council of the City of Philadelphia of a Revised Five Year Financial Plan for the City of Philadelphia covering Fiscal Years 2016 through 2020, and incorporating proposed changes with respect to Fiscal Year 2015, which is to be submitted by the Mayor to the Pennsylvania Intergovernmental Cooperation Authority (the "Authority") pursuant to the Intergovernmental Cooperation Agreement, authorized by an ordinance of this Council approved by the Mayor on January 3, 1992 (Bill No. 1563-A), by and between the City and the Authority.

Immediately following the public hearing, a meeting of the Committee of the Whole, open to the public, will be held to consider the action to be taken on the above listed items.

Copies of the foregoing items are available in the Office of the Chief Clerk of the Council, Room 402, City Hall.

Michael Decker Chief Clerk

# BOARD OF PENSIONS AND RETIREMENT FISCAL YEAR 2016 BUDGET TESTIMONY MAY 12, 2015

#### **EXECUTIVE SUMMARY**

## **DEPARTMENT MISSION AND FUNCTION**

Mission: The Board of Pensions and Retirement (the Board) is responsible for the creation and maintenance of an actuarially sound Retirement System for the benefit of all current and future benefit recipients. The nine member Board is composed of the Director of Finance, who serves as chairperson, the Managing Director, the City Solicitor, the Human Resources Director, the City Controller and four members who are elected by the Civil Service employees of the City. In addition, there is one non-voting member on the Pension Board, who is appointed by the President of City Council. The Executive Director administers the day-to-day activities of the Retirement System, providing services to over 64,000 members.

Description of Major Services: The Board acts as a 'trustee' to make sure that the Retirement System remains actuarially and financially sound for the benefit of current and future benefit recipients. With the assistance of staff and professional consultants, the Board manages assets in the pension system and develops policies and strategies that enable the Board to successfully implement its fiduciary duties. In addition, the Board formally approves all benefit applications.

## PROPOSED BUDGET HIGHLIGHTS/FUNDING REQUEST

Budget Highlights: The Pension Board is entirely funded by the Pension Fund. The Pension Board's proposed FY16 budget is \$2.4 million lower than the current projection for FY15 because FY15 included one-time costs related to the One Philly Project.

Fund	Class	FY14 Actual	FY15 Current Projection	FY16 Proposed Budget	FY16-FY15 Change	FY16-FY15 Percent Change
	100	6,448,745	7,058,000	7,170,000	112,000	1.6%
1 2 2 2 T	200	1,753,784	5,093,667	2,538,000	(2,555,667)	-50.2%
Other*	300/400 800	65,771 178,885	138,000 125,000	138,000 125,000	.0	0.0% 0.0%
72-3/9/2	Total	8,447,185	12,414,667	9,971,000	(2,443,667)	-19.7%
15 m 1699	Positions	50	77	73	Ō	0.0%

#### Staff Demographics Summary (as of December 2014)

Full-Time Staff Executive Staff Average Salary - Executive Staff Median Salary - Executive Staff

Total	Minority	White	Female
58	36	22	44
7	5	2	4
\$107,537	\$95,492	\$137,649	\$79,583
\$98,325	\$98,325	\$159,131	\$77,634

## **Employment Levels (as of December 2014)**

Full-Time Positions Part-Time Positions Executive Positions

Budgeted	Filled
77	58
0	0
7	7

# Contracts Summary (\* as of December 2014)

Total amount of contracts
Total amount to M/W/DBE
Participation Rate

FY10	FY11	FY12	FY13	FY14	FY15*
\$31,026,354	\$32,546,075	\$27,410,231	\$29,890,980	\$37,621,563	\$8,263,554
\$3,372,233	\$4,216,549	\$2,560,146	\$3,939,110	\$4,881,899	\$1,196,500
11%	13%	9%	13%	13%	14%

### **DEPARTMENT PERFORMANCE (OPERATIONS)**

The Pension Board staff is efficient and professional. One of the measures we use is the administrative cost per member to perform our duties. The most recent data available shows that through June 30, 2014, our cost to administer the plan is \$130 per member. Although the previous annual cost figures decreased from prior years, the \$130 cost is the lowest for a full fiscal year since adopting the measurement. According to the Pennsylvania Employee Retirement Commission, our annual cost per employee is among the lowest in the industry.

An additional measure we use is the time it takes an individual to obtain an appointment with a counselor. Since implementation of a more coordinated scheduling process, the time has reduced considerably, from more than four weeks to often less than two weeks. The availability of the counselors also improved by allowing estimates and retirements via mail.

### **DEPARTMENT CHALLENGES**

Ongoing management challenges include harnessing advanced technology in the marketplace to create further efficiencies for our employees to utilize. The burgeoning availability of forms on our web site that are commonly used by members, along with the ability to complete retirement via mail, are examples of using technology and/or alternatives to the traditional counselor appointment to provide additional options for our members and increase efficiency.

An initial challenge was to coordinate the workflow of the department in a manner that enabled the talented and knowledgeable staff to fully use their skills. By creating a largely flat organization and empowering our employees to challenge the conventional or accepted way of doing things, we believe the free flow of ideas among all of us has resulted in finding improvement of processes and growth of our professionals.

The current challenge is to continue to ensure that silos do not exist and that everyone feels empowered to share their ideas and/or question established procedures to improve the workplace. A central challenge of the Board and investment staff is to continue to work diligently to identify investments which will reduce fees, provide above-market returns and mitigate risk.

#### **ACCOMPLISHMENTS & INITIATIVES**

Improved Returns and Updated Investment Strategy: Following the financial distress and contraction of the world stock markets in 2007-2009, the Fund reviewed its asset allocation and adopted an asset mix intended to create more income and reduce relative risk; while positioning itself to capture positive market performance. The annual market returns and corresponding actuarial returns are listed in the following table. The actuarial return smoothes gains and losses over a number of years to lessen their impact on any one year.

Fiscal	Market	Actuarial			
Year	Return	Return			
FY10	13.8%	12.9%			
FY11	19.4%	9.9%			
FY12	0.2%	2.4%			
FY13	12.1%	5.1%			
FY14	15.7%	4.8%			

Increased Number of Electronic Fund Transfers: The Board continues to increase the percentage of monthly benefit recipients who receive their payment through electronic funds transfer (EFT). That number now stands at 31,764, representing over 91% of the Board's monthly payments. Each monthly EFT recipient saves the Board \$4 in postage annually.

Improved Online Access to Information: The Board continues to update its website to include more forms that are commonly used by members and provide access to retirement benefit and investment information for those who are

interested in learning more about the Pension Fund. Minutes of the Board's monthly benefit, investment and deferred compensation meetings are posted to this site as soon as they are approved by the Board.

Increased Number of Deferred Compensation Participants: The Board continued to increase the number of deferred compensation participants by holding deferred compensation seminars at department locations, distributing educational materials, implementing online enrollment and contribution authorization, and by generally increasing employee awareness of the benefits of the program. Membership in deferred compensation through February 28, 2015 was 18,544 (up from 17,496 on February 28, 2014) with total assets of \$896 million (up from \$824 million on February 28, 2014).

The current budgeted staffing level appears to be at or close to the appropriate level. Our intent is to continue to evaluate and review the vacancy level based on necessity. The fiscal year 2015 budget contains funding for 77 positions that service nearly 65,000 participants. This is the same number of positions that are budgeted for in the current fiscal year. To date in FY15, the Board has no expenditures for temporary staff. The Board anticipates overtime expenditures of approximately \$20,000 in FY15 to address a significant increase in retirements from DROP during the period November 2014 through February 2015. Current DROP participation levels do not forecast a repeat of this peak activity level through FY20, minimizing the Board's need to utilize overtime going forward.

Overtime and temporary staff expenditures during previous years were as follows: FY14 (\$0 / \$0); FY13 (\$0 / \$3,336); FY12 (\$0 / \$0); FY11 (\$1,580 / \$1,389); FY10 (\$45,051 / \$22,175); FY09 (\$112,963 / \$66,814); and FY08 (\$111,332 / \$89,031).

The staff of the Board of Pensions is 76% female, 57% African-American and 5% Asian-American. The Board's executive staff is composed of the Executive Director, Deputy Pension Director, the Chief Investment Officer and two Benefit Administrators. The demographic of the executive staff is 60% female and 60% minority. There is not a large multilingual population at the Board. One staff member speaks Italian.

#### Staff Demographics (as of December 2014)

	Full-Time Staff			Executive Staff			
	Male	Female		Male	Female		
	African-American	African-American		African-American	African-American		
Total	4	** \$ \( \frac{1}{29} \times \( \frac{1}{29} \times \) = \( \frac{1}{29} \times \( \frac{1}{29} \times \) = \( \fra	Total	12473% OZZZ (SV			
% of Total	6.9%	50.0%	% of Total	0.0%	57.1%		
	White	White		White	White		
Total	1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1	~ .42 <b></b>	Total	2.2.2	* ' * O '		
% of Total	12.1%	25.9%	% of Total	28.6%	0.0%		
	Hispanic	Hispanic		Hispanic	Hispanic		
Total	O O O	0	Total	0	** . ** ** O **		
% of Total	0.0%	0.0%	% of Total	0.0%	<u>0.0%</u>		
	Asian	Asian		Asian	Asian		
Total	y <b>3</b> ∜ ′ .	≥ 2. 0 ° .	Total	* 4 1 2 4 1	0		
% of Total	5.2%	0.0%	% of Total	14.3%	0.0%		
	Other	Other		<u>Ot</u> her	Other		
Total		0.4564	Total		0		
% of Total	0.0%	0.0%	% of Total 0.0%		0.0%		
	Bi-lingual_	Bi-lingual		Bi-lingual	Bi-lingual		
Total	** *** <b>6 6 6 1</b>	0 20 20	Total		0.00		
% of Total	0.0%	0.0%	% of Total	0.0%			
	Male_	Female		Male	Female		
Total	145	44	Total	3	7/27 1 1 1 1 4 1 1 1 1 1 1 1 1 1 1 1 1 1 1		
% of Total	24.1%	75.9%	% of Total	42.9%	57.1%		

### M/W/DBE Participation on Large Contracts FY15 Contracts

Vendor	Service Provided	Amount of Contract	RFP Issue Date	Contract Start Date	Ranges in RFP	% of M/W/DBE Participation Achieved	S Value of M/W/DBE Participation	Total % and \$ Value Participation - All DSBEs	Living Wage Compliant?
			75 27 E		MBE: N/A	- 0%	\$0		
400 Capital	Hedge Fund Manager	\$924,392	N/A	6/1/13	WBE: N/A	0%	\$0.50	- 0%	N/A
.41,42,57			777		DSBE: N/A	0%	\$0	\$0	
	Hedge Fund Manager	\$623,552	N/A	2/1/13	MBE: N/A	0%	\$0		N/A
Axonic					WBE: N/A	0%	\$0	0%	
					D5BE: N/A	0%	\$0	\$0	
	#\$ 2###################################	54,434	14/25	And in	MBE: N/A	// O%		45 JA4 1	
KKR	Hedge Fund Manager	\$390,312	N/A	7/1/13	WBE: N/A	0%	\$0	0%	N/A
					DSBE: N/A	0%	<b>\$0</b>	\$0	
ICMA-RC	457 Plan TPA	\$266,460	N/A	9/1/12	MBE: N/A	0%	\$0		Yes
					WBE: N/A	0%	\$0	0%	
					D5BE: N/A	0%	\$0	so	
PFM -	Oppty Fund Mgr of Mgrs	\$262,751>	N/A	11/1/08	MBE: N/A	- 87%	\$227,736	1 200	Yes
					WBE: N/A	13%	\$35,015	å 100% -	
					DSBE: N/A	0%	SO S	\$262,751	

As part of the Board's efforts to increase participation goals, the Board again conducted a Utilization Study using PSN to determine the number of available minority and women owned investment management firms that meet the Board's minimum criteria among the investment universe. Using the PSN Database, Staff created a filter to get a universe of managers that have a 3 year track record and an active product with at least \$100 million in Assets Under Management. After running the filter, 1,170 firms with 8,159 products were available. Of this amount, 110 firms and 494 products had greater than 50% minority or woman ownership. This equates to 9.4% of firms and 6.1% of products. As of 2/28/2015, the Board had a total 108 managers, of which 26 were MWBE products, a percentage of 24.1%.

The Board also developed criteria which broadened the scope of investment opportunities for emerging, minority or women managers outside the areas of public equities and fixed income to extend to the area of private equity, real estate and hedge funds. The new criteria resulted in the hiring of several diverse managers in the area of alternative investments. The Board anticipates continued allocations to diversity managers in the alternative asset class during the remainder of calendar year 2015. More detail is included in the Investment section of our testimony.

Fees paid to investment managers make up the largest portion of the Board's contract expenses. These management fees are asset based and can vary greatly depending on the change of asset levels, making fees for the remainder of FY15 and FY16 difficult to project.

Recently, the Board agreed to support the Thirty Percent Coalition. This Coalition is a group of industry leaders, including institutional investors, who collaborate to achieve gender diversity in public company boardrooms. In addition, we work closely with our proxy consultant and join with other public pension funds to leverage our shareholder influence in order to increase ethnic and gender diversity and reform general corporate governance.

Additional outreach to increase the Board's participation percentage includes sending notification of every RFP to the following organizations:

- African American Chamber of Commerce of Pennsylvania, New Jersey and Delaware
- Greater Philadelphia Chamber of Commerce

- National Association of Asian American Professionals
- Greater Philadelphia Urban Affairs Coalition
- Women's Business Development Center

Furthermore, we send notification of all RFP's to OEO.

It is the Board's intent to continue our outreach efforts in order to increase the use of minority, women and local managers, while also prudently exercising our fiduciary duty to the Pension Fund.

### FEDERAL AND STATE (WHERE APPLICABLE)

N/A

#### **OTHER**

#### Funding Percentage:

According to the Board's 2014 Actuarial Valuation Report, the funding percentage for the plan year ending on June 30, 2014 is 45.8%, a decrease from the 47.4% funding level for the same period in FY13. According to the actuary, the valuation results reflect the effect of a decrease in the assumed rate of return from 7.85% to 7.80% and the application of a 0.54% liability load to account for funding of benefits payable under the Pension Adjustment Fund (PAF). The actuary states further that "while this ratio may appear to reflect lack of progress in funding, the Fund's risk profile is being improved by including funding for the PAF and lowering the discount rate."

On a market to liability basis, the funding percentage increased from 43.9% to 46.1% for the plan year ending June 30, 2014, reflecting favorable investment return results.

The Board continues to work with the Administration to reduce the assumed rate of return. The Board voted in March 2014 to reduce this rate from 7.85% to 7.80%. Over the last seven years, the assumed rate of return has been reduced ninety five basis points (8.75% to 7.80%), which is more than three times greater than the combined reductions in the entire history of the fund. As indicated by the actuary, although reducing the assumption rate is a factor that reflects negatively on the current funding ratio, the lower rate improves the Fund's risk profile going forward. Through February 2015, the average annual return of the Fund since inception is 7.80%.

### Legislation:

The Board continues to administer the terms of Council legislation concerning DROP and PLOP, subject to applicable stipulations agreed to by the unions and the administration, staying full implementation pending the outcome of current litigation.

Plan 10, the hybrid defined benefit and defined contribution plan, has been implemented for new Police, Fire, Exempt, Non-Represented, District Council 33 and 47 represented, Deputy Sheriff's, Correctional Officers, and Register of Wills employees. The Correctional Officers and Register of Will employees are mandatory Plan 10 participants; while all other employees have the option to opt out of Plan 10 and pay an additional 1% pension contribution rate.

## Retirements:

From July 1, 2014 through February 28, 2015 there were 823 retirements and 455 withdrawals of contributions. The totals for the corresponding period in FY14 were 820 retirements and 577 withdrawals of contributions.

For the period July 1, 2014 through February 28, 2015, there were 352 DROP enrollments. For the corresponding period of July 1, 2013 through February 28, 2014, there were a total of 274 DROP enrollments.

#### Retirement Seminars:

Retirement Planning Seminars continue to be attended by an average of 60 persons per session. Eight (8) of these programs are held per year.

A secondary retirement education program designed to serve those employees in the early stages of retirement planning, has been in place for five years. The average attendance at these sessions, which are held six times per year, is 60 employees. In addition, the Board's Deferred Compensation Provider has a Certified Financial Planner available for consultation free of charge for all members.

The Board utilizes its own staff and that of the 457 Plan Third Party Administrator to deliver presentations at these seminars. As a result the projected cost for providing these programs in FY1S, and all years going forward, is limited to the cost of distributing handouts of the various presentations. This is an annual saving of approximately \$50,000 per year in comparison to the cost of compensating presenters from outside the Board.

Pension staff also participates in education seminars at the Fraternal Order of Police, Firefighters Local 22, District Council's 33 & 47, as well as various City departments for non-represented and exempt employees several times per year.

#### Investments:

The Pension Fund returned 15.6% on a market basis for the fiscal year ending June 30, 2014 with a net asset value of \$4.91 billion. The actuarial market basis return was 15.7% reflecting the differences created by the actuary using a different return calculation method that is more sensitive to the timing of cash flows, with a net asset actuarial value of \$4.81 billion. Based on the annual actuarial valuation, the Fund's actuarial return, which is the ten-year smoothed return, as of June 30, 2014 was 4.81% and the funding ratio was 45.8%, a reduction from the funding ratio of 47.4% for June 30, 2013, reflecting mainly the 0.05% decrease in the assumption rate and the 0.54% liability for the Pension Adjustment Fund.

In 2014 the Plan was named *Institutional Investor's* Small Public Plan of the Year, a category that includes public plans that are \$15 billion and under in assets managed. Institutional Investor, a monthly periodical that is published by Euromoney Institutional Investor, held their 12th annual Industry Awards event in New York City in June of 2014. The awards recognize U.S. institutional investors whose innovative strategies and fiduciary knowledge stood out in the eyes of the investor community for their extraordinary performance, risk management and service.

Working in conjunction with the Plan's General Consultant and investment staff, the Board approved an asset allocation strategy in January of 2015 that reaffirmed last year's target portfolio mix. The allocation study continues to focus on the optimal allocation mix of investment strategies that will achieve the targeted actuarial level of return at the lowest possible level of risk to the Plan. The asset mix builds on the prior allocation recommendation to target strategies that are designed to generate current income while also dampening the overall level of return volatility.

The Board, with assistance from the Plan's General Consultant and investment staff, conducted a comprehensive review of the Plan's Opportunity Fund, a Manager-of-Manager program designed to provide capital to diverse, local and emerging investment managers that have traditionally faced certain disadvantages when seeking institutional capital. After a thorough review of all options available, the Board elected to restructure the Opportunity Fund allocation in a way that would better reflect the current investment landscape and the new asset allocation and strategy implementation. The restructuring moved the Plan away from the Manager-of-Manager model and focused on creating a direct relationship with the underlying investment managers. The benefits of this restructuring are as follows:

- Direct relationship provides the Board with greater flexibility and control for the review, selection, sizing, monitoring and termination of investment managers. In addition, direct relationships allow greater flexibility to adjust the overall portfolio to meet asset allocation targets and the payment of benefits.
- Removes the additional layer of fees that were charged by the Manager-of-Managers and provides the
  opportunity to negotiate investment manager fees directly.
- Diverse, local and emerging investment managers want to have a direct relationship with Institutional Investors. This relationship is symbiotic as the City benefits from greater control of its investments and the manager benefits in the marketplace by having a direct institutional relationship which is often required prior to receiving more capital from other institutional investors.
- Focuses the Opportunity Fund mission to invest in diversity, local, and emerging managers across all asset classes, including Alternative Investments, including (but not limited to) private equity and private real estate. This will increase the number of funds available beyond the current universe and offer the Plan more options for the strategic deployment of capital.

 The overall sizing of the Opportunity Fund has, and will continue to, increase as all asset classes and strategies are included.

The Plan initiated a comprehensive search across all asset classes to seek out the best available diverse, local and emerging investment managers. Existing Plan managers were evaluated alongside external managers and a final line-up of high quality domestic equity, fixed income, and international managers were selected for a direct allocation of capital. The allocations made to diversity and local investment managers total \$499 million.

As part of this transition away from the manager-of-manager model to a direct fund investment in diverse, local and emerging managers in the domestic equity, international equity and fixed income asset classes, the Board was able to negotiate a reduction in overall fees of approximately \$900,000 per year going forward.

The Board continues to seek out high quality diverse, local, and emerging managers for allocations across all asset classes, including alternative investments. It is also expected that these additional allocations will increase the diversity participation in the Plan while providing superior risk adjusted returns to the beneficiaries.

It is the goal of Board of Pensions staff to continue to provide education and improved services to its members.

# DEFENDER ASSOCIATION OF PHILADELPHIA

1441 Sansom Street Philadelphia, PA 19102 (215) 568-3190

CHARLES A. CUNNINGHAM
ACTING DEFENDER

MEMORANDUM March 31, 2015

TO:

HONORABLE DARRELL L. CLARKE, COUNCIL PRESIDENT AND

MEMBERS OF PHILADELPHIA CITY COUNCIL

FROM:

CHARLES A. CUNNINGHAM, ACTING DEFENDER

DEFENDER ASSOCIATION OF PHILADELPHIA

RE:

STATEMENT IN SUPPORT OF FISCAL YEAR 2016 APPROPRIATION

REQUEST FOR THE DEFENDER ASSOCIATION OF PHILADELPHIA

Good morning Council President Clarke and Members of City Council. My name is Charles A. Cunningham, Acting Defender of the Defender Association of Philadelphia, and I am here to present testimony in support of the Association's FY 2016 budget appropriation. With me today is Kristen Muhl, Chief Financial Officer for the Association.

The Defender Association of Philadelphia is an independent, not-for-profit corporation that provides legal representation to indigent Philadelphia citizens through a purchase of services contract with the City of Philadelphia. Defender attorneys represent adults and juveniles charged with criminal offenses, adults and juveniles who become the subject of involuntary civil mental health commitment procedures, and dependent and neglected children whom the City's Department of Human Services designates as in need of a Child Advocate to protect their legal rights. The office receives all of its cases through an appointment process managed by the Courts. Only those who meet the indigence standards set by the Courts will be appointed a "public defender." The Defender Association cannot provide representation unless appointed by the Courts to do so and cannot reject a case unless such representation would constitute a conflict of interest. The

Association receives approximately 65,000 new cases per year, or 70% of the cases available for appointment.

For FY 2016, the Budget Director has appropriated a budget of \$41,753,949. The Association is requesting an additional appropriation of \$5.1 million, to be distributed in the following areas:

- Eight (8) attorney positions. Changing from a system of three divisions (misdemeanors, felony waiver and jury trials) to a system of six zones, each with a mix of all levels of cases, increased our need for supervisors and assistants. Eight attorney positions were added during the transition and we are now asking for funding for those positions.
- Five (5) administrative positions. We need two (2) scanning clerks and three (3)

  Information Technologies staff (one systems developer and two desktop support personnel).
- Salary parity. The City added \$500,000 to the budget to advance the promised goal of achieving salary parity between Association employees and City employees. We are asking for an additional \$1.5 million in FY 2016; however \$6 million is needed if we are to reach our goal of parity within the next three years.
- Medical costs. At one time, the City automatically added a 10% increment to the budget each year for health insurance increases. That increment was subsequently removed and each year we must renegotiate an increase in this category.
- Benefits costs. Benefits costs, employer taxes, etc., related to the wage increases and new positions.

Although it may appear that the Defender Association's budget is large in comparison to that of the District Attorney's Office, it would be unfair to compare the two offices without accounting for the differences in funding. As an independent entity, the Association must provide for every expense

related to running an independent office and does not have access to City resources. Unlike the District Attorney's Office, the Defender Association's budget must fund all aspects of a stand-alone business: rent, utilities, equipment, telephone systems, computers, supplies and expenses, payroll taxes, benefits such as health insurance, life insurance, disability, and Workers' Compensation, malpractice insurance, business and property insurance, etc. In addition, the District Attorney's Office receives forfeiture monies, state and local grants and receives funding for technology and new initiatives through the City.

Although the Association made the change to the Zone System much later than the other criminal justice partners, the system is functioning well. Zoning promotes more one-to-one contact with clients, better file control and fewer continuances, thus keeping cases moving through the system.

The advent of electronic filing for criminal matters and the passing of discovery through electronic means within the past two years have placed increasing demands on our Information Technologies Department. There are also an increasing number of cases where videos, other electronic devices and social media have become important pieces of evidence. Therefore, it is incumbent upon the Defender Association to make every effort to locate this type of evidence and expend resources to retrieve it. Obviously this requires a change in our practice and our requirements. Because of these changes, it is even more imperative that our Information Technologies Department have the resources to ensure that we are able to keep pace with our partners in the criminal justice system.

We continue to work toward the creation of an electronic file, which we call the Defender Case Management System (DCM). Our DCM system includes notes of testimony, discovery, investigation reports, attorney case file notes, status and case tracking information using the bar

codes on the files. This system, while not only enabling us to better track our files, has also enabled us to retrieve information even if the file cannot be located. These advances cut down on the need for continuances and therefore save time and money.

The decision to start scanning closed trial files and to stop using an offsite storage facility to archive closed files continues to reap benefits for the office, both from the perspective of savings and file accessibility. We now have 6 ½ years of trial files in electronic form and have reduced our offsite storage inventory by more than 50%. Almost without exception, no trial files have been sent to off-site storage since 2002.

The Defender Association continues to work with the First Judicial District and the District Attorney's Office to ensure an efficient criminal justice system. Through programs such as the Accelerated Misdemeanor Program, Crash Court and other diversion courts such as Treatment Court, Veteran Court and Domestic Violence Court, many cases have been diverted from the trial room to programs that will help both the client and our community. In addition to these programs, the Defender Association plays a major role in the Intermediate Punishment Program. Again we are talking about a program that saves valuable judicial time while at the same time addressing the issues that have led to the client's involvement in the judicial system. Last but not least, the Defender Association handles many early parole petitions that, with the consent of both the District Attorney and the Court, enable people to gain an early release from an overcrowded prison system. We are also prepared to expand this program to other clients who were not originally appointed to the Defender Association, but now find themselves without representation. This will only require a small increase in our administrative staff, approximately one person at a cost of \$50,000 (this includes benefits). At the same time it has been estimated that the savings to the city will be about

\$4,000,000. It therefore goes without saying that the cost of one administrative person is a small price to pay for the savings that the city will experience.

As a member of the criminal justice partners, the Defender Association continues to play a role in the efficient running of our judicial system. As such, we never forget that our first duty is to our clients. We continue to look for new ways to provide better representation to our clients. We also continue to work hard to ensure that our clients receive the very best representation. Recently we were involved in two favorable decisions handed down by the Pennsylvania Supreme Court. In the case of Commonwealth v Benjamin Walker, our Appeals Division argued that expert testimony should be admissible regarding the reliability of eye witness testimony as it pertains to identification when certain factors are present. Although 47 states as well as the Federal Courts had accepted this type of testimony, it was not until the Defender Association argued this issue before the Pennsylvania Supreme Court that Pennsylvania joined in this enlightened approach. The second important decision involved our Child Advocate Unit. In the Interest of L.Z a Minor Child, our Child Advocate Unit sought to protect the rights of a minor and argued the case before the Pennsylvania Supreme Court. In its decision the Pennsylvania Supreme Court sustained the position of the Child Advocate and ruled that where a child is neglected and or harmed the courts are justified in presuming that the parent/caregiver has failed to meet her/ his responsibility to ensure the safety of the child. These are just two examples of how the Defender Association continues to have an impactful role in our justice system.

The Association has always shown its commitment to staff diversity by actively recruiting job candidates, especially minority applicants, from a diverse network of sources. Our staff is made up of 510 members, included in which are 305 women (60%) and 190 members of minority groups (38%). Although there is no residency requirement for Defender Association employees,

approximately 67% of staff resides in the City of Philadelphia.

With few exceptions, the Association does not enter into contracts for goods and services and does not use subcontractors. Nevertheless, it is our policy to seek out vendors who are members of the Minority Business Enterprise/Women's Business Enterprise/Disabled Business Enterprise network. We also routinely check the OEO (Office of Economic Opportunity) database for new vendors and services. The Business Manager reviews purchase orders prepared by the Purchasing Agent, Information Technology Director, etc. before purchases are finalized and assures that we are making reasonable attempts to choose suppliers who are listed as members of the MBE/WBE/DSBE.

The Association's Board of Directors has had some preliminary discussions with the City regarding the creation of a conflict office. We believe a Defender conflict office, if established, will enhance the representation of those people who are subject to conflict representation.

Finally, I would like to say that the entire staff of the Defender Association is committed to the idea that we are responsible for providing the very best representation that anyone who is accused of a crime can receive. The staff of attorneys is well trained and hard-working. They manage a caseload that at times seems incredible. Yet they not only handle it but they do so in a fashion that would allow you the opportunity to say that Philadelphia has one of the best public defender offices in the nation.

Thank you for your support of the Association and its work.

Attachments:

EEO Report Residency Report

# DEPARTMENT FISCAL YEAR 2016 BUDGET TESTIMONY March 26, 2015

#### **EXECUTIVE SUMMARY**

#### DEPARTMENT MISSION AND FUNCTION

Explain in narrative and/or bulleted form the overview of the department's mission, and any other pertinent facts related to the department's operation. Should include department's short and long-term goals, and other performance facts.

# Mission and Description of Major Services:

The Defender Association of Philadelphia provides competent, quality legal representation to indigent adult and juvenile defendants charged with criminal offenses, to respondents in civil mental health proceedings, and to dependent and neglected children in custody and abuse matters as appointed by the Philadelphia courts.

#### Short and long-term goals:

- o The Defender Association represents 70% of the defendants who qualify for no cost criminal representation and, overall, receives approximately 60,000 new cases each year.
- o The Defender Association is in the process of restructuring the office by assigning felony and misdemeanor cases according to the zone system.
- The Defender Association continues to work toward automating its practice by using a case management system.
- o The Defender Association is in negotiations with the City Administration, exploring the possibility of establishing a public service pay equity plan.

# PROPOSED BUDGET HIGHLIGHTS/FUNDING REQUEST

Highlights of proposed budget request and fiscal year achievements/challenges in bulleted form. Explain in narrative and/or bulleted form the department's proposed funding request. Should include details on the purpose of the request, and specific cost allocation of the requested funding.

# **Budget Highlights:**

The Defender Association is working with the City to implement a public service pay equity plan.

The Defender Association continues to move toward automating its file management program with no additional funding from the City thus far.

The Defender Association needed additional supervisors/attorneys to meet the needs of a zone structure.

#### Proposed Funding Request:

- 5 information technology positions for \$299,000
- o 8 attorney positions for \$896,480
- o Parity increase of \$1,500,000

- o 3% general salary increase for staff for \$882,000
- o Medical insurance increase in cost of \$792,000
- Benefits including employer taxes related to salary increases for \$531,000
- o 5% general increase in operating costs for \$173,800
- o One-time cost to purchase servers for \$50,000

[Placeholder: Staff Demographics Summary Table]

[Placeholder: Employment Levels Table]

[Placeholder: Contracts Summary Table]

#### **DEPARTMENT PERFORMANCE (OPERATIONS)**

Explain in narrative and/or bulleted form the department's operational performance for current fiscal year. Include additional performance measures/models here. Explain methodology of measurement.

The Defender Association measures productivity by tracking and reviewing caseload and workload numbers. The numbers are strong evidence of an efficient operation. We also measure the impact the office has on the criminal justice system through its participation in the various specialty programs: AMP, Drug Court, Veterans Court, Domestic Violence Court, etc... In alternative sentencing programs (which assist incarcerated prisoners with getting out of jail and into rehabilitative settings, thus reducing the county prison population and easing the prison overcrowding situation), we track the success of parole petitions filed to measure productivity and effectiveness.

Internally, the office has followed the Courts and moved to a "Zone" system of providing representation. Although the volume of cases assigned to the office prevents individual representation in all but the most serious cases, zoning has made it more efficient for attorneys to represent the same client at multiple listings of a case and helps them maintain a better working relationship. This will lead to fewer case continuances, more expeditious dispositions of cases, and better client relations.

#### **DEPARTMENT CHALLENGES**

Explain in narrative and/or bulleted form the departmental challenges, and the budgetary impacts of these challenges, experienced in current or prior fiscal years and how your department has overcome or plans to overcome them.

Our biggest challenge continues to be low morale and keeping competent staff, considering the fact that those at the Defender Association are paid far less than their counterparts at the District Attorney Office and the City Solicitor Office and do not have the same retirement benefits.

## **ACCOMPLISHMENTS & INITIATIVES**

Explain in narrative and/or bulleted form past accomplishments and current/future initiatives and include specifics on what data was tracked, and the actual costs of the initiatives.

The Defender Association has been slowly automating its case management system. We have requested \$299,000 from the City to hire additional staff to complete the process.

The Defender Association has followed the Courts and moved to a "Zone" system of providing representation. The office tracks cases opened, cases closed, hearings, date disposed and hearing date.

We are continuing negotiations with the City for a public service pay equity plan. The City Administration has examined the salary disparity between Defender staff and that of their counterparts in the City: the District Attorney Office and the City Solicitor Office and found merit to our request. The City Administration has promised to come up with a plan to close the salary gap that includes our entire staff of attorneys, social workers, paralegals, administrative, and law interns. As we get closer to the end of the current Administration, it seems unlikely that goal will be realized. We would like to see something concrete in the 5-year Plan that lays the foundation for progress in this area.

Please insert narrative describing the Staff and Demographics table from the excel file.

[Placeholder: Staff and Demographics Table]

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[Placeholder: Staff and Demographics Table]

#### OTHER BUDGETARY IMPACTS

# FEDERAL AND STATE (WHERE APPLICABLE)

Explain in narrative and/or bulleted form the impacts of increased or decreased federal and/or state funds.

The Defender Association receives approximately \$500,000 from federal and state agencies annually. We expect a 20% reduction in this level of funding in the upcoming fiscal year. We will reduce our staff accordingly.

# **OTHER**

Explain in narrative and/or bulleted form the impacts of other factors on your department.

# SOUTHEASTERN PENNSYLVANIA TRANSPORATION AUTHORITY FISCAL YEAR 2016 BUDGET TESTIMONY MAY 12, 2015

#### **EXECUTIVE SUMMARY**

#### **DEPARTMENT MISSION AND FUNCTION**

SEPTA's core focus continues to be the delivery of safe and dependable transit services to the residents of the City of Philadelphia. The Authority continues to make the customer experience an organization priority emphasizing courtesy, cleanliness, communication and convenience. With our strategic focus on the customer and investment in the Authority's infrastructure and vehicles, ridership continues to grow throughout the SEPTA system with ridership recently at a 25 year high.

# PROPOSED BUDGET HIGHLIGHTS/FUNDING REQUEST

SEPTA is pleased to submit the following testimony supporting the Authority's \$74 million FY 2016 Operating Budget request and provide an overview on initiatives and milestones achieved during the past year. The City contributes a subsidy to SEPTA, which is proposed at \$74,215,000 in the FY 16 General Fund budget. The subsidy amount will match the projected State operating subsidy as required by the Pennsylvania Act 44. The Authority's recently released FY 2016 operating budget totals \$1.36 billion and contains no fare increase along with making permanent the late night subway service on Friday and Saturday nights.

#### **CURRENT INITIATIVES**

The passage of State Act 89 provides additional resources for the Authority's Capital Program and SEPTA has launched "Rebuilding SEPTA for the Future". Highlights of the capital plan include improvements at 15<sup>th</sup> Street and City Hall Stations, new electric power substations and improvements to bus and rail maintenance facilities including roofs, boilers, fire suppression systems and employee facilities to improve their operation and working conditions for our employees. Major new vehicle procurements for City Transit Division operations include the acquisition of 525 new diesel-electric hybrid buses to be delivered over the next five years; 180 new vehicles for CCT operations to be delivered over the next three years; and modern light rail vehicles for the five subway-surface trolley routes and Route 15 on Girard Avenue. The acquisition of new vehicles is part of a comprehensive modernization program including stations, maintenance facilities, power and fare collection.

SEPTA is nearing completion of the renovation of the historic Wayne Junction Rail Station. We have worked very closely with our neighbors in the planning and scheduling of construction of this project. Last year, SEPTA worked with the City and Center City District in the renovation of transit facilities and connections as part of the Dilworth Park construction project work.

#### PERFORMANCE, CHALLENGES AND INITIATIVES

Construction will be completed this spring to make the Race-Vine Station on the Broad Street Subway accessible. This station serves the expanded Pennsylvania Convention Center, a major economic contributor to the City. Additional ADA accessibility improvements at 40<sup>th</sup> Street and Margaret-Orthodox Stations on the Market-Frankford Subway-Elevated and Erie Station on the Broad Street Subway are planned.

#### **NEW INITIATIVES**

With approval of the City Transit Division lease/leaseback agreement, SEPTA is making improvements in the cleaning and infrastructure renewal of the Center City Concourses. Phase 1 work is underway including replacement of escalators at 8<sup>th</sup> and 15<sup>th</sup> Streets and renovation of the elevator at 8<sup>th</sup> Street. An early action program is also underway to mitigate water infiltration and structural repairs at a number of locations throughout the concourse system.

With the New Payment Technology/SMART Card Project well underway, we look forward to a much anticipated transformation of the antiquated fare collection systems and processes currently in place. As the last major transit agency using tokens and paper transfers, the new technology will greatly enhance the convenience of fare payment in this region.

The Authority is strongly committed to DBE participation in SEPTA contracts. For contracts awarded during the last three fiscal years, DBE participation is 17.8%. SEPTA strongly feels its workforce should be representative of the region in which it serves.

#### STAFFING LEVELS

The SEPTA workforce of approximately 9,400 employees includes minorities at 62% and females at 20%. Since January 2012, new employees include minority hires at 62% and female hires at 25%.

#### OTHER BUDGETARY IMPACTS

The upcoming year will be unlike any other in SEPTA's history. In September, Philadelphia will host the Eighth World Meeting of Families and Popo Francis' first public Papal mass in the United States. More than two million attendees, including thousands of international visitors, are expected to attend the conference and Papal Mass. Ten months later, in July 2016, thousands of delegates and visitors from all fifty states will arrive in Philadelphia for the Democratic National Convention.

Our region was chosen to host these important events in large part because of SEPTA's extensive transit network and the demonstrated commitment of our employees. The eyes of the world will be on Philadelphia, and SEPTA staff is already working with City and regional officials to ensure that both events are a resounding success.

# DEPARTMENT OF LICENSES AND INSPECTIONS FISCAL YEAR 2016 BUDGET TESTIMONY MAY 12, 2015

#### **EXECUTIVE SUMMARY**

#### DEPARTMENT MISSION AND FUNCTION

Mission: To make Philadelphia the Nation's leader in building safety. The Department of Licenses and Inspections (L+I) supports investment, growth, and development through education, code enforcement, and the delivery of outstanding customer service.

Description of Major Services: L+I is in charge of enforcing the Philadelphia code and educating residents about the code's requirements. The core services of L+I are to inspect properties and businesses for compliance with fire and property maintenance, trade and professional license requirements codes; inspect, clean and seal vacant properties and demolish imminently dangerous buildings; review plans, inspect and issue permits according to building, zoning, plumbing and electrical codes; and issue licenses for various trades and business activities and locations.

#### PROPOSED BUDGET HIGHLIGHTS/FUNDING REQUEST

Budget Highlights: In November 2013, Mayor Nutter created a Special Independent Advisory Commission to review and evaluate the Department of Licenses and Inspections (L+I). The Commission was formed in the wake of the tragic building collapse that killed six people and injured thirteen others in June 2013. After a ten month review, the Commission released a report, titled "Safety First and Foremost", and announced 37 recommendations on the structure and operations of L+I. After receiving the Commission's report, the Mayor formed an internal Steering Committee to review the legal, fiscal and administrative implications of each recommendation. The Steering Committee consisted of key members of the Mayor's Administration with expertise on demolition, fire safety, vacant property, information technology, staffing and training, legal and financial controls. In January 2015, the Committee's draft report, entitled "2015 Plan for a Safer City", was provided to the recently established Building Safety Oversight Board (Board), which will make decisions about immediate and long-term actions necessary for the City to implement recommendations made in the Special Independent Advisory Commission's report. The Board consists of former and present City officials, administrators, and industry professionals. The Board will work with L+I and the internal City work groups to monitor the progress of implementation throughout the remainder of the administration.

In response to the recommendations of the Special Independent Advisory Commission's recommendations, this budget proposes a General Fund allocation increase of 9.2% year over year. The FY16 Proposed General Fund allocation includes a continuation of \$3 million in additional demolition funding to address the list of imminently dangerous properties. Secondly, L+I selected the 2015 Plan for a Safer City initiatives to be funded in FY16 based on their direct impact to public safety. The consensus between L+I and the Board was that 1) Vacant Property Management should be at the top of the list, followed by 2) Electrical Agency Oversight and Crane Safety, 3) Engineering/Plumbing Inspections, 4) Fire Code Enforcement, 5) Training and pay for Building Inspectors, 6) Business Compliance, 7) Project eCLIPSE database support, and 8) Law Department support. In order to implement all of the initiatives properly, L+I and the Board determined that a three-year implementation plan would be the most effective strategy. Initiatives that can be implemented in the short-term were identified for full funding in FY16 (\$5.5 million), while those requiring more time for recruitment and training of staff and cross-department collaboration were identified for funding in either FY17 (estimated \$9.7 million) or FY18 (estimated \$10.8 million). L+I plans to hire 31 employees in FY16, 37 in FY17, and 4 in FY18 for a total of 72 new employees by FY18. In addition, 12 employees will be hired in other Departments to support L+I in FY16, 13 employees in FY17 and 4 employees in FY18. All together, this totals 101 new employees by FY18. Please see the summary table below:

	FY16	FY17	FY18
C+I	31	37	4
Fire Department	8	3	4
Law Department	0	6	0
OIT	2	4	0
MDO	2	0	0
SUB-TOTAL	43	50	.8
TOTAL			101

As a result of budget cuts in FY09, FY10, and FY11 during the recession, funding decreased by \$4.8 million from FY08 to FY14. Partial funding was restored (from a low of \$18 million) to \$21.2 million in FY12 and has since increased. L+I's General Fund allocation in FY14 was increased by over \$4 million relative to FY13 to pay for additional demolitions (\$3 million) to address the list of imminently dangerous properties (see performance trends for a more detailed discussion) and for 20 new code enforcement inspectors and building inspectors. While the purpose of this increase in the number of inspectors is to bolster enforcement and safety, it is also anticipated to generate revenue for the City due to an increase in permit and license fees. Grant funding has fluctuated significantly from FY08 to FY14 as a result of the Neighborhood Transformation Initiative funding from the Redevelopment Authority (\$3.5 million) in FY08 becoming available again in FY13 (\$6.6 million). Starting in FY11, L+I received a significant increase in ARRA-related grant funding from the Neighborhood Stabilization Program II (NSP2) program, which provides funds to restore foreclosed properties into productive use through selected demolitions as well as rehabilitation and new construction. NSP2 funding ended in FY13. Overall, the total FY16 Proposed Operating Budget is 7.9% higher than the FY15 Current Projection and \$1.8 million (5.3%) higher than FY08.

Fund	Class	FY08 Actual	FY14 Actual	FY15 Current Projection	FY16 Proposed Budget	FY16- FY15 Change	FY16- FY15 Percent Change
and the said of the said	100	17,773,107	15,002,935	17,793,010	19,770,711	1,977,701	11.1%
	200	11,897,482	10,099,962	10,042,535	10,261,906	219,371	2.2%
General	300/400	584,250	303,570	983,613	1,443,941	460,328	46.8%
1.0	Total	30,254,839	25,406,467	28,819,158	31,476,558	2,657,400	9.2%
	Positions	356	296	353	²- ″ 384 <sup>∴</sup>	31	8.8%
	100	878,510	490,303	514,818	514,818	0	0.0%
	200	3,468,981	162,807	4,500,000	4,500,000	0	0.0%
Other*	800	60,429	2,234,801	0	0	0	0.0%
	Total	4,407,920	2,887,911	5,014,818	5,014,818	0	0.0%
	Pasitians	18	7	9	9	0	0.0%
	100	18,651,617	15,493,238	18,307,828	20,285,529	1,977,701	10.8%
	200	15,366,462	10,262,769	14,542,535	14,761,906	219,371	1.5%
A 11	300/400	584,250	303,570	983,613	1,443,941	460,328	46.8%
Ali	800	60,429	2,234,801	0	0	.0	0.0%
	Total	34,662,758	28,294,377	33,833,976	36,491,376	2,657,400	7.9%
	Positions	374	303	362	393	31	8.6%

<sup>\*</sup> Other Funds includes: County Liquid Fuels Tax Fund, Special Gasoline Tax Fund, Healthchoices Behavioral Health Fund, Hotel Room Rental Tax Fund, Grants Revenue Fund, Community Development Fund, Car Rental Tax Fund, Housing Trust Fund, Water Fund, Water Residual Fund, Aviation Fund, and Acute Care Hospital Assessment Fund.

#### Staff Demographics Summary (as of December 2014)

Full-Time Staff
Executive Staff
Average Salary - Executive Staff
Median Salary - Executive Staff

Total	Minority	White	Female		
335	197	138	111		
13	7	6	. 3		
\$86,653	\$84,233	\$89,476	\$83,187		
\$88,023	\$85,000	\$90,586	\$75,000		

#### **Employment Levels (as of December 2014)**

Full-Time Positions
Part-Time Positions
Executive Positions

Budgeted	Filled
362	335
0	0
1377 A 1377 A 1377 A 137	13

# Contracts Summary (\*as of December 2014)

Total amount of contracts
Total amount to M/W/DBE
Participation Rate

FY10	FY11	FY12	FY13	FY14	FY15*
\$325,628	\$10,697,630	\$8,317,543	\$7,813,056	\$9,561,084	\$5,462,460
\$123,885	\$2,283,774	\$1,928,973	\$1,761,002	\$2,459,805	\$1,062,067
38%	21%	23%	23%	26%	19%

#### DEPARTMENT PERFORMANCE (OPERATIONS)

Between FY13 and FY14, the percent of over-the-counter customers processed within 30 minutes increased 1.7%. FY14 only includes data for the first three quarters because the queuing system was out of service during the fourth quarter, however, the queuing system is expected to be fully operational by March 2015. The percent of residential building plans reviewed within 15 days increased 1.3% from FY13 to FY14 and has shown an increase of almost 4% from the first half of FY14 to the first half of FY15. L+I increased the percentage of commercial plumbing, electrical and zoning plan reviews within 20 days by 3% from the first half of FY14 to the first half of FY15. However, the FY14 and FY15 year to date percentages are still below FY13 (98.0%). The percent of building permit and plumbing permit inspections performed within 2 business days has remained flat at 99.0% through FY14, and is currently at 98.5% through the first half of FY15.

L+I also made significant progress towards decreasing the number of properties that are classified as Imminently Dangerous (ID). At the end of the second quarter of FY14, there were over 600 properties categorized as ID. At the end of the second quarter of FY15 there were 218, a decrease of 64%. These improvements are the direct result of a \$3 million demolition funding increase in FY14 and FY15. L+I expects to meet the FY15 goal of 600 demolitions for FY15. L+I demolished 321 residential buildings during the first half of FY15 compared to 249 during the same period in FY14, an increase of 29%. During the first half of FY13, L+I issued 17,378 building, electrical and plumbing permits. The number of building, electrical and plumbing permits increased by 5.6% year over year in the first half of FY15 relative to the first half of FY14, and L+I expects to issue 33,000 permits during FY15 and FY16.

Performance Measure	FY08	FY13	FY14	FY14- FY13 Change	FY14 Q1-Q2	FY15 Q1-Q2	FY15- FY14 Q1-Q2 Change	FY15 Goal	FY16 Goal
Over-the-counter customers processed within 30 minutes	N/A	98.0%	99.7%	1,7%	100.0%	N/A	N/A	100.0%	100.0%
Percent of residential building plans reviewed within 15 days	N/A	95.0%	96.3%	1.3%	96.0%	99.9%	4.0%	100.0%	100.0%
Percent of commercial building, plumbing, electrical and zoning plans reviewed within 20 days	N/A	98.0%	95.0%	-3.1% ,	91.0%	94.0%	3.3%	100.0%	100.0%
Percent of building permit and plumbing permit inspections performed within 2 business days	N/A	99.0%	99.0%	0.0%	99.0%	98.5%	-0.5%	100.0%	100.0%
Number of Imminently Dangerous (ID) properties	N/A	<b>3</b> 75	566	50.8%	603	218	-63.9%	250	250
Number of residential demolitions	405	521	522	0.2%	249	321	28.9%	600	600
Number of building, electrical and plumbing permits issued	37,306	39,696	35,444	-10.7%	18,460	19,490	5.6%	33,000	33,000

#### **DEPARTMENT CHALLENGES**

As outlined below, a variety of challenges were highlighted in the 2015 Plan for a Safer City (The Plan). One of the most significant issues facing the Department, Vacant Property Management, will be addressed by hiring additional staff and implementing enhanced technology. Investments have been made by the City's Office of Innovation and Technology (OIT) to purchase LIDAR, Pictometry and Planimetrics systems, which will deliver accurate building heights and heatmaps by mid FY16. In addition, Electrical, Crane and Plumbing Inspectors will be added in FY16 to address challenges related to specialty inspections along with additional engineers to improve the quality of building plan reviews. Project eCLIPSE support has also been a significant challenge for the Department. The Plan addresses this challenge by adding four OIT employees in FY17.

#### **ACCOMPLISHMENTS & INITIATIVES**

Implementation of 2015 Plan for a Safer City: As explained in the Budget Trends section, the Plan for a Safer City (Plan) will be implemented over three years. The Plan will be phased in:

- Vacant Property Management: The top priority in the 2015 Plan far a Safer City is addressing the thousands of vacant buildings that threaten public safety and drain the city of millions of dollars annually. A targeted vacant property program focused on proactive inspections of vacant buildings will significantly reduce the number of properties that create public safety risks – such as increased crime, fire, and nuisance behavior – and require expensive abatement work. L+l's previous vacant property program, which ran from 2012 through last year, resulted in the rehabilitation or re-occupancy of more than one-third of the buildings cited, meaning that thousands of vacant properties were returned to productive use. In FY16, L+I will hire five inspectors, two research assistants, two GIS Analysts and one Code Administrator for this new unit. These resources will help better assemble and distribute property data for use by different City agencies as a part of larger blight reduction and public safety strategies and lead to both cost savings and increased revenue for the city. While the financial benefits are secondary to public safety, it is important to note that the investment in this program will have a return. Vacant properties cost the City millions of dollars a year to maintain and reduce the City's collection of property, wage, and transfer taxes, but a study by The Reinvestment Fund proved that these costs can be eliminated - and revenue gained - through proactive inspection programs. The reduction in the number of vacant properties created by L+I's previous program significantly reduced the City's annual maintenance costs. Based on historical revenue, the rehabilitation and re-occupancy of these properties also brings with it approximately \$466,284 in annual revenue from the issuance of permits and licenses.
- Electrical Agency Oversight and Crane Safety: Additional Electrical Inspectors and a new Crane Inspector
  position will also have a direct impact on public safety and allow increased auditing of Electrical Inspection
  agencies. Four Electrical Inspectors and one Crane Inspector will be hired in FY16. Electrical permits are the only
  permit inspections not carried out by departmental staff, and so it is critical to public safety that oversight of
  these third party agencies is improved. L+I will increase audit activity to 50% of all electrical permits. The
  proposed Crane Inspector will ensure all equipment certifications, operator licensing and rigger/signal person
  certifications and by conducting on-site audits.
- Engineering/Plumbing Inspections: Four experienced Staff Engineers with specialized experience in Structural, Mechanical, and Electrical engineering will be hired in FY16 to improve the quality of permit plan reviews. The engineers will help streamline the permit review process to ensure efficiency and accountability. The engineers will possess at least five years of experience and will hold a Pennsylvania Professional Engineer's license. They will also help guide L+I's newer engineers and make recommendations on future staffing. In addition, six specialized Plumbing Inspectors will be hired in FY16 to strengthen L+I's oversight of plumbing projects throughout the city. The prevention of illegal and unsafe plumbing work is of great concern to L+I, and has been evidenced by recent critical enforcement against unsafe tunneling below public streets and major thoroughfares. Tunneling without proper bracing and shoring to prevent collapse is critical to public safety. The addition of specialized Plumbing Inspectors will allow L+I to step up enforcement and also will allow L+I's building inspectors to focus on other critical building safety enforcement.
- Fire Code Enforcement & Law Department Support: The Plan also prioritizes the expansion of the City's fire prevention efforts. Investing in the creation of a dedicated Fire Prevention Unit within L+I and phasing in a new joint inspection and referral system between L+1 and the Philadelphia Fire Department will increase public safety and reduce fire deaths throughout the city. Phased in over several years, this investment will allow L+I and the Fire Department to provide up-to-date Fire Code training for inspectors and increase the number of inspections that the departments can conduct. By combining the expertise of L+I's Fire Code inspectors and the Fire Department's Fire Code officials, the departments will be able to exercise additional oversight over buildings that present heightened fire risks, including large vacant commercial and industrial buildings and other critical buildings and businesses. Because of the highly technical nature of the training and the complexities of personnel reassignment involved, it is necessary to phase this part of the plan in over three years to ensure that the program is implemented systematically and with identifiable results. FY16 will fund eight of the fifteen new inspectors in L+I and also eight of the fifteen new inspectors in the Fire Department. This will grow to eleven new inspectors in each department in FY17 and the full level of fifteen in each department by FY18. As L+I begins to see the impact of increased Fire Code enforcement during FY16, additional resources for the Law Department will be needed to handle this anticipated increase in cases being referred for prosecution; a total of six Law positions will be funded in FY17 to account for this increase.
- Training, Building Inspectors Pay, and New Hires: L+I will implement a "broadband" pay range and a new streamlined L+I Building Inspector title in FY16, which will provide a clearly defined career progression and easier to understand requirements. Employees will also progress through the new broadband title/pay range

without having to take further civil service examinations. The starting salary and full performance level salary of existing inspectors will increase as a result of this change and the Department will be able to hire new inspectors at any step in the pay range based on qualifications and experience. These changes will be implemented in FY16 and twenty-four new Building Inspectors will be hired in FY17 under the new, improved requirements. L+I will also hire one Training and Development Manager in FY16, which will have an immediate impact by enhancing L+I's Training offerings. L+I will have the ability to provide expanded proactive training that will fulfill the re-certification continuing education requirements needed by all Building Inspectors. In addition, training offerings for all department employees will expand.

Prior to the release of the *Plan*, L+I hired 27 additional building inspectors in FY15 for the Department's Emergency Services and Compliance Divisions. The inspectors specifically target unlicensed, unpermitted, or unsafe construction and demolition sites and will also respond to building emergencies. This new group of inspectors will complement the work of the Building Division by providing additional oversight on top of the code-required inspections conducted by Building Inspectors.

- Business Compliance: The re-establishment of a Business Compliance Unit in L+I will allow L+I to improve
  enforcement of all required business licenses, zoning, signage and regulated use. Eight inspectors will be hired
  in FY17 for this unit, which will be housed in L+I's Operations Division. Two Code Administrators will also be
  hired to supervise the unit.
- Project eCLIPSE Support: Project eCLIPSE (electronic Commercial Inspection Permit Service Enterprise) will
  replace L+I's current database system and will offer residents online access to many L+I services. Project
  eCLIPSE will improve data accuracy, enable online application and payment for licenses and permits, and
  expand performance measurement tools. The first phase, business licensing, went live on January 5, 2015. L+I's
  vendor for Project eCLIPSE, Computronix, winds down its presence in FY16, and four additional positions will be
  funded in FY17 to ensure a smooth transition during post-implementation (one IT Director, one Project Lead,
  one Mobile Device Lead and one Trainer).

Increasing Demolition and Construction Safety: L+I implemented new demolition application and permit controls as well as new construction site signage requirements that were passed into law in 2014. In addition, demolition permits now require a 20-day plan review to include site safety plans, engineering reports, tax clearances and contractor experience requirements where previously these were issued over the counter.

In FY14, L+I formed the Construction Site Task Force (CSTF) to address construction site and licensing issues and to enforce all contractor licensing requirements, monitor construction sites for clean and safe conditions and ensure Streets Department Right of Way (ROW) permits and licenses for all contractors working on the sites. CSTF has issued over 75 Stop Work Orders so far in FY15. L+I estimates that it will issue 200 Stop Work Orders in FY15 and 225 in FY16.

Increasing Transparency: L+I launched a new website in FY14 (www.phila.gov/LI) that provides citizens with information on permits, licenses, violations and enforcement actions for any property within the city, a major step toward increasing transparency of City government. L+I provides its extensive collection of data in a way that can be easily searched, mapped, and analyzed. The website's mapping tool will help residents and businesses not only monitor the work the L+I does in their neighborhoods, but also identify and report problems to the Department in order to make their neighborhoods safer and promote compliance.

Code Enforcement: After working closely with City Council to adopt the International Property Maintenance Code, L+I is currently preparing for enforcement by investing in comprehensive training and certification for all code enforcement inspectors in the Operations Division, which is responsible for enforcing the Property Maintenance Code. Since the City already recognizes the International Code Council's Building Code for construction of new buildings, adopting the ICC property maintenance code will bring all of the code under the nation's best practice, which has been adopted by 36 other states across the country.

L+I will continue the practice it began in FY15 of securing the perimeter of imminently dangerous properties until they are either repaired or demolished. The perimeter barriers establish a visible deterrent to entry and trespass while

corrective repair or demolition is pending. To date, 70 imminently dangerous properties have been secured pending demolition.

A new Compliance Division has been created to increase oversight on construction and demolition sites to improve public safety. As L+I's newly hired building inspectors conclude their certification training, this Division will be fully staffed. The Division is responsible for ensuring that development projects fully comply with all applicable laws, statutes, ordinances, rules and regulations related to the protection of people, the environment, or property. The division also performs internal audits of departmental operations.

Receipt of IAS Accreditation: L+I underwent a comprehensive review of procedures and field visits for more than a year. In September 2013, the Department received accreditation from the International Accreditation Service (IAS) for observing high standards in plan review, permit inspection, and code enforcement procedures. Philadelphia is now the largest municipality in the nation to hold this accreditation. In order to maintain this distinction, IAS will return in 2016 to again review L+I's policies and procedures and make a determination on whether best practices have been upheld.

L+I continues to employ a diverse staff. Of the 335 full-time employees in L+I, 67% are Male, 33% are Female, 49% are African-American, 41% are White, 7% are Hispanic, 2% are Asian and 1% Other Ethnicities. Of the 54 employees hired in the last 12 months, 78% are Male, 22% are Female, 41% are African-American, 57% are White, and 2% are Hispanic.

# Staff Demographics (as of December 2014)

Full-Time Staff				Executive Sta	off .	FY15 New Hires			
	Male	Female		Male	Female		Male	Female	
	African-	African-		African-	African-		African-	African-	
	American	American		American	American		American	American	
Total	88	* 1772 * * * *	Tatal	1s #15 1 1	19	Total	12 5.5	<u> </u>	
% of Total	26.3%	23.0%	% of Total	38.5%	7.7%	% of Total	22.2%	14.8%	
	White	White		White	White	_	White	White	
Totol	115	° 23	Total	4 4 1		Total	31.	2./	
% of Totol	34.3%	6.9%	% of Total	30.8%	15.4%	% of Total	< 57.4% <sup>**</sup>	3.7%	
	Hispanic	Hispanic		Hispanic	Hispanic		Hispanic	Hispanic	
Total	13	9.5	Total	1	O <sup>2</sup>	Total	. î	0	
% of Total	3.9%	2.7%	% of Total	7.7%	0.0%	% of Total	1.9%	0.0%	
	Asian	Asian		Asian	Asian		Asian	Asian	
Total	<b>5</b> % .		Total	0	0	Total	0	07	
% of Total	1.5%	0.6%	% of Total	0.0%	0.0%	% of Total	0.0%	0.0%	
	Other	Other		Other	Other		Other	Other	
Total	3	, O	Total	· · O ^.	, O	Total	. ~ 0* *	0	
% of Total	0.9%	0.0%	% of Total	0.0%	0.0%	% of Total	0.0%	0.0%	
	Bi-lingual	Bi-lingual		Bi-lingual	Bi-lingual		Bi-lingual	Bi-lingual	
Total	10	^ 6 €	Totol	1 '	0	Total	2	0	
% of Total	3.0%	1.8%	% of Total	7.7%	0.0%	% of Tatal	3.7%	0.0%	
	Male	Female		Male	Female	_	Male	Female	
Tatol	224	111	Total	10 .	3	Total	44	10	
% of Total	66.9%	33.1%	% of Total	76.9%	23.1%	% of Total	81.5%	18.5%	

# M/W/DBE Participation on Large Contracts FY15 Contracts

Vendor	Service Provided	Amount of Contract	RFP Issue Date	Contract Start Date	Ranges in RFP	% of M/W/DBE Participation Achieved	\$ Value of M/W/DBE Participation	Total % and \$ Value Participation - All	Living Wage Compliant?
Carry States and States	SANGE TO SEE	THE WAY	<b>新祝</b> 尔	教教	MBE:	0%	\$0		1
Pedro Palmer	Public Demolitions	\$1,641,936		9/8/14	W8E:	0%	\$0	0%	Yes
A STATE OF THE STA		13 13 4	7		DSBE:	0%	SO.	\$0	
					MBE:	0%	\$0		
Gama Wrecking	Public Demolitions	\$1,459,106		8/1/14	WBE:	0%	\$0	0%	Yes
					DSBE:	0%	\$0	\$0	
	4 / 2 / 10	The State	3.7		MBE:	100%	\$797,870	₹ +4	
Mangual	Public Demolitions	\$797,870	(S)	8/27/14	WBE:	0%	35 · \$0 52	100%	Yes
• .		, , , ,			DSBE:	0%	\$0	\$797,870	
	Public Demolitions \$549,765 8/1/14 WBE	мвє:	0%	\$0					
USA Env		\$549,765		8/1/14	WBE:	0%	\$0	0%	Yes
					OSBE:	0%	\$0	\$0	
				10/1/14	MBE:	0%	\$0 `′	* *,	Yes
A & M Curran	Public Demolitions	\$197,592			WBE:	0%	\$0	<sup>™</sup> ~ 0%	
	n. , ( ,	_ ` .	,		DSBE:	0%	so so	\$0" =	
					MBE:	0%_	\$0		
RLC	Public Demolitions	\$142,200		9/9/14	WBE:	0%	\$0	0%	Yes
					DSBE:	0%	\$0	\$0	
		*, *	7		MBE:	0%	so ·	· λ	
Monticello -	Public Demolitions	\$74,747	,	11/21/14	WBE:	0%	\$0 50	0%	Yes
					DSBE:	0%	* \$0 £	\$0	
					MBE:	100%	\$61,297		
Ray's Home Repair	Public Demolitions	\$61,297		10/1/14	WBE:	0%	\$0	100%	Yes
					DSBE:	0%	\$0	\$61,297	
					MBE:	0%	\$0		
IPC Group	Public Demolitions	\$2,764		8/8/14 .	WBE;	0%	\$0	0%	Yes
w Z	1,550	S			DSBE:	0%	\$0	\$0	